## [DISCUSSION DRAFT]

119TH CONGRESS 1ST SESSION H.R.

To authorize and improve the Federal Emergency Management Agency and reform Federal disaster mitigation, preparedness, response, and recovery, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

Mr. Graves (for himself and Mr. Larsen of Washington) introduced the following bill; which was referred to the Committee on

## A BILL

To authorize and improve the Federal Emergency Management Agency and reform Federal disaster mitigation, preparedness, response, and recovery, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Fixing Emergency Management for Americans Act of
- 6 2025" or the "FEMA Act of 2025".

### 1 (b) Table of Contents for

### 2 this Act is as follows:

Sec. 1. Short title; table of contents.

# DIVISION A—ESTABLISHMENT OF FEMA AS CABINET-LEVEL INDEPENDENT AGENCY

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- Sec. 12. Administrator; Deputy Administrator; other officials of the Agency.
- Sec. 13. Authority and responsibilities.
- Sec. 14. Office of the Inspector General.
- Sec. 15. Transfer of functions.
- Sec. 16. Personnel and other transfers.
- Sec. 17. Saving provisions.
- Sec. 18. References.

# TITLE II—OFFICES AND FUNCTIONS OF FEDERAL EMERGENCY MANAGEMENT AGENCY

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#### TITLE III—RELATED MATTERS

- Sec. 31. Changes to administrative documents.
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#### TITLE I—PUBLIC ASSISTANCE REFORMS

- Sec. 101. Rebuilding public infrastructure.
- Sec. 102. Task force to address backlog of open declared disasters.
- Sec. 103. Disaster declaration damage thresholds.
- Sec. 104. Federal permitting improvement.
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- Sec. 106. Alternative procedures for small disasters.
- Sec. 107. Common sense debris removal.
- Sec. 108. Disaster management costs modernization.
- Sec. 109. Streamlining and consolidating information collection and preliminary damage assessments.
- Sec. 110. Reasonable incident periods.
- Sec. 111. Fire management assistance program policy.
- Sec. 112. Indian tribal government eligibility.
- Sec. 113. Strengthening closeouts for critical services.
- Sec. 114. Sheltering of emergency response personnel.
- Sec. 115. Emergency protective measures to fight flooding damage.
- Sec. 116. Fairness and accountability in appeals.

#### TITLE II—INDIVIDUAL ASSISTANCE REFORMS

- Sec. 201. Information sharing for Federal agencies.
- Sec. 202. Universal application for individual assistance.

- Sec. 203. Clarifying duplication of benefits.
- Sec. 204. Crisis counseling and addiction in disasters.
- Sec. 205. Repair and rebuilding.
- Sec. 206. FEMA emergency home repair program.
- Sec. 207. Direct assistance.
- Sec. 208. Accurate information to disaster victims.
- Sec. 209. Improved notices for FEMA assistance.
- Sec. 210. Common sense displacement assistance for disaster victims.
- Sec. 211. State-managed housing authority.
- Sec. 212. Improved rental assistance.
- Sec. 213. Online guides for postdisaster assistance.
- Sec. 214. Clarifying sheltering assistance eligibility.
- Sec. 215. Access to lifesaving non-congregate sheltering.
- Sec. 216. Assistance for total loss.

#### TITLE III—MITIGATION REFORMS

- Sec. 301. Preapproved project mitigation plans.
- Sec. 302. Resilient buildings and communities.
- Sec. 303. Utility resiliency.
- Sec. 304. Sense of Congress on predisaster mitigation.

### TITLE IV—TRANSPARENCY AND ACCOUNTABILITY

- Sec. 401. GAO review of FEMA transition.
- Sec. 402. Transparency and online accountability.
- Sec. 403. Prohibition on political discrimination.
- Sec. 404. Review of burdensome regulations and policies.
- Sec. 405. Report on assistance to individuals.
- Sec. 406. Individual assistance dashboard.
- Sec. 407. GAO report on preliminary damage assessments.
- Sec. 408. Improved rental assistance.
- Sec. 409. GAO assessment on identity theft and disaster fraud in disaster assistance programs.
- Sec. 410. GAO study on insurance utilization for public assistance-eligible facilities.
- Sec. 411. Study on wildfire management plans.
- Sec. 412. Effectiveness of local, State, territory, and Federal alerting systems.
- Sec. 413. GAO review of management costs.
- Sec. 414. Report on coordination of disaster assistance to individuals.
- Sec. 415. GAO review of cost savings associated with repair and rebuilding reforms.

1	DIVISION A—ESTABLISHMENT
2	OF FEMA AS CABINET-LEVEL
3	INDEPENDENT AGENCY
4	TITLE I—ESTABLISHMENT OF
5	FEDERAL EMERGENCY MAN-
6	AGEMENT AGENCY
7	SEC. 11. ESTABLISHMENT OF INDEPENDENT AGENCY.
8	(a) In General.—The Federal Emergency Manage-
9	ment Agency is established as a cabinet-level independent
10	establishment in the executive branch.
11	(b) Mission.—The primary mission of the Agency is
12	to reduce the loss of life and property of the Nation from
13	all hazards, including natural disasters and manmade dis-
14	asters, by leading and supporting the Nation in a com-
15	prehensive emergency management system of prepared-
16	ness, response, recovery, and mitigation.
17	(c) Specific Activities.—In support of the primary
18	mission of the Agency, the Administrator of the Agency
19	shall—
20	(1) lead the Nation's efforts to prepare for, re-
21	spond to, recover from, and mitigate against the risk
22	of natural disasters and manmade disasters, includ-
23	ing catastrophic incidents;
24	(2) to build a national system of emergency
25	management that can effectively and efficiently use

1	the full measure of the Nation's resources to re-
2	spond to natural disasters and manmade disasters,
3	including catastrophic incidents, partner with—
4	(A) State, local, and Tribal governments;
5	(B) emergency response providers;
6	(C) other Federal agencies;
7	(D) the private sector; and
8	(E) nongovernmental organizations;
9	(3) develop a Federal response capability that,
10	when necessary and appropriate, can act effectively
11	and rapidly to deliver assistance essential to saving
12	lives or protecting or preserving property or public
13	health and safety in a natural disaster or manmade
14	disaster;
15	(4) integrate the emergency preparedness, re-
16	sponse, recovery, and mitigation responsibilities of
17	the Agency to confront effectively the challenges of
18	a natural disaster or manmade disaster;
19	(5) develop and maintain robust Regional Of-
20	fices that work with State, local, and Tribal govern-
21	ments, emergency response providers, and other ap-
22	propriate entities to identify and address regional
23	priorities;
24	(6) provide funding, training, exercises, tech-
25	nical assistance, planning, and other assistance to

1	build the Tribal, local, State, regional, and national
2	capabilities (including communications capabilities)
3	necessary to respond to a natural disaster or man-
4	made disaster;
5	(7) develop and coordinate the implementation
6	of an all-hazards strategy for preparedness that
7	builds the common capabilities necessary to respond
8	to natural disasters and manmade disasters while
9	also building the unique capabilities necessary to re-
10	spond to specific types of incidents that pose the
11	greatest risk to our Nation; and
12	(8) identify, integrate, and implement the needs
13	of children, including children within underserved
14	communities, into activities to prepare for, respond
15	to, recover from, and mitigate against the risk of
16	natural disasters and other disasters, including cata-
17	strophic incidents, including by appointing a tech-
18	nical expert, who may consult with relevant outside
19	organizations and experts, as necessary, to coordi-
20	nate such integration, as necessary.
21	(d) Definitions.—In this section:
22	(1) Catastrophic incident.—The term "cat-
23	astrophic incident" means any natural disaster, act
24	of terrorism, or other man-made disaster that re-
25	sults in extraordinary levels of casualties or damage

1	or disruption severely affecting the population (in-
2	cluding mass evacuations), infrastructure, environ-
3	ment, economy, national morale, or government
4	functions in an area.
5	(2) Critical infrastructure.—The term
6	"critical infrastructure" has the meaning given that
7	term in section 1016(e) of Public Law 107–56 (42
8	U.S.C. $5195c(e)$ ).
9	(3) LOCAL GOVERNMENT.—The term local gov-
10	ernment means—
11	(A) a county, municipality, city, town,
12	township, local public authority, school district,
13	special district, intrastate district, council of
14	governments (regardless of whether the council
15	of governments is incorporated as a nonprofit
16	corporation under State law), regional or inter-
17	state government entity, or agency or instru-
18	mentality of a local government;
19	(B) an Indian tribe or authorized tribal or-
20	ganization, or in Alaska a Native village or
21	Alaska Regional Native Corporation; and
22	(C) a rural community, unincorporated
23	town or village, or other public entity.
24	(4) Resources.—The term "resources" means
25	personnel and major items of equipment, supplies,

1	and facilities available or potentially available for re-
2	sponding to a natural disaster, act of terrorism, or
3	other manmade disaster.
4	(5) STATE.—The term "State" means any
5	State of the United States, the District of Columbia,
6	the Commonwealth of Puerto Rico, the Virgin Is-
7	lands, Guam, American Samoa, the Commonwealth
8	of the Northern Mariana Islands, and any possession
9	of the United States.
10	(6) Tribal Government.—The term "Tribal
11	government" means the government of an Indian
12	tribe or authorized tribal organization, or in Alaska
13	a Native village or Alaska Regional Native Corpora-
14	tion.
15	SEC. 12. ADMINISTRATOR; DEPUTY ADMINISTRATOR;
16	OTHER OFFICIALS OF THE AGENCY.
17	(a) Administrator.—
18	(1) In General.—The Federal Emergency
19	Management Agency shall be headed by an Adminis-
20	trator, who shall be appointed by the President, by
21	and with the advice and consent of the Senate, and
22	who shall report directly to the President.
23	
	(2) Principal advisor on emergency man-

1	sor to the President for all matters relating to emer-
2	gency management in the United States.
3	(3) QUALIFICATIONS.—The Administrator shall
4	be appointed from among individuals who have—
5	(A) a demonstrated ability in, and knowl-
6	edge of, emergency management; and
7	(B) not less than 5 years of executive lead-
8	ership and management experience in the public
9	or private sector.
10	(4) Executive schedule.—Title 5, United
11	States Code, is amended—
12	(A) in section 5312, by adding at the end
13	the following:
14	"Administrator of the Federal Emergency Man-
15	agement Agency."; and
16	(B) in section 5313, by striking the item
17	relating to "Administrator of the Federal
18	Emergency Management Agency.".
19	(b) Deputy Administrator.—
20	(1) In General.—The Agency shall have one
21	Deputy Administrator, who shall be appointed by
22	the President, by and with the advice and consent
23	of the Senate. The Deputy Administrator shall carry
24	out duties and powers prescribed by the Adminis-
25	trator and act for the Administrator when the Ad-

1	ministrator is absent or unable to serve or when the
2	position of the Administrator is vacant.
3	(2) Qualifications.—The Deputy Adminis-
4	trator shall be appointed from among individuals
5	who have extensive experience in emergency pre-
6	paredness, response, recovery, and mitigating haz-
7	ards.
8	(3) Executive schedule.—Section 5314 of
9	title 5, United States Code, is amended by striking
10	the item relating to "Deputy Administrators, Fed-
11	eral Emergency Management Agency." and inserting
12	the following:
13	"Deputy Administrator, Federal Emergency Manage-
14	ment Agency.".
15	(c) Assistant Administrators.—
16	(1) In general.—The Agency shall have one
17	or more Assistant Administrators, who shall be ap-
18	pointed by the Administrator, and whose duties shall
19	be determined by the Administrator.
20	(2) QUALIFICATIONS.—Each Assistant Admin-
21	istrator shall be appointed from among individuals
22	who have a demonstrated ability in and knowledge
23	of emergency management or other field relevant to
24	their position.

## 1 SEC. 13. AUTHORITY AND RESPONSIBILITIES.

2	(a) In General.—The Administrator of the Federal
3	Emergency Management Agency shall provide Federal
4	leadership necessary to prepare for, respond to, recover
5	from, or mitigate against all disasters, including natural
6	or manmade, including—
7	(1) helping to ensure the effectiveness of emer-
8	gency response providers to major disasters (as that
9	term is defined in section 102 of the Robert T. Staf-
10	ford Disaster Relief and Emergency Assistance Act
11	(42 U.S.C. 5122) and other emergencies;
12	(2) with respect to the Nuclear Incident Re-
13	sponse Team—
14	(A) establishing standards and certifying
15	when such standards have been met; and
16	(B) conducting joint and other exercises
17	and training and evaluating performance;
18	(3) providing the Federal Government's re-
19	sponse to all disasters, including—
20	(A) managing such response;
21	(B) directing the Domestic Emergency
22	Support Team and the Nuclear Incident Re-
23	sponse Team;
24	(C) overseeing the Metropolitan Medical
25	Response System; and

1	(D) coordinating other Federal response
2	resources, including requiring deployment of the
3	Strategic National Stockpile, in the event of a
4	disaster;
5	(4) aiding the recovery from a disaster;
6	(5) building a comprehensive national incident
7	management system with Federal, State, and local
8	government personnel, agencies, and authorities, to
9	respond to such attacks and disasters;
10	(6) consolidating existing Federal Government
11	emergency response plans into a single, coordinated
12	national response plan;
13	(7) helping ensure the acquisition of operable
14	and interoperable communications capabilities by
15	Federal, State, local, and Tribal governments and
16	emergency response providers;
17	(8) assisting the President in carrying out the
18	functions under the Robert T. Stafford Disaster Re-
19	lief and Emergency Assistance Act (42 U.S.C. 5121
20	et seq.) and carrying out all functions and authori-
21	ties given to the Administrator under such Act;
22	(9) carrying out the mission of the Agency to
23	reduce the loss of life and property and protect the
24	Nation from all hazards by leading and supporting

1	the Nation in a comprehensive emergency manage-
2	ment system of—
3	(A) mitigation, by taking sustained actions
4	to reduce or eliminate long-term risks to people
5	and property from hazards and their effects;
6	(B) preparedness, by planning, training,
7	and building the emergency management pro-
8	fession to prepare effectively for, mitigate
9	against, respond to, and recover from any haz-
10	ard;
11	(C) response, by conducting emergency op-
12	erations to save lives and property through po-
13	sitioning emergency equipment, personnel, and
14	supplies, through evacuating potential victims,
15	through providing food, water, shelter, and
16	medical care to those in need, and through re-
17	storing critical public services; and
18	(D) recovery, by rebuilding communities so
19	individuals, businesses, and governments can
20	function on their own, return to normal life,
21	and protect against future hazards;
22	(10) increasing efficiencies, by coordinating ef-
23	forts relating to preparedness, response, recovery,
24	and mitigation;

1	(11) helping to ensure the effectiveness of emer-
2	gency response providers in responding to all haz-
3	ards, including natural or man-made;
4	(12) supervising grant programs administered
5	by the Agency;
6	(13) administering and ensuring the implemen-
7	tation of the National Response Plan, including co-
8	ordinating and ensuring the readiness of each emer-
9	gency support function under the National Response
10	Plan;
11	(14) coordinating with the National Advisory
12	Council established under section 508 of the Home-
13	land Security Act of 2002 (6 U.S.C. 318);
14	(15) preparing and implementing the plans and
15	programs of the Federal Government for—
16	(A) continuity of operations;
17	(B) continuity of government; and
18	(C) continuity of plans;
19	(16) minimizing, to the extent practicable, over-
20	lapping planning and reporting requirements appli-
21	cable to State, local, and Tribal governments and
22	the private sector;
23	(17) maintaining and operating within the
24	Agency the National Response Coordination Center
25	or its successor;

1	(18) developing a national emergency manage-
2	ment system that is capable of preparing for, re-
3	sponding to, recovering from, and mitigating against
4	catastrophic incidents;
5	(19) assisting the President in carrying out the
6	functions under the national preparedness goal and
7	the national preparedness system and carrying out
8	all functions and authorities of the Administrator
9	under the national preparedness System;
10	(20) carrying out all authorities of the Federal
11	Emergency Management Agency; and
12	(21) otherwise carrying out the mission of the
13	Agency as described in section 11(b).
14	(b) All-hazards Approach .—In carrying out the
15	responsibilities under this section, the Administrator shall
16	coordinate the implementation of an all-hazards strategy
17	that builds those common capabilities necessary to prepare
18	for, respond to, recover from, or mitigate against all-haz-
19	ards whether natural or manmade, while also building the
20	unique capabilities necessary to prepare for, respond to,
21	recover from, or mitigate against the risks of specific types
22	of incidents that pose the greatest risk to the Nation.
23	(c) Definitions.—In this section:
24	(1) Interoperable.—The term "interoper-
25	able" has the meaning given the term "interoperable

1	communications" under section 7303(g)(1) of the
2	Intelligence Reform and Terrorism Prevention Act
3	of 2004 (6 U.S.C. 194(g)(1)).
4	(2) Local government.—The term local gov-
5	ernment means—
6	(A) a county, municipality, city, town,
7	township, local public authority, school district,
8	special district, intrastate district, council of
9	governments (regardless of whether the council
10	of governments is incorporated as a nonprofit
11	corporation under State law), regional or inter-
12	state government entity, or agency or instru-
13	mentality of a local government;
14	(B) an Indian tribe or authorized tribal or-
15	ganization, or in Alaska a Native village or
16	Alaska Regional Native Corporation; and
17	(C) a rural community, unincorporated
18	town or village, or other public entity.
19	(3) Resources.—The term "resources" means
20	personnel and major items of equipment, supplies,
21	and facilities available or potentially available for re-
22	sponding to a natural disaster, act of terrorism, or
23	other manmade disaster.
24	(4) State.—The term "State" means any
25	State of the United States, the District of Columbia,

1	the Commonwealth of Puerto Rico, the Virgin Is-
2	lands, Guam, American Samoa, the Commonwealth
3	of the Northern Mariana Islands, and any possession
4	of the United States.
5	(5) Tribal Government.—The term "Tribal
6	government" means the government of an Indian
7	tribe or authorized tribal organization, or in Alaska
8	a Native village or Alaska Regional Native Corpora-
9	tion.
10	SEC. 14. OFFICE OF THE INSPECTOR GENERAL.
11	The Federal Emergency Management Agency shall
12	have an Office of the Inspector General, headed by an In-
13	spector General who shall be appointed by the President,
14	by and with the advice and consent of the Senate, in ac-
15	cordance with chapter 4 of title 5, United States Code.
16	SEC. 15. TRANSFER OF FUNCTIONS.
17	(a) In General.—Except as provided by subsection
18	(c), there shall be transferred to the Administrator of the
19	Federal Emergency Management Agency the following:
20	(1) All functions of the Federal Emergency
21	Management Agency, as constituted on the day be-
22	fore the date of enactment of this Act, including
23	continuity of operations and continuity of Govern-
24	ment plans and programs.

1	(2) The functions relating to the Agency under
2	the Robert T. Stafford Disaster Relief and Emer-
3	gency Assistance Act (42 U.S.C. 5121 et seq.) and
4	other laws, including—
5	(A) the National Flood Insurance Act of
6	1968 (42 U.S.C. 4001 et seq.);
7	(B) the Earthquake Hazards Reduction
8	Act of 1977 (42 U.S.C. 7701 et seq.);
9	(C) the National Dam Safety Program Act
10	(33 U.S.C. 467 et seq.);
11	(D) the Federal Fire Prevention and Con-
12	trol Act of 1974 (15 U.S.C. 2201 et seq.);
13	(E) Reorganization Plan No. 3 of 1978 (5
14	U.S.C. App.);
15	(F) section 612 of the Security and Ac-
16	countability For Every Port Act of 2006 (6
17	U.S.C. 314a);
18	(G) title III of the McKinney-Vento Home-
19	less Assistance Act (42 U.S.C. 11331 et seq.);
20	(H) the Department of Homeland Security
21	Appropriations Act, 2007 (Public Law 109–
22	295);
23	(I) the Disaster Relief Appropriations Act,
24	2013 (Public Law 113–2);

1	(J) the FAA Reauthorization Act of 2018
2	(Public Law 115–254);
3	(K) the Bipartisan Budget Act of 2018
4	(Public Law 115–123);
5	(L) the Implementing Recommendations of
6	the 9/11 Commission Act of 2007 (Public Law
7	110–53); and
8	(M) any other relevant laws relating to the
9	Agency.
10	(b) Inspector General.—There shall be trans-
11	ferred to the Inspector General of the Federal Emergency
12	Management Agency all of the functions relating to the
13	Inspector General that were transferred from the Federal
14	Emergency Management Agency to the Department of
15	Homeland Security on or after January 1, 2003.
16	(c) Exceptions.—
17	(1) Programs unaffected.—The following
18	programs shall not be affected by this Act and shall
19	remain within the Department of Homeland Secu-
20	rity:
21	(A) The grant programs authorized by sec-
22	tions 1406, 1513, and 1532 of the Imple-
23	menting Recommendations of the 9/11 Commis-
24	sion Act (6 U.S.C. 1135, 1163, and 1182).

1	(B) The grant program authorized by sec-
2	tion 70107 of title 46, United States Code.
3	(C) Programs authorized in subtitle A of
4	title XX of the Homeland Security Act of 2002
5	(6 U.S.C. 603 et seq.).
6	(2) Memorandum of understanding.—With
7	respect to the programs under paragraph (1), the
8	Secretary of Homeland Security and the Adminis-
9	trator shall enter into a memorandum of under-
10	standing providing that—
11	(A) during the transition period under sub-
12	section (e), the Administrator shall continue to
13	administer such programs; and
14	(B) the Administrator may assess a fee on
15	the Secretary for the administration of such
16	programs and any additional programs, as con-
17	sidered necessary by the Administrator or the
18	Secretary.
19	(d) United States Fire Administrator; Fed-
20	ERAL INSURANCE ADMINISTRATOR.—Nothing in this Act
21	shall be construed to affect the appointment of the United
22	States Fire Administrator under section 5(b) of the Fire
23	Prevention and Control Act of 1974 (15 U.S.C. 2204(b))
24	or the Federal Insurance Administrator under section

1	1105(a) of the Housing and Urban Development Act of
2	1968 (42 U.S.C. 4129).
3	(e) Transition Period.—The transfers under this
4	section shall be carried out not later than 1 year after
5	the date of enactment of this Act. During the transition
6	period, the Secretary of Homeland Security shall provide
7	to the Administrator such assistance, including the use of
8	personnel and assets, as the Administrator may request
9	in preparing for the transfer.
10	(f) Transition.—The Administrator may use—
11	(1) the services of such officers, employees, and
12	other personnel of the Department of Homeland Se-
13	curity with respect to functions transferred by this
14	section; and
15	(2) funds appropriated to such functions for
16	such period of time as may reasonably be needed to
17	facilitate the orderly implementation of this section.
18	(g) Liaison Office To Ensure Coordination
19	WITH DEPARTMENT OF HOMELAND SECURITY.—The Ad-
20	ministrator shall establish a liaison office within the Agen-
21	cy to ensure adequate coordination with the Department
22	of Homeland Security.
23	SEC. 16. PERSONNEL AND OTHER TRANSFERS.
24	(a) Personnel Provisions.—

(1) APPOINTMENTS.—The Administrator of the
Federal Emergency Management Agency may ap-
point and fix the compensation of such officers and
employees, including investigators, attorneys, and
administrative law judges, as may be necessary to
carry out the respective functions transferred under
section 15. Except as otherwise provided by law,
such officers and employees shall be appointed in ac-
cordance with the civil service laws and their com-
pensation fixed in accordance with title 5, United
States Code.
(2) Experts and consultants.—The Admin-
istrator may obtain the services of experts and con-
sultants in accordance with section 3109 of title 5,
United States Code, and compensate such experts
and consultants for each day (including travel time)
during which they are engaged in the actual per-
formance of such services at rates not in excess of
the rate of pay for level IV of the Executive Sched-
ule under section 5315 of such title. The Adminis-
trator may pay experts and consultants who are
serving away from their homes or regular place of
business, travel expenses and per diem in lieu of
subsistence at rates authorized by sections 5702 and

1	5703 of such title for persons in Government service
2	employed intermittently.
3	(b) Delegation and Assignment.—Except where
4	otherwise expressly prohibited by law or otherwise pro-
5	vided by this division, the Administrator may delegate any
6	of the functions transferred to the Administrator by sec-
7	tion 15 and any function transferred or granted to the
8	Administrator after the date of the transfers by section
9	15 to such officers and employees of the Agency as the
10	Administrator may designate and may authorize succes-
11	sive redelegations of such functions as may be necessary
12	or appropriate. No delegation of functions by the Adminis-
13	trator under this subsection or under any other provision
14	of this division shall relieve the Administrator of responsi-
15	bility for the administration of such functions.
16	(c) Reorganization.—The Administrator may allo-
17	cate or reallocate any function transferred under section
18	15 among the officers of the Agency, and may establish,
19	consolidate, alter, or discontinue such organizational enti-
20	ties in the Agency as may be necessary or appropriate if
21	the Administrator, on or before the 30th day preceding
22	the date of the allocation or reallocation, provides to Con-
23	gress written notice of the allocation or reallocation.
24	(d) Rules.—The Administrator may prescribe, in ac-

25 cordance with the provisions of chapters 5 and 6 of title

- 1 5, United States Code, such rules and regulations as the
- 2 Administrator determines necessary or appropriate to ad-
- 3 minister and manage the functions of the Agency.
- 4 (e) Transfer and Allocations of Appropria-
- 5 TIONS AND PERSONNEL.—Except as otherwise provided
- 6 in this division, the personnel employed in connection with,
- 7 and the assets, liabilities, contracts, property, records, and
- 8 unexpended balances of appropriations, authorizations, al-
- 9 locations, and other funds employed, used, held, arising
- 10 from, available to, or to be made available in connection
- 11 with the functions transferred by section 15, subject to
- 12 section 1531 of title 31, United States Code, shall be
- 13 transferred to the Agency. Unexpended funds transferred
- 14 pursuant to this subsection shall be used only for the pur-
- 15 poses for which the funds were originally authorized and
- 16 appropriated.
- 17 (f) Incidental Transfers.—The Director of the
- 18 Office of Management and Budget, in consultation with
- 19 the Administrator, may make such determinations as may
- 20 be necessary with regard to the functions transferred by
- 21 section 15, and may make such additional incidental dis-
- 22 positions of personnel, assets, liabilities, grants, contracts,
- 23 property, records, and unexpended balances of appropria-
- 24 tions, authorizations, allocations, and other funds held,
- 25 used, arising from, available to, or to be made available

- 1 in connection with such functions, as may be necessary
- 2 to carry out the provisions of this division. The Director
- 3 of the Office of Management and Budget shall provide for
- 4 the termination of the affairs of all entities terminated by
- 5 this division and for such further measures and disposi-
- 6 tions as may be necessary to effectuate the purposes of
- 7 this division.

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### (g) Effect on Personnel.—

- (1) IN GENERAL.—Except as otherwise provided by this division, the transfer pursuant to this division of full-time personnel (except special Government employees) and part-time personnel holding permanent positions shall not cause any such employee to be separated or reduced in grade or compensation for one year after the date of transfer of such employee under this division.
- (2) EXECUTIVE SCHEDULE POSITIONS.—Except as otherwise provided in this division, any person who, on the day preceding the date of the transfers of functions under section 15, held a position compensated in accordance with the Executive Schedule prescribed in chapter 53 of title 5, United States Code, and who, without a break in service, is appointed in the Agency to a position having duties comparable to the duties performed immediately pre-

1	ceding such appointment shall continue to be com-
2	pensated in such new position at not less than the
3	rate provided for such previous position, for the du-
4	ration of the service of such person in such new po-
5	sition.
6	SEC. 17. SAVING PROVISIONS.
7	(a) Continuing Effect of Legal Documents.—
8	All orders, determinations, rules, regulations, permits,
9	agreements, grants, contracts, certificates, licenses, reg-
10	istrations, privileges, and other administrative actions—
11	(1) which have been issued, made, granted, or
12	allowed to become effective by the President, any
13	Federal agency or official thereof, or by a court of
14	competent jurisdiction, in the performance of func-
15	tions that are transferred under section 15; and
16	(2) which are in effect on the date of the trans-
17	fers of functions under section 15, or were final be-
18	fore such date and are to become effective on or
19	after such date, shall continue in effect according to
20	their terms until modified, terminated, superseded,
21	set aside, or revoked in accordance with law by the
22	President, the Administrator, or other authorized of-
23	ficial, a court of competent jurisdiction, or by oper-
24	ation of law.

1	(b) Proceedings Not Affected.—The provisions
2	of this division shall not affect any proceedings, including
3	notices of proposed rulemaking, or any application for any
4	license, permit, certificate, or financial assistance pending
5	before the Agency on the date of the transfers of functions
6	under section 15, with respect to functions transferred by
7	section 15, but such proceedings and applications shall
8	continue. Orders shall be issued in such proceedings, ap-
9	peals shall be taken therefrom, and payments shall be
10	made pursuant to such orders, as if this division had not
11	been enacted, and orders issued in any such proceedings
12	shall continue in effect until modified, terminated, super-
13	seded, or revoked by a duly authorized official, by a court
14	of competent jurisdiction, or by operation of law. Nothing
15	in this subsection shall be deemed to prohibit the dis-
16	continuance or modification of any such proceeding under
17	the same terms and conditions and to the same extent that
18	such proceeding could have been discontinued or modified
19	if this division had not been enacted.
20	(c) Suits Not Affected.—The provisions of this
21	division shall not affect suits commenced before the date
22	of the transfers of functions under section 15, and in all
23	such suits, proceedings shall be had, appeals taken, and
24	judgments rendered in the same manner and with the
25	same effect as if this division had not been enacted.

- 1 (d) Nonabatement of Actions.—No suit, action,
- 2 or other proceeding commenced by or against the Agency,
- 3 or by or against any individual in the official capacity of
- 4 such individual as an officer of the Agency, shall abate
- 5 by reason of the enactment of this division.
- 6 (e) Administrative Actions Relating to Pro-
- 7 MULGATION OF REGULATIONS.—Any administrative ac-
- 8 tion relating to the preparation or promulgation of a regu-
- 9 lation by the Agency relating to a function transferred
- 10 under section 15 may be continued by the Agency with
- 11 the same effect as if this division had not been enacted.
- 12 SEC. 18. REFERENCES.
- 13 (a) References to FEMA.—Any reference to the
- 14 Federal Emergency Management Agency in any law, Ex-
- 15 ecutive order, rule, regulation, certificate, directive, in-
- 16 struction, delegation of authority, or other official paper
- 17 shall be considered to refer and apply to the Agency estab-
- 18 lished by section 11.
- 19 (b) References to Administrator of FEMA.—
- 20 Any reference to the Administrator of the Federal Emer-
- 21 gency Management Agency in any law, Executive order,
- 22 rule, regulation, certificate, directive, instruction, delega-
- 23 tion of authority, or other official paper shall be consid-
- 24 ered to refer and apply to the Administrator established
- 25 by section 12(a)(1).

(c) References to Inspector General.—Any

2	reference to the Inspector General of the Federal Emer-
3	gency Management Agency or to the functions relating to
4	such office that were transferred from the Federal Emer-
5	gency Management Agency to the Department of Home-
6	land Security on or after January 1, 2003, in any law,
7	Executive order, rule, regulation, certificate, directive, in-
8	struction, delegation of authority, or other official paper
9	shall be considered to refer and apply to the Inspector
10	General established by section 14 or to the functions re-
11	lated to the office of such Inspector General.
12	TITLE II—OFFICES AND FUNC-
13	TIONS OF FEDERAL EMER-
<ul><li>13</li><li>14</li></ul>	TIONS OF FEDERAL EMER- GENCY MANAGEMENT AGEN-
14	GENCY MANAGEMENT AGEN-
14 15	GENCY MANAGEMENT AGEN- CY
<ul><li>14</li><li>15</li><li>16</li></ul>	GENCY MANAGEMENT AGEN-CY SEC. 21. NATIONAL EMERGENCY MANAGEMENT.
14 15 16 17 18	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the
14 15 16 17 18	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is
14 15 16 17 18	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is amended—
14 15 16 17 18 19 20	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is amended—  (1) by striking subparagraph (D); and
14 15 16 17 18 19 20 21	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is amended—  (1) by striking subparagraph (D); and (2) by redesignating subparagraphs (E)
14 15 16 17 18 19 20 21 22	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is amended—  (1) by striking subparagraph (D); and (2) by redesignating subparagraphs (E) through (K) as subparagraphs (D) through (J), re-
14 15 16 17 18 19 20 21 22 23	GENCY MANAGEMENT AGEN-CY  SEC. 21. NATIONAL EMERGENCY MANAGEMENT.  (a) OTHER OFFICERS.—Section 103(a)(1) of the Homeland Security Act of 2002 (6 U.S.C. 113(a)(1)) is amended—  (1) by striking subparagraph (D); and  (2) by redesignating subparagraphs (E) through (K) as subparagraphs (D) through (J), respectively.

1	items relating to such sections in section 1(b) of such Act,
2	are repealed.
3	(c) REGIONAL OFFICES.—Section 507 of the Home-
4	land Security Act of 2002 (6 U.S.C. 317) is amended—
5	(1) in subsection (b)(2)(A) by striking "and
6	homeland security"; and
7	(2) in subsection (f)(3) by striking "other than
8	the Department''.
9	(d) National Advisory Council.—Section 508 of
10	the Homeland Security Act of 2002 (6 U.S.C. 318) is
11	amended—
12	(1) in subsection (a)—
13	(A) by striking "Not later than 60 days
14	after the date of enactment of the Post-Katrina
15	Emergency Management Reform Act of 2006,
16	the Secretary shall establish" and inserting
17	"There is established"; and
18	(B) by striking "protection,"; and
19	(2) in subsection (b)(2) by striking "adminis-
20	tered by the Department'; and
21	(3) in subsection (e)(1)(D) by striking "protec-
22	tion,";
23	(e) National Integration Center.—Section
24	509(c)(1) of the Homeland Security Act of 2002 (6 U.S.C.
25	319(c)(1)) is amended—

1	(1) in subparagraph (A) by striking "Secretary,
2	acting through the Administrator," and inserting
3	"Administrator"; and
4	(2) in subparagraph (B)(i) by striking ", the
5	Homeland Security Council, and the Secretary under
6	section $503(e)(4)$ ".
7	(f) EVACUATION PLANS AND EXERCISES.—Section
8	512 of the Homeland Security Act of 2002 (6 U.S.C.
9	321a) is amended—
10	(1) in subsection (a) by inserting ", in coordi-
11	nation with the Administrator," after "may"; and
12	(2) in subsection (c)(2) by striking "Adminis-
13	trator" and inserting "Secretary".
14	(g) Department and Agency Officials.—
15	(1) In general.—Section 514 of the Home-
16	land Security Act of 2002 (6 U.S.C. 321c) is
17	amended by striking "(a) Deputy" and all that fol-
18	lows through "The Administrator of the" and insert-
19	ing "The Administrator of the".
20	(2) CLERICAL AMENDMENT.—The item relating
21	to section 514 in the table of contents in section
22	1(b) of the Homeland Security Act of 2002 is
23	amended to read as follows:

"514. United States Fire Administration.".

1	(h) National Operations Center.—Section 515
2	of the Homeland Security Act of 2002 (6 U.S.C. 321d)
3	is amended—
4	(1) in subsection (b) by striking "Department"
5	and inserting "Agency"; and
6	(2) in subsection (c) by striking "Secretary"
7	each place it appears and inserting "Administrator".
8	(i) Nuclear Incident Response.—Section 517 of
9	the Homeland Security Act of 2002 (6 U.S.C. 321f)—
10	(1) by striking "Department" each place it ap-
11	pears and inserting "Agency"; and
12	(2) in subsection (a)—
13	(A) by striking "direction of the Sec-
14	retary" and inserting "direction of the Adminis-
15	trator''; and
16	(B) by striking "control of the Secretary"
17	and inserting "control of the Administrator".
18	(j) Conduct of Certain Public Health-re-
19	LATED ACTIVITIES.—Section 518 of the Homeland Secu-
20	rity Act of 2002 (6 U.S.C. 321g) is amended—
21	(1) in subsection (a) by striking "collaboration
22	with the Secretary" and inserting "collaboration
23	with the Administrator"; and
24	(2) in subsection (b) by striking "with the Sec-
25	retary" and inserting "with the Administrator".

1	(k) Use of National Private Sector Networks
2	IN EMERGENCY RESPONSE.—Section 519 of the Home-
3	land Security Act of 2002 (6 U.S.C. 321h) is amended
4	by striking "Secretary" and inserting "Administrator".
5	(l) Public Health Service Act.—
6	(1) Procurement of Security Counter-
7	MEASURES FOR STRATEGIC NATIONAL STOCKPILE.—
8	Section 319F–2 of the Public Health Service Act
9	(42 U.S.C. 247d-6b) is amended—
10	(A) in subsection (a)(1) by striking "and
11	in coordination with the Secretary of Homeland
12	Security (referred to in this section as the
13	'Homeland Security Secretary')" and inserting
14	"and in coordination with the Administrator of
15	the Federal Emergency Management Agency
16	(referred to in this section as the 'Adminis-
17	trator')"; and
18	(B) in subsection (e)—
19	(i) by striking "Homeland Security
20	Secretary" each place it appears and in-
21	serting "Administrator"; and
22	(ii) in paragraph (2)(C)—
23	(I) by striking "Secretary of
24	Homeland Security" and inserting
25	"Administrator"; and

1	(II) by inserting ", the Com-
2	mittee on Transportation and Infra-
3	structure," after "Energy and Com-
4	merce''.
5	(2) Improving state and local public
6	HEALTH SECURITY.—Section 319C-1(f) of the Pub-
7	lic Health Service Act (42 U.S.C. 247d–3a(f)) is
8	amended—
9	(A) in the heading by striking "Home-
10	LAND SECURITY" and inserting "FEDERAL
11	EMERGENCY MANAGEMENT AGENCY"; and
12	(B) by striking "Secretary of Homeland
13	Security" and inserting "Administrator of the
14	Federal Emergency Management Agency".
15	(3) Partnerships for state and regional
16	HOSPITAL PREPAREDNESS TO IMPROVE SURGE CA-
17	Pacity.—Section 319C-2(d)(2)(B) of the Public
18	Health Service Act (42 U.S.C. 247d–3b(d)(2)(B)) is
19	amended by inserting "and the Administrator of the
20	Federal Emergency Management Agency" after
21	"Homeland Security".
22	(4) Facilities and capacities of the cen-
23	TERS FOR DISEASE CONTROL AND PREVENTION.—
24	Section 319D(c)(2)(B) of the Public Health Service
25	Act (42 U.S.C. 247d-4(c)(2)(B)) is amended by in-

1	serting "the Administrator of the Federal Emer-
2	gency Management Agency," after "Homeland Secu-
3	rity,".
4	(5) Emergency system for advance reg-
5	ISTRATION OF VOLUNTEER HEALTH PROFES-
6	SIONAL.—Section 319I(f) of the Public Health Serv-
7	ice Act (42 U.S.C. 247d–7b(f)) is amended—
8	(A) by striking "Secretary of Homeland
9	Security" and inserting "Administrator of the
10	Federal Emergency Management Agency"; and
11	(B) by striking "Department of Homeland
12	Security" and inserting "Federal Emergency
13	Management Agency".
14	(m) Guidance and Recommendations.—Section
15	523 of the Homeland Security Act of 2002 (6 U.S.C.
16	321l) is amended—
17	(1) in subsection (a) by striking "the Adminis-
18	trator and the Director of the Cybersecurity and In-
19	frastructure Security Agency, in consultation with
20	the private sector" and inserting "the Adminis-
21	trator, in consultation with the Director of the Cy-
22	bersecurity and Infrastructure Security Agency and
23	the private sector"; and
24	(2) in subsection (b)(2) by striking "Secretary"
25	and inserting "Administrator".

1	(n) Voluntary Private Sector Preparedness
2	Accreditation and Certification Program.—Sec-
3	tion 524 of the Homeland Security Act of 2002 (6 U.S.C.
4	321m) is amended—
5	(1) in subsection (a) by striking paragraphs (1)
6	through (3) and inserting the following: "The Ad-
7	ministrator shall establish and implement the vol-
8	untary private sector preparedness accreditation and
9	certification program in accordance with this sec-
10	tion."; and
11	(2) in subsection (b) by striking "designated of-
12	ficer" each place it appears and inserting "Adminis-
13	trator".
14	(o) Acceptance of Gifts.—Section 525 of the
15	Homeland Security Act of 2002 (6 U.S.C. 321n) is
16	amended—
17	(1) by striking "Secretary" each place it ap-
18	pears and inserting "Administrator";
19	(2) in paragraphs (1) and (2) of subsection (b)
20	by striking "Department" and inserting "Agency";
21	and
22	(3) in subsection (c)(1) by inserting "the Com-
23	mittee on Transportation and Infrastructure and"
24	after "submit to".

1	(p) National Planning and Education.—Section
2	527 of the Homeland Security Act of 2002 (6 U.S.C.
3	321p) is amended by striking "Secretary" and inserting
4	"Administrator, in consultation with the Secretary,".
5	(q) Coordination of Department of Homeland
6	SECURITY EFFORTS RELATED TO FOOD, AGRICULTURE,
7	AND VETERINARY DEFENSE AGAINST TERRORISM.—Sec-
8	tion 528(e) of the Homeland Security Act of 2002 (6
9	U.S.C. 321q(c)) is amended—
10	(1) by striking "Agriculture or" and inserting
11	"Agriculture,"; and
12	(2) by inserting ",or the Administrator" before
13	the period at the end.
14	(r) Continuity of the Economy Plan.—Section
15	9603 of division A of the William M. (Mac) Thornberry
16	National Defense Authorization Act for Fiscal Year 2021
17	(6 U.S.C. 622) is amended—
18	(1) in subsection $(b)(1)$ —
19	(A) by redesignating subparagraphs (H)
20	and (I) as subparagraphs (I) and (J); and
21	(B) by inserting after subparagraph (G)
22	the following:
23	"(H) the Administrator of the Federal
24	Emergency Management Agency;"; and
25	(2) in subsection $(c)(1)$ —

1	(A) by redesignating subparagraphs (S)
2	and (T) as subparagraphs (T) and (U); and
3	(B) by inserting after subparagraph (R)
4	the following
5	"(S) the Committee on Transportation and
6	Infrastructure of the House of Representa-
7	tives;".
8	(s) Joint Task Forces.—Section 708(b)(2)(B) of
9	the Homeland Security Act of 2002 (6 U.S.C.
10	348(b)(2)(B)) is amended—
11	(1) in clause (i)—
12	(A) by striking "including section
13	504(a)(3)(A),"; and
14	(B) in subclause (II) by striking "para-
15	graphs (3) and (4)(A) of section 503(e) and
16	section 509(c) of this Act," and inserting "the
17	FEMA Act of 2025"; and
18	(2) in clause (ii) by striking ", including" and
19	all that follows through "section 506".
20	TITLE III—RELATED MATTERS
21	SEC. 31. CHANGES TO ADMINISTRATIVE DOCUMENTS.
22	Not later than 120 days after the date of enactment
23	of this Act, the President shall amend Homeland Security
24	Presidential Directive-5, Homeland Security Presidential
25	Directive—8, Presidential Policy Directive—8, and any

- 1 other similar administrative document to reflect the
- 2 changes made by this division and the amendments made
- 3 by this division.
- 4 SEC. 32. RECOMMENDED LEGISLATION.
- 5 (a) IN GENERAL.—After consultation with Congress,
- 6 the Administrator of the Federal Emergency Management
- 7 Agency shall prepare recommended legislation containing
- 8 additional technical and conforming amendments to reflect
- 9 the changes made by this division.
- 10 (b) Submission to Congress.—Not later than 90
- 11 days after the last day of the transition period referred
- 12 to in section 15(e), the Administrator shall submit to Con-
- 13 gress a report containing the recommended legislation.
- 14 **DIVISION B—FEMA REFORMS**
- 15 TITLE I—PUBLIC ASSISTANCE
- 16 **REFORMS**
- 17 SEC. 101. REBUILDING PUBLIC INFRASTRUCTURE.
- 18 (a) IN GENERAL.—Title IV of the Robert T. Stafford
- 19 Disaster Relief and Emergency Assistance Act (42 U.S.C.
- 20 5170 et seq.) is amended by inserting after section 408
- 21 the following:
- 22 "SEC. 409. EXPEDITED REPAIR, RESTORATION, AND RE-
- 23 PLACEMENT OF DAMAGED FACILITIES.
- 24 "(a) Grants for Repair, Restoration, Recon-
- 25 STRUCTION, OR REPLACEMENT OF A PUBLIC FACILITY.—

1	"(1) In general.—The President may make
2	grants—
3	"(A) to a State or local government for the
4	repair, restoration, reconstruction, or replace-
5	ment of a public facility damaged or destroyed
6	by a major disaster; and
7	"(B) subject to paragraph (2), to a person
8	that owns or operates a private nonprofit facil-
9	ity damaged or destroyed by a major disaster
10	for the repair, restoration, reconstruction, or re-
11	placement of the facility.
12	"(2) Conditions for assistance to private
13	NONPROFIT FACILITIES.—
14	"(A) In General.—The President may
15	make grants to a private nonprofit facility
16	under paragraph (1)(B) only if—
17	"(i) the facility provides critical serv-
18	ices (as defined by the President) in the
19	event of a major disaster; or
20	"(ii) the owner or operator of the fa-
21	cility—
22	"(I) has applied for a disaster
23	loan under section 7(b) of the Small
24	Business Act (15 U.S.C. 636(b)); and

## [Discussion Draft]

1	"(II)(aa) has been determined to
2	be ineligible for such a loan; or
3	"(bb) has obtained such a loan in
4	the maximum amount for which the
5	Small Business Administration deter-
6	mines the facility is eligible.
7	"(B) Religious facilities.—A church,
8	synagogue, mosque, temple, or other house of
9	worship, educational facility, or any other pri-
10	vate nonprofit facility shall be eligible for
11	grants under paragraph (1)(B), without regard
12	to the religious character of the facility or the
13	primary religious use of the facility. No house
14	of worship, educational facility, or any other
15	private nonprofit facility may be excluded from
16	receiving grants under paragraph (1)(B) be-
17	cause leadership or membership in the organi-
18	zation operating the house of worship is limited
19	to persons who share a religious faith or prac-
20	tice.
21	"(C) Definition of Critical Serv-
22	ICES.—In this paragraph, the term 'critical
23	services' includes power, water (including water
24	provided by an irrigation organization or facil-
25	ity), sewer, wastewater treatment, communica-

1	tions (including broadcast and telecommuni-
2	cations), education, and emergency medical
3	care.
4	"(3) Notification to congress.—The Presi-
5	dent shall notify the following committees not later
6	than 30 days after making any contribution under
7	this section in an amount greater than \$20,000,000:
8	"(A) The Committee on Homeland Secu-
9	rity and Governmental Affairs of the Senate.
10	"(B) The Committee on Transportation
11	and Infrastructure of the House of Representa-
12	tives.
13	"(C) The Committee on Appropriations of
14	the Senate.
15	"(D) The Committee on Appropriations of
16	the House of Representatives.
17	"(b) Grant Requirements.—
18	"(1) USE OF GRANT FUNDS.—Grant funds
19	made to a State, local government, or a person that
20	owns or operates a private nonprofit facility under
21	this section may be used—
22	"(A) to repair, restore, reconstruct, or re-
23	place the public or private nonprofit facility
24	damaged or destroyed by a major disaster to
25	applicable building codes as of the time of re-

1	pair, restoration, reconstruction, or replace-
2	ment, including incorporating mitigation meas-
3	ures consistent with disaster risks for the geo-
4	graphical area;
5	"(B) to repair, restore, incorporate mitiga-
6	tion measures, or expand other selected public
7	facilities;
8	"(C) to construct new facilities;
9	"(D) and combined to construct a consoli-
10	dated facility or facilities of a State, local gov-
11	ernment, or owner or operator of a private non-
12	profit facility; or
13	"(E) to fund hazard mitigation measures
14	that the State or local government determines
15	necessary to meet a need for governmental serv-
16	ices and functions in the area affected by the
17	major disaster.
18	"(2) Cost estimation.—
19	"(A) Amount of grants.—The amount
20	of a grant made available pursuant to sub-
21	section (a) shall be determined, without regard
22	to preexisting condition, based on the estimated
23	cost to repair, restore, reconstruct, or replace
24	the public or private nonprofit facility damaged
25	or destroyed by a major disaster to applicable

1	building codes as of the time of repair, restora-
2	tion, reconstruction, or replacement. Such cost
3	estimate shall—
4	"(i) be developed by an appropriately
5	licensed professional;
6	"(ii) include the cost of incorporating
7	mitigation measures consistent with dis-
8	aster risks for the geographical area;
9	"(iii) include associated expenses in-
10	cluding labor costs, management costs,
11	materials, and any other costs to repair,
12	restore, reconstruct, or replace the im-
13	pacted facility; and
14	"(iv) include the cost of carrying out
15	such estimate.
16	"(B) Presumption of accuracy.—The
17	cost estimate carried out under subparagraph
18	(A) shall be presumed to be accurate and rea-
19	sonable unless there is evidence of criminal
20	fraud.
21	"(3) Submission.—Upon submission by the
22	applicant of the cost estimate carried out under
23	paragraph (2), any review by the Administrator shall
24	be completed not later than 90 days after the receipt
25	of such estimate. In evaluating whether such cost es-

1	timation is accurate and reasonable, the Adminis-
2	trator may not consider preexisting condition and
3	the evaluation shall be conducted by an appro-
4	priately licensed professional with familiarity with
5	the relevant geographical location, including market
6	considerations and availability of labor and materials
7	for the applicable project. Unless there is evidence of
8	criminal fraud, such estimate shall be deemed to be
9	approved not later than 90 days after the submis-
10	sion of such estimate.
11	"(4) AVAILABILITY OF FUNDS.—Not later than
12	30 days after the approval of a cost estimate under
13	this subsection, the Administrator shall make the
14	grant funds available to the applicant.
15	"(5) One-time adjustment.—Not later than
16	2 years after such approval, the State, local govern-
17	ment, or person that owns or operates a private non-
18	profit facility may submit a revised cost estimate to
19	account for changes in labor, material, or other costs
20	associated with fluctuations in the market. Upon re-
21	ceipt of a revised cost estimate, the Administrator
22	shall review such revision in the same manner and
23	with the same time limitations as apply to the initial
24	cost estimate.

1	"(6) Finality of approvals.—Upon approval
2	of the grant or one-time adjustment, notwith-
3	standing any other provision of law, including sec-
4	tion 3716(e) of title 31, United States Code, unless
5	there is evidence of criminal fraud, no legal or ad-
6	ministrative action with respect to such approval or
7	adjustment, as applicable, to recover any payment
8	under this section shall be initiated in any forum.
9	"(7) Special rule for large, complex
10	PROJECTS.—
11	"(A) IN GENERAL.—A State, local govern-
12	ment, or owner or operator of a private non-
13	profit facility may, with the approval of the Ad-
14	ministrator, designate a large, complex infra-
15	structure project as a phased project.
16	"(B) Submission of cost estimates.—
17	With respect to projects designated under sub-
18	paragraph (A), the respective applicant may
19	submit cost estimates for each phase designated
20	for such project.
21	"(C) Approvals.—The submissions for
22	each phase under subparagraph (B) shall be ap-
23	proved in the same manner and with the same
24	limitations as outlined in paragraphs (3) and
25	(4).

1	"(8) Deadline.—All cost estimates submitted
2	under this section shall be submitted not later than
3	5 years after the date of the respective major dis-
4	aster declaration under this title, unless the 5-year
5	period is extended by the President.
6	"(9) Progress reports.—
7	"(A) Reports.—A State, local govern-
8	ment, or owner or operator of a private non-
9	profit facility that receives funding under this
10	section shall, for each major disaster declared
11	for which funding was provided under this sec-
12	tion, submit an annual progress report to the
13	Administrator that includes—
14	"(i) a list with descriptions of projects
15	funded;
16	"(ii) a list and number of projects
17	permitted and commenced;
18	"(iii) a list of completed projects; and
19	"(iv) a list of remaining projects and
20	the status of such projects.
21	"(B) Public availability.—Upon re-
22	ceipt of a report under this paragraph, the Ad-
23	ministrator shall make such report publicly
24	available on the website of the Federal Emer-
25	gency Management Agency.

1	"(10) Inspector general review.—Not
2	later than 2 years after the date of enactment of
3	this section and annually thereafter, the inspector
4	general of the Federal Emergency Management
5	Agency, established in section 14 of the FEMA Act
6	of 2025, shall conduct a review and submit to the
7	committees described in subsection (a)(3) a report
8	containing—
9	"(A) a sampling of cost estimates approved
10	in the prior year and assess their reasonable-
11	ness taking into account labor, material, and
12	market conditions in the relevant locality at the
13	time of the estimate;
14	"(B) information on whether the Adminis-
15	trator has placed any overly burdensome re-
16	quirements on the applicant in the submission
17	process, including whether or not the Adminis-
18	trator has failed to accept submissions based on
19	nonsubstantive or technical reasons; and
20	"(C) any evidence of criminal fraud and
21	whether there have been any referrals for fur-
22	ther investigation or prosecution.
23	"(11) Definitions.—In this subsection:
24	"(A) APPLICABLE BUILDING CODES.—The
25	term 'applicable building codes' means the lat-

1	est 2 published editions of relevant consensus-
2	based codes, specifications, and standards, in-
3	cluding amendments made by State, local, In-
4	dian tribal, or territorial governments during
5	the adoption process that incorporate the latest
6	hazard-resistant designs and establish criteria
7	for design, construction, and maintenance for
8	the relevant project.
9	"(B) Appropriately licensed profes-
10	SIONAL.—The term 'appropriately licensed pro-
11	fessional' means an individual who is an engi-
12	neer, architect, builder, tradesperson, or similar
13	professional (or combinations thereof, as need-
14	ed) that is licensed or authorized to work in the
15	relevant State to perform the type of work re-
16	lated to producing a cost estimate described
17	under this subsection.
18	"(c) Funding.—
19	"(1) Minimum federal share.—Except as
20	provided in paragraph (2), the Federal share of as-
21	sistance under this section shall be not less than 65
22	percent of the estimated cost of repair, restoration,
23	reconstruction, or replacement carried out under this
24	section.

1	"(2) Reduced federal share.—The Presi-
2	dent may reduce the Federal share of assistance
3	under this section to not less than 65 percent
4	through a sliding scale following an event associated
5	with a major disaster in which a State or Indian
6	tribal government has failed to implement appro-
7	priate mitigation measures to address the hazard
8	that caused the damage.
9	"(3) Increased federal share.—
10	"(A) Incentive measures.—The Presi-
11	dent shall provide incentives to a State or Trib-
12	al government to invest in measures that in-
13	crease readiness for, and resilience from, a
14	major disaster by recognizing such investments
15	through a sliding scale that increases the min-
16	imum Federal share to 85 percent. Such meas-
17	ures may include—
18	"(i) establishing and maintaining a
19	dedicated disaster account;
20	"(ii) establishing and maintaining
21	State-funded mitigation programs dedi-
22	cated to investment in State and local miti-
23	gation projects for public and private non-
24	profit facilities other than projects carried
25	out with Federal funds;

## [Discussion Draft]

1	"(iii) establishing and maintaining
2	State risk management programs with
3	dedicated funding for third-party insurance
4	policies, captive insurance, and actuarially
5	sound self-insurance risk pools that insure
6	public facilities against future disaster
7	risk;
8	"(iv) maintaining specified insurance
9	on the facilities subject to projects de-
10	scribed under clause (ii);
11	"(v) establishing and maintaining
12	other disaster programs managed and
13	funded by the State, including disaster as-
14	sistance to individuals;
15	"(vi) employing qualified State and
16	local emergency management and per-
17	sonnel;
18	"(vii) used non-Federal funding
19	sources to complete projects in the mitiga-
20	tion plan approved under section 322;
21	"(viii) facilitating participation in the
22	community rating system;
23	"(ix) granting tax incentives for
24	projects that reduce risk; and

1	"(x) facilitating the adoption and en-
2	forcement of 1 of the 2 latest editions of
3	relevant consensus-based codes, specifica-
4	tions, and standards, including amend-
5	ments made by State, local, Indian tribal,
6	or territorial governments during the adop-
7	tion process that incorporate the latest
8	hazard-resistant designs and establish cri-
9	teria for the design, construction, and
10	maintenance of residential structures and
11	facilities that may be eligible for assistance
12	under this Act for purposes of protecting
13	the health, safety, and general welfare of
14	the buildings' users against disasters.
15	"(B) SAVINGS CLAUSE.—Nothing in this
16	paragraph prevents the President from increas-
17	ing the Federal cost share above 85 percent.
18	"(4) Combined sources of funding.—
19	"(A) In General.—Grant funding re-
20	ceived under this section may be used in com-
21	bination with other Federal funding and private
22	sector funding.
23	"(B) Conflicting standards.—In any
24	case in which a building code or mitigation
25	standard is in conflict across Federal agencies

1	of a combined funding project described in sub-
2	paragraph (A), any codes or standards promul-
3	gated by the President, through the Adminis-
4	trator, pursuant to this Act shall be applied.".
5	(b) Conforming Amendments.—
6	(1) Sunsets.—Section 406 of the Robert T.
7	Stafford Disaster Relief and Emergency Assistance
8	Act (42 U.S.C. 5172) is amended by adding at the
9	end the following:
10	"(f) Options.—A State, local government, or owner
11	or operator of a private nonprofit facility eligible for as-
12	sistance under this section for a project for which an appli-
13	cation has been submitted before the date of enactment
14	of this subsection may opt to receive a grant pursuant to
15	section 409 in lieu of contributions available under this
16	section.
17	"(g) Sunset.—
18	"(1) Limitation on applications.—No appli-
19	cation may be approved under this section if such
20	application is submitted on or after the date that is
21	180 days after the date of enactment of this sub-
22	section.
23	"(2) Sunset of Certain authorities.—The
24	authorities under subsections (a) through (c) and

1	subsections (e) through (f) of this section shall ter-
2	minate on December 31, 2032.".
3	(2) Public assistance program alter-
4	NATIVE PROCEDURES.—Section 428 of the Robert
5	T. Stafford Disaster Relief and Emergency Assist-
6	ance Act (42 U.S.C. 5189f) is amended—
7	(A) in subsection (b) by striking "406,";
8	(B) in subsection (e)—
9	(i) by striking "The alternative proce-
10	dures" and all that follows through "and
11	502(a)(5)—" and inserting "For debris re-
12	moval under sections $403(a)(3)(A)$ , $407$ ,
13	and 502(a)(5), the President shall adopt
14	alternative procedures for—";
15	(ii) by redesignating subparagraphs
16	(A) through (F) as paragraphs (1) through
17	(6), respectively, and adjusting the mar-
18	gins accordingly; and
19	(iii) in paragraph (6), as so redesig-
20	nated, by redesignating clauses (i) through
21	(iii) as subparagraphs (A) through (C), re-
22	spectively, and adjusting the margins ac-
23	cordingly; and
24	(C) by striking subsection (h).

1	(3) Repair, restoration, and replacement
2	OF DAMAGED FACILITIES.—
3	(A) Predisaster hazard mitigation.—
4	Section 203(i) of the Robert T. Stafford Dis-
5	aster Relief and Emergency Assistance Act (42
6	U.S.C. 5133(i)) is amended by inserting "409,"
7	after "408," each place it appears.
8	(B) Insurance.—Section 311 of the Rob-
9	ert T. Stafford Disaster Relief and Emergency
10	Assistance Act (42 U.S.C. 5154) is amended—
11	(i) in subsection (a)(1) by inserting
12	"or 409" after "section 406";
13	(ii) in subsection (b) by inserting "or
14	409" after "section 406"; and
15	(iii) in subsection (c) by striking "sec-
16	tion 406 or 422" and inserting "section
17	406, 409, or 422" each place it appears.
18	(C) Management costs.—Section
19	324(b)(2)(B) of the Robert T. Stafford Dis-
20	aster Relief and Emergency Assistance Act (42
21	U.S.C. 5165b(b)(2)(B)) is amended by insert-
22	ing "409," after "407,".
23	(D) Specified insurance.—Section
24	406(d) of the Robert T. Stafford Disaster Re-

1	lief and Emergency Assistance Act (42 U.S.C.
2	5172(d)) is amended—
3	(i) in paragraph (1) by striking
4	"available under this section" and insert-
5	ing "available under this section or section
6	409''; and
7	(ii) in paragraph (2) by striking
8	"under this section" and inserting "under
9	this section or section 409".
10	(E) SIMPLIFIED PROCEDURE.—Section
11	422(a) of the Robert T. Stafford Disaster Re-
12	lief and Emergency Assistance Act (42 U.S.C.
13	5189(a)) is amended—
14	(i) in paragraph (1) by inserting "or
15	409" after "section 406"; and
16	(ii) in the matter following paragraph
17	(3) by striking "407, or 502" and insert-
18	ing "407, 409, or 502".
19	(F) AGENCY ACCOUNTABILITY.—Section
20	430 of the Robert T. Stafford Disaster Relief
21	and Emergency Assistance Act (42 U.S.C.
22	5189h) is amended—
23	(i) in subsection (a) by inserting "or
24	409" after "section 406": and

1	(ii) in subsection $(e)(1)$ by inserting
2	"409," after "407,".
3	(c) Effective Date.—The amendments made by
4	this section shall take effect on the date that is 180 days
5	after the date of enactment of this Act.
6	SEC. 102. TASK FORCE TO ADDRESS BACKLOG OF OPEN DE-
7	CLARED DISASTERS.
8	(a) Establishment.—The Administrator of the
9	Federal Emergency Management Agency shall establish a
10	declared disasters task force (in this section referred to
11	as the "Task Force") to develop processes and mecha-
12	nisms necessary for the Administrator to eliminate the
13	current backlog of open declared disasters.
14	(b) Composition.—
15	(1) IN GENERAL.—The Task Force established
16	under subsection (a) shall include the following
17	members:
18	(A) The Administrator, who shall serve as
19	the chair of the Task Force.
20	(B) The Associate Administrator within
21	the Office of Response and Recovery.
22	(C) The Regional Administrator for Region
23	4.
24	(D) The Regional Administrator for Re-
25	gion 6.

1	(E) The Regional Administrator for Re-
2	gion 9.
3	(F) The Division Director for Public As-
4	sistance within the Office of Response and Re-
5	covery.
6	(G) Any other subject matter expert who is
7	employed by the Agency, as the Administrator
8	determines appropriate.
9	(2) Detailes.—Members of the Task Force
10	may detail employees who are employed by the
11	Agency to assist the Administrator in fulfilling the
12	duties of the Task Force.
13	(c) Duties.—The Task Force established under sub-
14	section (a) shall—
15	(1) establish a temporary office within the
16	Agency to address open declared disasters;
17	(2) identify the barriers the Agency has experi-
18	enced in closing out the backlog;
19	(3) examine any challenges in reducing the
20	number of open declared disasters that are caused
21	by carrying out the program under section 205 of
22	the Robert T. Stafford Disaster Relief and Emer-
23	gency Assistance Act (42 U.S.C. 5135);
24	(4) make recommendations on how to expedite
25	the appeals of assistance denial process under sec-

1	tion 423 of the Robert T. Stafford Disaster Relief
2	and Emergency Assistance Act (42 U.S.C. 5189a);
3	(5) identify any barriers preventing the closeout
4	of the excessive backlog; and
5	(6) coordinate efforts with any processes imple-
6	mented by Agency to address the number of open
7	declared disasters, including the Backlog Adminis-
8	trative Closeout Process as outlined in the Public
9	Assistance Backlog Strategy Implementation Guid-
10	ance adopted June 2024.
11	(d) Completion of Task Force Activities.—
12	(1) Submission of results.—Not later than
13	1 year after the establishment of the Task Force
14	under subsection (a), the Task Force shall submit to
15	the Administrator the results of the activities carried
16	out under subsection (c).
17	(2) Sunset.—The Task Force established
18	under this section shall be terminated upon submis-
19	sion of the results pursuant to paragraph (1).
20	(e) Briefings.—
21	(1) Initial Briefing.—Not later than 180
22	days after the date of enactment of this Act, the Ad-
23	ministrator shall brief the appropriate congressional
24	committees on the status of the Agency's progress in

1	reducing the backlog and any other activities of the
2	Task Force.
3	(2) Semiannual Briefings.—The Adminis-
4	trator shall provide semiannual briefings to the ap-
5	propriate congressional committees until the Agency
6	closes out 800 declared disasters in its backlog.
7	(3) Yearly.—Not later than 1 year after the
8	date of enactment of this Act, and annually there-
9	after so long as any excessive open declared disas-
10	ters remain, the Administrator shall provide to the
11	appropriate congressional committees a briefing on
12	the Agency's closeout of its excessive backlog. Such
13	briefing may be conducted concurrently with a semi-
14	annual briefing under paragraph (2).
15	(f) Definitions.—In this section:
16	(1) Appropriate congressional commit-
17	TEES.—The term "appropriate congressional com-
18	mittees" means—
19	(A) the Committee on Transportation and
20	Infrastructure of the House of Representatives
21	(B) the Committee on Homeland Security
22	and Governmental Affairs of the Senate; and
23	(C) the Committees on Appropriations of
24	the House of Representatives and the Senate.

1	(2) Backlog.—The term "backlog" means,
2	with respect to a declared disaster—
3	(A) the period of performance for the de-
4	clared disaster has concluded; and
5	(B) products and services carried out by
6	the Agency remain to be delivered.
7	(3) Declared disasters.—The term "de-
8	clared disasters' means—
9	(A) any major disaster declared under sec-
10	tion 401 of the Robert T. Stafford Disaster Re-
11	lief and Emergency Assistance Act (42 U.S.C.
12	5170), including any grant program relating to
13	such a major disaster;
14	(B) any emergency declared under section
15	501 of the Robert T. Stafford Disaster Relief
16	and Emergency Assistance Act (42 U.S.C.
17	5191), including any grant program relating to
18	such an emergency; and
19	(C) any assistance provided for fire man-
20	agement under section 420 of the Robert T.
21	Stafford Disaster Relief and Emergency Assist-
22	ance Act (42 U.S.C. 5187), including any grant
23	program relating to such fire management.
24	(4) Excessive backlog.—The term "excessive
25	backlog" means any declared disaster that—

1	(A) is an open declared disaster; and
2	(B) the declaration of which occurred not
3	earlier than 10 years ago.
4	(g) Closeout Requirements.—
5	(1) In general.—The Administrator shall di-
6	rect each Regional Administrator to close out a de-
7	clared disaster in the backlog or the excessive back-
8	log, and disperse the remaining fund balances, as
9	soon as is practicable after the date on which 90
10	percent of the costs expended for all approved
11	projects or awards relating to such declared disas-
12	ters are validated.
13	(2) AGREEMENTS.—A closeout described under
14	paragraph (1) shall include reaching an agreement
15	for projects or awards that are in active litigation,
16	as the Administrator considers appropriate.
17	(3) Cost estimates.—The Administrator shall
18	close out a declared disaster described in paragraph
19	(1), notwithstanding section 3716(e) of title 31,
20	United States Code, based on cost estimates.
21	SEC. 103. DISASTER DECLARATION DAMAGE THRESHOLDS.
22	(a) In General.—In making recommendations to
23	the President regarding the eligibility of a State impacted
24	by a major disaster declared under section 401 of the Rob-
25	ert T. Stafford Disaster Relief and Emergency Assistance

- 1 Act (42 U.S.C. 5170), the Administrator of the Federal
- 2 Emergency Management Agency shall use as a factor for
- 3 consideration whether the impacted counties, or subdivi-
- 4 sion therein, in such State meet the definition of an eco-
- 5 nomically distressed community under section 301.3(a) of
- 6 title 13, Code of Federal Regulations, or a rural area
- 7 under section 343(a) of the Consolidated Farm and Rural
- 8 Development Act (7 U.S.C. 1991(a)).
- 9 (b) Additional Authorization.—In all cases
- 10 where assistance under section 409 of the Robert T. Staf-
- 11 ford Disaster Relief and Emergency Assistance Act, as
- 12 added by this Act, is authorized for a county, or a subdivi-
- 13 sion therein, that meets the definition of an economically
- 14 distressed community under section 301.3(a) of title 13,
- 15 Code of Federal Regulations, or a rural area under section
- 16 343(a) of the Consolidated Farm and Rural Development
- 17 Act (7 U.S.C. 1991(a)), the President shall provide assist-
- 18 ance under section 408 of such Act.
- 19 (c) Revisions to Guidance, Policies, and Regu-
- 20 LATIONS.—The Administrator shall take such actions as
- 21 are necessary to revise any policies, guidance, or regula-
- 22 tions of the Federal Emergency Management Agency to
- 23 implement subsections (a) and (b).
- 24 (d) Savings Clause.—Nothing in this section shall
- 25 be construed to constrain the authority of the President

	0.1
1	to make a determination of eligibility for assistance under
2	section 409 of the Robert T. Stafford Disaster Relief and
3	Emergency Assistance Act, as added by this Act.
4	SEC. 104. FEDERAL PERMITTING IMPROVEMENT.
5	Section 316 of the Robert T. Stafford Disaster Relief
6	and Emergency Assistance Act (42 U.S.C. 5159) is
7	amended to read as follows:
8	"SEC. 316. FEDERAL PERMITTING IMPROVEMENT.
9	"(a) In General.—Any public facility that is dam-
10	aged by a declared emergency or major disaster pursuant
11	to section 401 or 501 may be repaired, restored, recon-
12	structed, or replaced in the same location to applicable
13	building codes at the time of repair, restoration, recon-
14	struction, or replacement, including incorporating mitiga-
15	tion measures consistent with disaster risks for the geo-
16	graphical area, subject to the exemptions and expedited
17	procedures under subsection (b).
18	"(b) Exemptions and Expedited Procedures.—
19	"(1) Protection of environment.—An ac-
20	tion which has the effect of repairing, restoring, re-
21	constructing, or replacing a facility in the same loca-
22	tion to applicable building codes at the time of re-
23	pair, restoration, construction, or replacement shall
24	not be deemed a major Federal action significantly

affecting the quality of the human environment

1	within the meaning of the National Environmental
2	Policy Act of 1969 (83 Stat. 852). Nothing in this
3	section shall alter or affect the applicability of the
4	National Environmental Policy Act of 1969 (42
5	U.S.C. 4321 et seq.) to other Federal actions taken
6	under this Act or under any other provisions of law.
7	"(2) Stormwater discharge permits.—A
8	general permit for stormwater discharges from con-
9	struction activities, if available, issued by the Ad-
10	ministrator of the Environmental Protection Agency
11	or the director of a State program under section
12	402(p) of the Federal Water Pollution Control Act
13	(33 U.S.C. 1242(p)), as applicable, shall apply to re-
14	pair, restoration, reconstruction, or replacement
15	under subsection (a), on submission of a notice of
16	intent to be subject to the permit.
17	"(3) Emergency procedures.—The emer-
18	gency procedures for issuing permits in accordance
19	with section 325.2(e)(4) of title 33, Code of Federal
20	Regulations, shall apply to repair, restoration, recon-
21	struction, or replacement under subsection (a), and
22	such repair, restoration, reconstruction, or replace-
23	ment shall be considered an emergency under such
24	section.

1	"(4) National Historic Preservation act
2	EXEMPTION.—Repair, restoration, reconstruction, or
3	replacement under subsection (a) shall be eligible for
4	a waiver from the requirements of the National His-
5	toric Preservation Act of 1966 pursuant to part 78
6	of title 36, Code of Federal Regulations.
7	"(5) Endangered species act exemption.—
8	An exemption from the requirements of the Endan-
9	gered Species Act of 1973 (16 U.S.C. 1531 et seq.)
10	pursuant to section 7(a)(2) of that Act (16 U.S.C.
11	1536(a)(2)) shall apply to repair, restoration, recon-
12	struction, or replacement under subsection (a) and,
13	if the President makes the determination required
14	under section 7(p) of such Act, the determinations
15	required under subsections (g) and (h) of such sec-
16	tion shall be deemed to be made.
17	"(6) Expedited consultation under en-
18	DANGERED SPECIES ACT.—Expedited consultation
19	pursuant to section 402.05 of title 50, Code of Fed-
20	eral Regulations, shall apply to repair, restoration,
21	reconstruction, or replacement under subsection (a).
22	"(7) Other exemptions.—Any repair, res-
23	toration, reconstruction, or replacement that is ex-
24	empt under paragraph (5) shall also be exempt from
25	requirements under—

1	"(A) the Migratory Bird Treaty Act (16
2	U.S.C. 703 et seq.);
3	"(B) the Wild and Scenic Rivers Act (16
4	U.S.C. 1271 et seq.); and
5	"(C) the Fish and Wildlife Coordination
6	Act (16 U.S.C. 661 et seq.).
7	"(c) State-Managed Review Process.—
8	"(1) In general.—Subject to subsections (a),
9	(b), and (d), with the written agreement of the Ad-
10	ministrator and a State, which may be in the form
11	of a memorandum of understanding, the Adminis-
12	trator may assign, and the State may assume, the
13	responsibilities of the Administrator with respect to
14	1 or more disaster recovery projects within the State
15	under the National Environmental Policy Act of
16	1969 (42 U.S.C. 4321 et seq.) and the National
17	Historic Preservation Act of 1966 (54 U.S.C.
18	300101 et seq.), so long as—
19	"(A) the State shall assume responsibilities
20	under this section subject to the same proce-
21	dural and substantive requirements that would
22	apply if such responsibilities were carried out by
23	the Administrator, including the exemptions
24	and expedited procedures under subsection (b);

1	"(B) any responsibility of the Adminis-
2	trator not explicitly assumed by the State under
3	such agreement shall remain the responsibility
4	of the Administrator;
5	"(C) nothing in such agreement preempts
6	or interferes with any power, jurisdiction, re-
7	sponsibility, or authority of an agency, other
8	than the Administrator, under applicable law
9	(including regulations), with respect to a
10	project;
11	"(D) the Administrator shall not require a
12	State, as a condition of participation in the pro-
13	gram, to forego project delivery methods that
14	are otherwise permissible for projects; and
15	"(E) a State assuming the responsibilities
16	of the Administrator under this section for a
17	specific project may use funds for attorney's
18	fees directly attributable to eligible activities as-
19	sociated with the project for an increase in
20	management costs.
21	"(2) Assumption of Responsibility.—If a
22	State assumes responsibility under paragraph (1)—
23	"(A) the Administrator may assign to such
24	State, and such State may assume, all or part
25	of the responsibilities of the Administrator for

1	environmental review, consultation, or other ac-
2	tion required under any Federal environmental
3	law pertaining to the review or approval of a
4	specific project; and
5	"(B) at the request of such State, the Ad-
6	ministrator may also assign to such State, and
7	such State may assume, the responsibilities of
8	the Administrator with respect to 1 or more
9	disaster recovery projects within the State
10	under the National Environmental Policy Act of
11	1969 (42 U.S.C. 4321 et seq.) and the National
12	Historic Preservation Act of 1966 (54 U.S.C.
13	300101 et seq.).
14	"(3) Rulemaking authority.—Not later than
15	180 days after the date of enactment of the FEMA
16	Act of 2025, the Administrator shall promulgate
17	regulations that establish requirements relating to
18	information required to be contained in any request
19	of a State to enter into a written agreement under
20	paragraph (1), including, at a minimum—
21	"(A) a description of the projects or class-
22	es of projects for which the State anticipates
23	exercising the authority under this subsection;

1	"(B) verification of the financial and per-
2	sonnel resources necessary to carry out such
3	authority;
4	"(C) a demonstration of compliance with
5	any applicable public notice law of the State;
6	and
7	"(D) a demonstration of compliance with
8	Federal environmental and historic preservation
9	law.
10	"(4) Written agreement.—A written agree-
11	ment under this section shall—
12	"(A) be executed by the Governor of the
13	respective State;
14	"(B) provide that the State—
15	"(i) agrees to presume all or part of
16	the responsibilities of the Administrator
17	described in paragraph (1);
18	"(ii) expressly consents, on behalf of
19	the State, to accept the jurisdiction of the
20	Federal courts for the compliance, dis-
21	charge, and enforcement of any responsi-
22	bility of the Administrator assumed by the
23	State; and
24	"(iii) certifies that State laws (includ-
25	ing regulations) are in effect that—

## [Discussion Draft]

1	"(I) authorize the State to take
2	the actions necessary to carry out the
3	responsibilities being assumed under
4	such agreement; and
5	"(II) are comparable to section
6	552 of title 5, United States Code, in-
7	cluding providing that any decision re-
8	garding the public availability of a
9	document under such State laws is re-
10	viewable by a court of competent ju-
11	risdiction; and
12	"(III) agree to maintain the fi-
13	nancial resources necessary to carry
14	out the responsibilities being assumed;
15	"(C) require the State to provide to the
16	Administrator any information the Adminis-
17	trator reasonably considers necessary to ensure
18	that the State is adequately carrying out the re-
19	sponsibilities assigned to the State under such
20	agreement;
21	"(D) have a term of not more than 5
22	years; and
23	"(E) be renewable.
24	"(5) Jurisdiction.—

1	"(A) IN GENERAL.—The United States
2	district courts shall have exclusive jurisdiction
3	over any civil action against a State for failure
4	to carry out any responsibility of the State
5	under this section.
6	"(B) Legal standards and require-
7	MENTS.—A civil action under paragraph (1)
8	shall be governed by the legal standards and re-
9	quirements that would apply in such a civil ac-
10	tion against the Administrator had the Admin-
11	istrator taken the actions in question.
12	"(C) Intervention.—The Administrator
13	shall have the right to intervene in any action
14	described in paragraph (1).
15	"(6) Liability.—A State that assumes respon-
16	sibility under paragraph (2) shall be solely respon-
17	sible and solely liable for carrying out, in lieu of and
18	without further approval of the Administrator, the
19	responsibilities under such paragraph, until the par-
20	ticipation of the State is terminated under para-
21	graph (8).
22	"(7) Limitation on agreements.—Nothing
23	in this section permits a State to assume any rule-
24	making authority of the Administrator under any
25	Federal law.

1	"(8) Termination.—
2	"(A) TERMINATION BY ADMINISTRATOR.—
3	The Administrator may only terminate the par-
4	ticipation of any State under this subsection
5	if—
6	"(i) the Administrator determines
7	that the State is not adequately carrying
8	out the responsibilities assigned to the
9	State in a written agreement under this
10	subsection;
11	"(ii) the Administrator provides to the
12	State—
13	"(I) a notification of a deter-
14	mination of noncompliance;
15	"(II) a period of not less than
16	120 days to take such corrective ac-
17	tion as the Administrator determines
18	to be necessary to comply with the ap-
19	plicable agreement; and
20	"(III) on request of the Gov-
21	ernor, a detailed description of each
22	responsibility in need of corrective ac-
23	tion regarding an inadequacy identi-
24	fied under this subparagraph; and

# [Discussion Draft]

1	"(iii) the State, after the notification
2	and period provided under clause (ii), fails
3	to take satisfactory corrective action, as
4	determined by the Administrator.
5	"(B) TERMINATION BY STATE.—A State
6	may terminate the participation of the State in
7	the program at any time by providing to the
8	Administrator a notice by not later than the
9	date that is 90 days before the date of termi-
10	nation, and subject to such terms and condi-
11	tions as the Administrator may provide.
12	"(9) Audits.—To ensure compliance by a
13	State with any agreement of the State under this
14	subsection (including compliance by the State with
15	all Federal laws for which responsibility is assumed
16	under paragraph (2), for each State participating in
17	an agreement under this subsection, the inspector
18	general of the Federal Emergency Management
19	Agency established in section 14 of the FEMA Act
20	of 2025, shall conduct an annual audit.
21	"(10) Report to congress.—The Adminis-
22	trator shall submit to Congress an annual report
23	that describes the administration of this subsection.
24	"(11) Relationship to locally adminis-
25	TERED PROJECTS.—A State assuming authority

1	under a written agreement under this subsection
2	may, as appropriate and at the request of a local
3	government—
4	"(A) exercise such authority on behalf of
5	the local government for a locally administered
6	project; or
7	"(B) provide guidance and training on con-
8	solidating and minimizing the documentation
9	and environmental analyses necessary for spon-
10	sors of a locally administered project to comply
11	with the National Environmental Policy Act of
12	1969 (42 U.S.C. 4321 et seq.) and any com-
13	parable requirements under State law.
14	"(12) Agency deemed to be federal agen-
15	cy.—A State agency assuming responsibility under
16	an agreement under this subsection shall be deemed
17	to be an agency for the purposes of section 2412 of
18	title 28, United States Code.
19	"(d) Definition of Applicable Building
20	Codes.—In this section, the term 'applicable building
21	codes' has the meaning given the term in section
22	409(b)(11).
23	"(e) Rule of Construction.—Nothing in this sec-
24	tion shall alter or affect the applicability of the National
25	Environmental Policy Act of 1969 (42 U.S.C. 4321 et

- 1 seq.) to other Federal actions taken under this Act or
- 2 under any other provisions of law.".
- 3 SEC. 105. UNIFIED FEDERAL REVIEW.
- 4 Title III of the Robert T. Stafford Disaster Relief
- 5 and Emergency Assistance Act (42 U.S.C. 5170 et seq.)
- 6 is amended by striking section 429 and inserting the fol-
- 7 lowing:
- 8 "SEC. 429. COORDINATION OF REQUIRED FEDERAL RE-
- 9 VIEWS.
- 10 "(a) In General.—In order to expedite disaster re-
- 11 covery, the Administrator shall establish a unified inter-
- 12 agency review process to ensure compliance with environ-
- 13 mental and historical requirements under Federal law, in-
- 14 cluding the National Environmental Policy Act of 1969
- 15 (42 U.S.C. 4321 et seq.) and the National Historic Pres-
- 16 ervation Act of 1966 (54 U.S.C. 300101 et seq.), relating
- 17 to projects carried out through assistance provided under
- 18 this Act, consistent with applicable law.
- 19 "(b) Establishment.—Not later than 1 year after
- 20 the date of enactment of the FEMA Act of 2025, and in
- 21 consultation with the Council on Environmental Quality
- 22 and the Advisory Council on Historic Preservation, the
- 23 Administrator shall—
- 24 "(1) formulate and implement administrative,
- 25 procedural, and policy mechanisms to enable the

1	Federal Emergency Management Agency to act as
2	the lead agency ensuring completion of the environ-
3	mental and historical review process for projects in
4	a timely, coordinated, and responsible manner;
5	"(2) carry out the obligations of the Federal
6	Emergency Management Agency with respect to a
7	project under any other applicable law concurrently,
8	and in conjunction with, other environmental and
9	historical reviews and authorizations being con-
10	ducted by other cooperating and participating agen-
11	cies, with the Federal Emergency Management
12	Agency as the lead agency; and
13	"(3) in the case in which an environmental im-
14	pact statement is required for a project, prepare one
15	document under section 107(b) of the National En-
16	vironmental Policy Act of 1969 (42 U.S.C. 4336a(b)
17	for such project unless the lead agency provides jus-
18	tification in the coordinated project plan that mul-
19	tiple environmental documents are more efficient for
20	project review and authorization.
21	"(c) Considerations.—
22	"(1) In general.—As early as practicable dur-
23	ing an environmental and historical review, but not
24	later than the commencement of scoping for a
25	project requiring the preparation of an environ-

1	mental impact statement under the National Envi-
2	ronmental Policy Act of 1969 (42 U.S.C. 4321 et
3	seq.), the lead agency shall engage the cooperating
4	agencies to determine the range of reasonable alter-
5	natives to be considered for a project.
6	"(2) COOPERATION.—The lead agency and each
7	cooperating and participating agency shall work co-
8	operatively to identify and resolve issues that could
9	delay completion of an environmental and historical
10	review or authorization required for the project
11	under applicable law or result in the denial of any
12	approval under applicable law, including—
13	"(A) the need for mitigation actions justi-
14	fied by the risk of natural hazards that are con-
15	sistent with the geographic area in which the
16	major disaster occurred; and
17	"(B) compliance challenges that may arise
18	as a result of the ongoing recovery from a
19	major disaster.
20	"(3) Range of alternatives.—The lead
21	agency shall determine the range of reasonable alter-
22	natives for consideration in any document that the
23	lead agency is responsible for preparing in the envi-
24	ronmental and historical review for the project.

1	"(4) Methodologies.—The lead agency shall
2	determine, in collaboration with each cooperating
3	and participating agency at appropriate times during
4	the review, the methodologies to be used and the
5	level of detail required in the analysis of each alter-
6	native determined under paragraph (3) for a project.
7	"(5) Responsibilities.—
8	"(A) LEAD AGENCY.—The lead agency (as
9	such term is defined in section 111 of the Na-
10	tional Environmental Policy Act of 1969 (42
11	U.S.C. 4336e)) shall make information avail-
12	able to each cooperating and participating agen-
13	cy and State as early as practicable in the envi-
14	ronmental and historical review regarding the
15	environmental, historic, and socioeconomic re-
16	sources located within the project area and the
17	general locations of the alternatives determined
18	under paragraph (3) under consideration.
19	"(B) Cooperating and participating
20	AGENCIES.—As early as practicable during an
21	environmental and historical review, cooperating
22	and participating agencies (as such terms are
23	defined in section 111 of the National Environ-
24	mental Policy Act of 1969 (42 U.S.C. 4336e)
25	shall identify any issues of concern regarding

1	any potential environmental or historical im-
2	pacts of the project, including any issues that
3	could substantially delay or prevent an agency
4	from completing any environmental or historical
5	review or authorization required for the project,
6	and communicate any issues to the State.
7	"(6) Public comment.—The lead agency shall
8	establish a comment period of not less than 45 days
9	and not more than 60 days after the date on which
10	a notice announcing availability of the environmental
11	impact statement is published in the Federal Reg-
12	ister to solicit comments from an agency or the pub-
13	lic on a draft environmental impact statement, un-
14	less—
15	"(A) the lead agency, the State, and any
16	cooperating agency agree to a longer deadline;
17	or
18	"(B) the lead agency, in consultation with
19	each cooperating agency, extends the deadline
20	for good cause.
21	"(7) Record of Decision.—
22	"(A) Environmental impact state-
23	MENT.—Not later than 90 days after the date
24	on which a final environmental impact state-
25	ment is issued, Federal agencies shall, to the

1	maximum extent practicable, issue a record of
2	decision for such environmental impact state-
3	ment.
4	"(B) Other review or comment peri-
5	ods.—For all other review or comment periods
6	in the environmental review process described in
7	parts 1500 through 1508 of title 40, Code of
8	Federal Regulations, the lead agency shall es-
9	tablish a comment period of not more than 45
10	days after the date on which the materials on
11	which comment is requested are made available,
12	unless—
13	"(i) the lead agency, the State, and
14	any cooperating agency agree to a longer
15	deadline; or
16	"(ii) the lead agency extends the
17	deadline for good cause.
18	"(8) Categories of Projects.—The authori-
19	ties granted under this section may be exercised for
20	an individual project or a category of projects.
21	"(d) Rule of Construction.—Nothing in this sec-
22	tion shall be construed to affect the applicability of section
23	316 to projects eligible under such section.".

1	SEC. 106. ALTERNATIVE PROCEDURES FOR SMALL DISAS-
2	TERS.
3	The Robert T. Stafford Disaster Relief and Emer-
4	gency Assistance Act (42 U.S.C. 5121 et seq.) is amended
5	by adding at the end the following:
6	"TITLE VIII—ALTERNATIVE PRO-
7	CEDURES FOR SMALL DISAS-
8	TERS
9	"SEC. 801. ALTERNATIVE PROCEDURES FOR SMALL DISAS-
10	TERS.
11	"(a) In General.—The Governor of a State or the
12	governing body of an Indian tribal government for the
13	area in which a covered small disaster occurs may request
14	a lump sum payment of the estimated damages calculated
15	under subsection (b) for such disaster in lieu of any assist-
16	ance under the Public Assistance Program for such dis-
17	aster.
18	"(b) Calculation.—Notwithstanding the require-
19	ments of section 206.47(b) of title 44, Code of Federal
20	Regulations, a payment under subsection (a) shall be
21	equal to the amount that is 80 percent of the total esti-
22	mated cost of the Federal share under the Public Assist-
23	ance Program for a covered small disaster in the area of
24	jurisdiction of the State or Indian tribal government re-
25	questing such payment.
26	"(c) Limitations.—

1	"(1) In general.—A State or Indian tribal
2	government receiving a payment under this section
3	may not receive assistance under the Public Assist-
4	ance Program with respect to the covered small dis-
5	aster for which a payment was accepted under this
6	section.
7	"(2) Final payment.—
8	"(A) IN GENERAL.—A payment under this
9	section may not be increased or decreased based
10	on actual costs calculated for a covered small
11	disaster.
12	"(B) Exception.—Notwithstanding sub-
13	paragraph (A), the Administrator may adjust a
14	payment under this section in the event of un-
15	foreseen circumstances at no fault of the appli-
16	cant.
17	"(3) Selection of option.—A State or In-
18	dian tribal government may designate to the Federal
19	Emergency Management Agency on an annual basis
20	the interest of such State or Indian tribal govern-
21	ment in participating in the small disaster authority.
22	"(4) Indication.—A State or Indian tribal
23	government shall indicate at the time of the submis-
24	sion of a request for a major disaster declaration
25	that such State or Indian tribal government is re-

1	questing assistance for such incident under this sec-
2	tion.
3	"(5) Timing requirement.—The Adminis-
4	trator and the State or Indian tribal government
5	shall—
6	"(A) reach an agreement on the amount
7	under subsection (b) not later than 90 days
8	after the incident; or
9	"(B) administer the incident under the
10	procedures and authorities for the Public As-
11	sistance Program.
12	"(6) Administrative plan.—To be eligible for
13	assistance under this section, a State or Indian trib-
14	al government shall have an approved administrative
15	plan in place at the time of the obligation of funds
16	provided under this section.
17	"(d) USE OF FUNDS.—A State or Indian tribal gov-
18	ernment receiving a payment under this section may use
19	such payment for recovery for the covered small disaster
20	in any manner determined appropriate by the respective
21	Governor or governing body of such State or Indian tribal
22	government if such funds—
23	"(1) address impacts and needs resulting from
24	the declared disaster incident:

1	"(2) are provided to State, Indian tribal govern-
2	ment, territorial and local government agencies, and
3	private nonprofit entities eligible for Public Assist-
4	ance Program funding; and
5	"(3) are used in a manner that complies with
6	applicable environmental, historic preservation, and
7	civil rights laws (including the National Environ-
8	mental Policy Act of 1969 (42 U.S.C. 4321 et seq.)
9	and the National Historic Preservation Act of 1966
10	(54 U.S.C. 300101 et seq.)) and any applicable re-
11	siliency standards under section 203.
12	"(e) COMPLIANCE WITH OTHER LAWS AND REGULA-
13	TIONS.—A State or Indian tribal government shall be re-
14	sponsible for ensuring compliance under subsection (d)(3)
15	"(f) Report to FEMA.—A State or governing body
16	of an Indian tribal government shall submit to the Federal
17	Emergency Management Agency an annual report of ex-
18	penses for a covered small disaster in the area of jurisdic-
19	tion of the respective State or Indian tribal government
20	"(g) Rules of Construction.—Nothing in this
21	section shall be construed to—
22	"(1) affect the eligibility of a State or Indian
23	tribal government for assistance under section 404
24	$\mathbf{or}$

1	"(2) affect any program in title IV or V that
2	is not a Public Assistance Program.
3	"(g) Inspector General Review.—Not later than
4	2 years after the date of enactment of the FEMA Act of
5	2025, and annually thereafter, the inspector general of the
6	Federal Emergency Management Agency established in
7	section 14 of such Act shall conduct a review and submit
8	to the Committee on Homeland Security and Govern-
9	mental Affairs of the Senate, the Committee on Transpor-
10	tation and Infrastructure of the House of Representatives,
11	the Committee on Appropriations of the Senate, and the
12	Committee on Appropriations of the House of Representa-
13	tives a report containing—
14	"(1) information on the number of States and
15	Indian tribal governments that—
16	"(A) have designated to the Federal Emer-
17	gency Management Agency interest in partici-
18	pating in the small disaster authority under
19	subsection (e)(3); and
20	"(B) have requested assistance under this
21	section;
22	"(2) a sampling of the reports submitted to the
23	Federal Emergency Management Agency under sub-
24	section (f) and an assessment, based on such re-
25	ports, on whether funds provided under this section

1	for recovery from covered small disasters have been
2	used to address impacts and needs resulting from
3	such disasters; and
4	"(3) any evidence of criminal fraud and wheth-
5	er there have been any referrals for further inves-
6	tigation or prosecution.
7	"(h) Definitions.—In this section:
8	"(1) COVERED SMALL DISASTER.—The term
9	'covered small disaster' means a major disaster de-
10	clared under section 401 or an emergency declared
11	under section 501 with estimated damage eligible
12	under the Public Assistance Program of less than or
13	equal to 125 percent of the State's per capita indi-
14	cator.
15	"(2) Public assistance program.—The term
16	'Public Assistance Program' means the programs
17	under sections 403, 406, 407, 409, and 502.".
18	SEC. 107. COMMON SENSE DEBRIS REMOVAL.
19	(a) In General.—Section 407 of the Robert T.
20	Stafford Disaster Relief and Emergency Assistance Act
21	(42 U.S.C. 5173) is amended—
22	(1) in subsection (a) by striking ", whenever he
23	determines it to be in the public interest,"; and
24	(2) by adding at the end the following:

1	"(f) Prohibition on Additional Require-
2	MENTS.—Except as required under subsection (b), the
3	President may not impose any additional requirements for
4	authorizing the removal of debris and wreckage on publicly
5	and privately owned lands and waters, or for making
6	grants for the purpose of such removal, under this sec-
7	tion.".
8	(b) Guidance.—The Administrator of the Federal
9	Emergency Management Agency shall revise any guidance
10	or regulations as necessary to reflect the amendments
11	made by this section.
12	SEC. 108. DISASTER MANAGEMENT COSTS MODERNIZA-
13	TION.
13 14	(a) In General.—Section 324 of the Robert T.
14	(a) In General.—Section 324 of the Robert T.
14 15	(a) In General.—Section 324 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act
14 15 16 17	(a) In General.—Section 324 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5165b) is amended—
14 15 16	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended—</li> <li>(1) in subsection (b)(2)—</li> </ul>
14 15 16 17	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended— <ul> <li>(1) in subsection (b)(2)—</li> <li>(A) by redesignating subparagraphs (A)</li> </ul> </li> </ul>
14 15 16 17 18	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended— <ul> <li>(1) in subsection (b)(2)—</li> <li>(A) by redesignating subparagraphs (A)</li> <li>and (B) as clauses (i) and (ii), respectively, and</li> </ul> </li> </ul>
14 15 16 17 18 19 20	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended— <ul> <li>(1) in subsection (b)(2)—</li> <li>(A) by redesignating subparagraphs (A)</li> <li>and (B) as clauses (i) and (ii), respectively, and</li> <li>adjusting the margins accordingly; and</li> </ul> </li> </ul>
14 15 16 17 18 19 20	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended— <ul> <li>(1) in subsection (b)(2)—</li> <li>(A) by redesignating subparagraphs (A)</li> <li>and (B) as clauses (i) and (ii), respectively, and</li> <li>adjusting the margins accordingly; and</li> <li>(B) in the matter preceding clause (i), as</li> </ul> </li> </ul>
14 15 16 17 18 19 20 21	<ul> <li>(a) IN GENERAL.—Section 324 of the Robert T.</li> <li>Stafford Disaster Relief and Emergency Assistance Act</li> <li>(42 U.S.C. 5165b) is amended— <ul> <li>(1) in subsection (b)(2)—</li> <li>(A) by redesignating subparagraphs (A)</li> <li>and (B) as clauses (i) and (ii), respectively, and</li> <li>adjusting the margins accordingly; and</li> <li>(B) in the matter preceding clause (i), as</li> <li>so redesignated, by striking "provide the fol-</li> </ul> </li> </ul>

1	"(B) the following percentage rates";
2	(2) by redesignating subsection (c) as sub-
3	section (d); and
4	(3) by inserting after subsection (b) the fol-
5	lowing:
6	"(c) Use of Excess Funds for Management
7	Costs.—
8	"(1) Definition of excess funds for man-
9	AGEMENT COSTS.—In this subsection, the term 'ex-
10	cess funds for management costs' means the dif-
11	ference between—
12	"(A) the amount of the applicable specific
13	management costs authorized under subsection
14	(b)(1) and subsection $(b)(2)(B)$ ; and
15	"(B) as of the date on which the grant
16	award is closed, the amount of funding for
17	management costs activities expended by the
18	grantee or subgrantee receiving the financial as-
19	sistance for costs described in subparagraph
20	(A).
21	"(2) Availability of excess funds for
22	MANAGEMENT COSTS.—The President may make
23	available to a grantee or subgrantee receiving finan-
24	cial assistance under section 403, 404, 406, 407,
25	409, or 502 any excess funds for management costs.

1	"(3) Use of funds.—Excess funds for man-
2	agement costs made available to a grantee or sub-
3	grantee under paragraph (2) may be used for—
4	"(A) activities associated with building ca-
5	pacity to prepare for, recover from, or mitigate
6	the impacts of a major disaster or emergency
7	declared under section 401 or 501, respectively;
8	and
9	"(B) management costs associated with
10	any—
11	"(i) major disaster;
12	"(ii) emergency;
13	"(iii) disaster preparedness measure;
14	or
15	"(iv) mitigation activity or measure
16	authorized under section 203, 204, 205, or
17	404.
18	"(4) Availability.—Excess funds for manage-
19	ment costs made available to a grantee or sub-
20	grantee under paragraph (2) shall remain available
21	to the grantee or subgrantee until the date that is
22	5 years after the date on which the excess funds for
23	management costs are made available under para-
24	graph (2).".

1	(b) APPLICABILITY.—The amendments made by sub-
2	section (a) shall apply with respect to any grant award
3	in relation to a major disaster or emergency declared
4	under section 401 or 501, respectively, of the Robert T.
5	Stafford Disaster Relief and Emergency Assistance Act
6	(42 U.S.C. 5170, 5191)—
7	(1) the declaration of which is made on or after
8	the date of enactment of this Act; and
9	(2) that is funded with amounts appropriated
10	on or after the date of enactment of this Act.
11	(c) No Additional Funds.—No additional funds
12	are authorized to be appropriated to carry out the amend-
13	ments made by subsection (a).
14	SEC. 109. STREAMLINING AND CONSOLIDATING INFORMA-
15	TION COLLECTION AND PRELIMINARY DAM-
16	AGE ASSESSMENTS.
17	(a) In General.—Section 1223 of the Disaster Re-
18	covery Reform Act of 2018 (Public Law 115–254) is
19	amended to read as follows:
20	"SEC. 1223. STUDY TO STREAMLINE AND CONSOLIDATE IN-
21	FORMATION COLLECTION AND PRELIMINARY
22	DAMAGE ASSESSMENTS.
23	"(a) Information Collection.—Not later than 2
24	years after the date of enactment of the FEMA Act of
25	2025, the Administrator, in coordination with the Admin-

1	istrator of the Small Business Administration, the Sec-
2	retary of Housing and Urban Development, the Disaster
3	Assistance Working Group of the Council of the Inspectors
4	General on Integrity and Efficiency, and other appropriate
5	agencies, shall—
6	"(1) conduct a study and develop a plan, con-
7	sistent with law, under which the collection of infor-
8	mation from disaster assistance applicants and
9	grantees will be modified, streamlined, expedited, ef-
10	ficient, flexible, consolidated, and simplified to be
11	less burdensome, duplicative, and time consuming
12	for applicants and grantees; and
13	"(2) develop a plan for the regular collection
14	and reporting of information on Federal disaster as-
15	sistance awarded, including the establishment and
16	maintenance of a website for presenting the informa-
17	tion to the public.
18	"(b) Preliminary Damage Assessments.—Not
19	later than 2 years after the date of enactment of the
20	FEMA Act of 2025, the Administrator, in consultation
21	with the Council of the Inspectors General on Integrity
22	and Efficiency, shall convene a working group on a regular
23	basis with the Secretary of Labor, the Director of the Of-
24	fice of Management and Budget, the Secretary of Health
25	and Human Services, the Administrator of the Small

1	Business Administration, the Secretary of Transportation,
2	the Assistant Secretary of Commerce for Economic Devel-
3	opment, and other appropriate agencies as the Adminis-
4	trator considers necessary, to—
5	"(1) identify and describe the potential areas of
6	duplication or fragmentation in preliminary damage
7	assessments after disaster declarations;
8	"(2) determine the applicability of having one
9	Federal agency make the assessments for all agen-
10	cies; and
11	"(3) identify potential emerging technologies,
12	such as unmanned aircraft systems, consistent with
13	the requirements established in the FEMA Account-
14	ability, Modernization and Transparency Act of
15	2017 (42 U.S.C. 5121 note), to expedite the admin-
16	istration of preliminary damage assessments.
17	"(c) Comprehensive Report.—The Administrator
18	shall submit 1 comprehensive report that comprises the
19	plans developed under subsections (a)(1) and (a)(2) and
20	a report of the findings of the working group convened
21	under subsection (b), which may include recommenda-
22	tions, to the Committee on Transportation and Infrastruc-
23	ture of the House of Representatives and the Committee
24	on Homeland Security and Governmental Affairs of the
2.5	Senate.

1	"(d) Public Availability.—The comprehensive re-
2	port required under subsection (c) shall be made available
3	to the public and posted on the website of the Federal
4	Emergency Management Agency—
5	"(1) in precompressed, easily downloadable
6	versions that are made available in all appropriate
7	formats; and
8	"(2) in machine-readable format, if applicable.
9	"(e) Sources of Information.—In preparing the
10	comprehensive report under subsection (c), the Adminis-
11	trator may use any publication, database, or web-based
12	resource, and any information compiled by any govern-
13	ment agency, nongovernmental organization, or other enti-
14	ty that is made available.
15	"(f) Briefing.—Not later than 180 days after sub-
16	mission of the comprehensive report, the Administrator
17	and a member of the Council of the Inspectors General
18	on Integrity and Efficiency shall brief, upon request, the
19	Committee on Transportation and Infrastructure of the
20	House of Representatives and the Committee on Home-
21	land Security and Governmental Affairs of the Senate on
22	the findings and any recommendations made in the com-
23	prehensive report.".
24	(b) TECHNICAL AMENDMENT.—The item relating to
25	section 1223 in the table of contents of the FAA Reau-

- 1 thorization Act of 2018 (Public Law 115–254) is amended
- 2 to read as follows:

"Sec. 1223. Study to streamline and consolidate information collection and preliminary damage assessments.".

#### 3 SEC. 110. REASONABLE INCIDENT PERIODS.

- 4 (a) IN GENERAL.—Not later than 6 months after the
- 5 date of enactment of this Act, the Administrator of the
- 6 Federal Emergency Management Agency shall convene an
- 7 advisory panel consisting of emergency management per-
- 8 sonnel to assist the Agency in reviewing the process and
- 9 procedures related to the determination of incident periods
- 10 for all hazards for emergencies or major disasters declared
- 11 under the Robert T. Stafford Disaster Relief and Emer-
- 12 gency Assistance Act (42 U.S.C. 5121 et seq.).
- (b) Membership.—
- 14 (1) IN GENERAL.—The advisory panel convened
- under subsection (a) shall consist of at least 2 rep-
- resentatives from national emergency management
- organizations, at least 2 relevant county officials, at
- least 1 representative from the National Weather
- 19 Service, and at least 5 representatives from each of
- the 10 regions of the Federal Emergency Manage-
- 21 ment Agency selected from emergency management
- 22 personnel employed by State, local, territorial, or
- Tribal authorities within each region.

1	(2) Inclusion on Panel.—To the furthest ex-
2	tent practicable, representation on the advisory
3	panel shall include emergency management per-
4	sonnel from rural, urban, underrepresented, Tribal,
5	and insular jurisdictions and representatives of State
6	or local governments with responsibility for the fi-
7	nancial or budgetary impact of disasters.
8	(c) Considerations.—In reviewing the process and
9	procedures related to the determination of incident periods
10	under subsection (a), the advisory panel convened under
11	such subsection shall consider the effectiveness of incident
12	periods, including—
13	(1) incident periods for slow onset disasters;
14	(2) incident periods for correlated noncontig-
15	uous disasters;
16	(3) incident periods for compound disasters;
17	and
18	(4) incident periods for cascading disasters.
19	(d) Interim Report.—Not later than 1 year after
20	the date of enactment of this Act, the Administrator shall
21	submit to Congress, and make publicly available, a report
22	regarding the findings of the review under this section
23	that includes any recommendations of the advisory panel
24	convened under subsection (a), including additional legis-
25	lation that may be necessary to address such findings.

1	(e) Final Report.—Not later than 2 years after the
2	date of enactment of this Act, the Administrator shall sub-
3	mit to the Committee on Transportation and Infrastruc-
4	ture of the House of Representatives and the Committee
5	on Homeland Security and Governmental Affairs of the
6	Senate a report discussing—
7	(1) a summary of the findings of the advisory
8	panel convened under subsection (a);
9	(2) the implementation of recommendations
10	from such advisory panel; and
11	(3) any additional legislative recommendations
12	necessary to improve the effectiveness of incident pe-
13	riods.
14	(f) Rulemaking.—Immediately following a 30-day
15	congressional review period of the report described in sub-
16	section (e), the Administrator shall begin a rulemaking to
17	issue such regulations as are necessary to implement the
18	recommendations of the advisory panel.
19	SEC. 111. FIRE MANAGEMENT ASSISTANCE PROGRAM POL-
20	ICY.
21	Section 420(a) of the Robert T. Stafford Disaster Re-
22	lief and Emergency Assistance Act (42 U.S.C. 5187(a))
23	is amended—
24	(1) by striking the period at the end and insert-
25	ing "; and";

1	(2) by striking "local government for the miti-
2	gation" and inserting the following: "local govern-
3	ment for—
4	"(1) the mitigation"; and
5	(3) by adding at the end the following:
6	"(2) assessments and emergency stabilization to
7	protect public safety irrespective of the incident pe-
8	riod for a declared fire.".
9	SEC. 112. INDIAN TRIBAL GOVERNMENT ELIGIBILITY.
10	(a) In General.—Section 420 of the Robert T.
11	Stafford Disaster Relief and Emergency Assistance Act
12	(42 U.S.C. 5187) is amended—
13	(1) in subsection (a), by inserting ", Indian
14	tribal government," before "or local government";
15	(2) by redesignating subsections (b) through (e)
16	as subsections (c) through (f), respectively;
17	(3) by inserting after subsection (a) the fol-
18	lowing:
19	"(b) Procedure for Request.—The Governor of
20	a State or the Chief Executive of an Indian tribal govern-
21	ment affected by a fire described in subsection (a) may
22	directly submit a request to authorize assistance under
23	this section."; and
24	(4) by adding at the end the following:

1	"(g) Savings Provision.—Nothing in this section
2	shall prohibit an Indian tribal government from receiving
3	assistance under this section pursuant to an authorization
4	made at the request of a State under subsection (b) if
5	assistance is not authorized under this section for the
6	same incident based on a request by the Indian tribal gov-
7	ernment under subsection (b).".
8	(b) REGULATIONS.—
9	(1) UPDATE.—Not later than 1 year after the
10	date of enactment of this Act, the President shall
11	issue regulations updating part 204 of title 44, Code
12	of Federal Regulations, to carry out the amend-
13	ments made by subsection (a).
14	(2) Contents.—In issuing the regulations re-
15	quired under paragraph (1), the President shall—
16	(A) authorize the Federal Emergency Man-
17	agement Agency to directly receive a request for
18	a fire management assistance declaration from
19	an Indian Tribal Government and directly pro-
20	vide related grants and resources to Indian
21	Tribal Governments;
22	(B) clarify that Indian Tribal Governments
23	for which the President does not grant a re-
24	quest described in subparagraph (A) remain eli-
25	gible to receive assistance under section 420 of

1	the Robert T. Stafford Disaster Relief and
2	Emergency Assistance Act (42 U.S.C. 5187)
3	through assistance granted under a fire man-
4	agement assistance declaration made at the re-
5	quest of a State;
6	(C) consider the unique conditions that af-
7	fect the general welfare of Indian Tribal gov-
8	ernments; and
9	(D) enter into government-to-government
10	consultation with Indian Tribal Governments
11	regarding the regulations.
12	(3) Fire management assistance declara-
13	TION DEFINED.—In this subsection, the term "fire
14	management assistance declaration" means a dec-
15	laration approved under section 204.21(a) of title
16	44, Code of Federal Regulations.
17	SEC. 113. STRENGTHENING CLOSEOUTS FOR CRITICAL
18	SERVICES.
19	Section 705 of the Robert T. Stafford Disaster Relief
20	and Emergency Assistance Act (42 U.S.C. 5205) is
21	amended—
22	(1) by inserting "or owner or operator of a pri-
23	vate nonprofit facility" after "State or local govern-
24	ment" each place it appears;

1	(2) by inserting "or owner or operator of a pri-
2	vate nonprofit facility" after "Federal, State, or
3	local government" each place it appears; and
4	(3) by inserting "or owners or operators of pri-
5	vate nonprofit facilities" after "State, local, or In-
6	dian tribal governments".
7	SEC. 114. SHELTERING OF EMERGENCY RESPONSE PER-
8	SONNEL.
9	Section 403 of the Robert T. Stafford Disaster Relief
10	and Emergency Assistance Act (42 U.S.C. 5170b) is
11	amended by adding at the end the following:
12	"(e) Sheltering of Emergency Response Per-
13	SONNEL.—
14	"(1) IN GENERAL.—For any major disaster for
15	which the President has authorized emergency pro-
16	tective measures for an area within the jurisdiction
17	of a State, Indian tribal, or local government, the
18	Administrator may reimburse the State, Indian trib-
19	al, or local government for costs relating to shel-
20	tering emergency response personnel, including indi-
21	viduals that are a part of the same predisaster
22	household as such personnel, in exclusive-use con-
23	gregate or noncongregate settings if the Governor of
24	the State or chief executive of the Indian tribal or
25	local government determines that the damage or dis-

1	ruption to such area is of such a magnitude as to
2	disrupt the provision of emergency protective meas-
3	ures within such area.
4	"(2) Limitation of Assistance.—
5	"(A) In General.—The Administrator
6	may only reimburse a State, Indian tribal, or
7	local government for the costs of sheltering
8	emergency response personnel under paragraph
9	(1) for such a period of time as the Adminis-
10	trator determines reasonable based in the indi-
11	vidual characteristics of and impacts to the af-
12	fected area, including the extent of damage, the
13	availability of alternative housing options, the
14	availability of utilities, and disruptions to trans-
15	portation infrastructure.
16	"(B) Maximum duration of reimburse-
17	MENT.—The period of reimbursement under
18	subparagraph (A) may not exceed the 6-month
19	period beginning on the date on which the inci-
20	dent period ends.
21	"(3) Definition of Emergency Response
22	PERSONNEL.—In this subsection, the term 'emer-
23	gency response personnel' means—
24	"(A) employees or contracted employees
25	providing law enforcement, fire suppression,

1	rescue, emergency medical, emergency manage-
2	ment, or emergency communications services;
3	and
4	"(B) elected officials, except Members of
5	Congress, responsible for the overseeing or di-
6	recting emergency response operations or recov-
7	ery activities.".
8	SEC. 115. EMERGENCY PROTECTIVE MEASURES TO FIGHT
9	FLOODING DAMAGE.
10	Section 403 of the Robert T. Stafford Disaster Relief
11	and Emergency Assistance Act (42 U.S.C. 5170b) is fur-
12	ther amended by adding at the end the following:
13	"(f) Further Emergency Protective Meas-
14	URES.—
15	"(1) In general.—In cases in which an owner
16	or operator of a stormwater pumping station en-
17	gages in flood fighting activities during emergency
18	protective measures or emergency work authorized
19	by this section, the President shall reimburse such
20	owner or operator in accordance with applicable
21	equipment rates regardless of whether or not such
22	pumping stations contain temporary or permanently
23	mounted or affixed equipment.
24	"(2) Flood fighting activities defined.—
25	In this subsection, the term 'flood fighting activities'

1	includes dewatering behind a levee by breaching or
2	pumping.".
3	SEC. 116. FAIRNESS AND ACCOUNTABILITY IN APPEALS.
4	Section 423 of the Robert T. Stafford Disaster Relief
5	and Emergency Assistance Act (42 U.S.C. 5189a) is
6	amended by adding at the end the following:
7	"(e) Attorney's Fees.—In cases in which the
8	Board decides in favor of the applicant or otherwise con-
9	cludes there is an error on the part of the Administrator
10	in denial of assistance, the Administrator shall reimburse
11	the applicant for attorney's fees.".
12	TITLE II—INDIVIDUAL
13	ASSISTANCE REFORMS
14	SEC. 201. INFORMATION SHARING FOR FEDERAL AGEN-
15	CIES.
16	(a) Establishment of Unified Disaster Appli-
17	CATION SYSTEM.—
18	(1) In General.—The Administrator of the
19	Federal Emergency Management Agency shall estab-
20	lish and maintain a web-based interagency electronic
21	information sharing system, to be known as the
22	"unified disaster application system", to—
23	(A) facilitate the administration of the uni-
24	versal application for direct Federal disaster as-

1	(B) carry out the purposes of disaster as-
2	sistance programs swiftly, efficiently, and in ac-
3	cordance with applicable laws, regulations, and
4	the privacy and data protections provided under
5	this section; and
6	(C) support the detection, prevention, and
7	investigation of waste, fraud, abuse, or discrimi-
8	nation in the administration of disaster assist-
9	ance programs.
10	(2) Authorities of administrator.—In es-
11	tablishing and maintaining the unified disaster ap-
12	plication system under this subsection, the Adminis-
13	trator may collect and maintain disaster assistance
14	information received from a disaster assistance
15	agency, a block grant recipient, or an applicant for
16	a disaster assistance program and share such infor-
17	mation with any other disaster assistance agency or
18	block grant recipient using such system.
19	(3) Requirements.—The Administrator shall
20	ensure that the unified disaster application system
21	established and maintained under this subsection—
22	(A) allows an applicant to receive status
23	updates on an application for disaster assist-
24	ance programs submitted though such system;

#### [Discussion Draft]

1	(B) allows for applicants to update disaster
2	assistance information throughout the recovery
3	journeys of such applicants in accordance with
4	established application timeframes;
5	(C) allows for the distribution to applicants
6	of information about additional recovery re-
7	sources that may be available in a disaster
8	stricken area;
9	(D) provides an applicant with information
10	and documentation relating to an application
11	for a disaster assistance program submitted by
12	such applicant; and
13	(E) contains any other capabilities deter-
14	mined necessary by the head of a disaster as-
15	sistance agency.
16	(b) Data Security.—The Administrator may facili-
17	tate the collection of disaster assistance information into
18	the unified disaster application system established under
19	subsection (a) only after the following requirements have
20	been met:
21	(1) The Administrator certifies that the unified
22	disaster application system substantially complies
23	with the data security standards and best practices
24	established pursuant to subchapter II of chapter 35

1	of title 44, United States Code, and any other appli-
2	cable Federal information security policy.
3	(2) The Administrator publishes a privacy im-
4	pact assessment for the unified disaster application
5	system, in accordance with section 208(b)(1)(B) of
6	the E–Government Act of $2002$ (44 U.S.C. $3501$
7	note).
8	(3) The Administrator, after consulting with
9	disaster assistance agencies, publishes standard
10	rules of behavior for disaster assistance agencies,
11	block grant recipients, and personnel granted access
12	to disaster assistance information to protect such in-
13	formation from improper disclosure.
14	(c) Collection and Sharing of Additional
15	RECORDS AND INFORMATION.—
16	(1) In General.—The Administrator may au-
17	thorize the additional collection, maintenance, shar-
18	ing, and use of disaster assistance information by
19	publishing a notice on the unified disaster applica-
20	tion system established under subsection (a) that in-
21	cludes a detailed description of—
22	(A) the specific amendments to the collec-
23	tion, maintenance, and sharing of disaster as-
24	sistance information authorized;

1	(B) why each such amendment to how dis-
2	aster assistance information is collected, main-
3	tained, or shared is necessary to carry out the
4	purposes of a disaster assistance program and
5	consistent with the fair information practice
6	principles; and
7	(C) the disaster assistance agencies and
8	block grant recipients that will be granted ac-
9	cess to the additional information to carry out
10	the purposes of any disaster assistance pro-
11	gram.
12	(2) Notice and publication require-
13	MENTS.—The publication of a notice under para-
14	graph (1) of a revision to the unified disaster appli-
15	cation system of records prior to any new collection,
16	or uses, of Privacy Act categories of records, to
17	carry out the purposes of a disaster assistance pro-
18	gram with regard to a disaster declared by the
19	President under section 401 or 501 of the Robert T.
20	Stafford Disaster Relief and Emergency Assistance
21	Act (42 U.S.C. 5170; 5191), shall be deemed to sat-
22	isfy the notice and publication requirements of sec-
23	tion 552a(e)(4) of title 5, United States Code, for
24	the entire period of performance for any assistance
25	provided under a disaster assistance program.

1	(3) Waiver of information collection re-
2	QUIREMENTS.—
3	(A) In general.—Upon the declaration of
4	a major disaster or emergency pursuant to sec-
5	tions 401 or 501 of the Robert T. Stafford Dis-
6	aster Relief and Emergency Assistance Act (42
7	U.S.C. 5170; 5191) by the President, the Ad-
8	ministrator may waive the requirements of sub-
9	chapter I of chapter 35 of title 44, United
10	States Code, with respect to voluntary collection
11	of information for the entire period of perform-
12	ance for any assistance provided under a dis-
13	aster assistance program.
14	(B) Transparency.—Upon exercising the
15	waiver authority under subparagraph (A), the
16	Administrator shall—
17	(i) promptly post on a website of the
18	Federal Emergency Management Agency a
19	brief justification for such waiver, the an-
20	ticipated period of time such waiver will be
21	in effect, and the disaster assistance offices
22	within the Federal Emergency Manage-
23	ment Agency to which such waiver shall
24	apply; and

1	(ii) update the information relating to
2	such waiver, as applicable.
3	(4) GAO REVIEW OF WAIVER OF INFORMATION
4	COLLECTION REQUIREMENTS.—
5	(A) IN GENERAL.—Not later than 1 year
6	after the date of enactment of this Act, the
7	Comptroller General of the United States shall
8	issue a report describing the benefits and poten-
9	tial risks associated with authorizing the waiver
10	of the information collection requirements de-
11	scribed in paragraph (3).
12	(B) Contents.—The report required
13	under subparagraph (A) shall include an assess-
14	ment of the extent to which a waiver described
15	in paragraph (3) would—
16	(i) affect the paperwork burden for in-
17	dividuals, small businesses, State, local,
18	and Tribal governments, and other per-
19	sons;
20	(ii) affect the consistent application of
21	Federal laws relating to—
22	(I) privacy and confidentiality;
23	(II) security of information; and
24	(III) access to information; and

1	(iii) encourage or deter a State or
2	other entity from participating in the vol-
3	untary collection of information for the du-
4	ration of a major disaster or emergency.
5	(d) USE BY OTHER FEDERAL AGENCIES.—
6	(1) In General.—The Administrator may per-
7	mit a Federal agency other than a disaster assist-
8	ance agency listed in subparagraphs (A) through
9	(D) of subsection (f)(3) to use the unified disaster
10	application system established under subsection (a)
11	for the purpose of facilitating disaster-related assist-
12	ance if such agency enters into an agreement con-
13	taining the terms described in paragraph (2).
14	(2) AGENCY AGREEMENT.—An agreement en-
15	tered into under paragraph (1) shall contain the fol-
16	lowing terms:
17	(A) The Federal agency shall—
18	(i) collect, share, maintain, and use
19	disaster assistance information in compli-
20	ance with this section and any policies of
21	the Federal Emergency Management
22	Agency and any information protection and
23	use policies of such Federal agency; and
24	(ii) train any personnel granted access
25	to disaster assistance information on the

1	rules of behavior established by the Admin-
2	istrator under subsection (b)(3).
3	(B) In the event of any unauthorized dis-
4	closure of disaster assistance information, the
5	Federal agency shall—
6	(i) notify the Administrator within 24
7	hours of discovering any such unauthorized
8	disclosure;
9	(ii) cooperate fully with the Adminis-
10	trator in the investigation and remediation
11	of any such disclosure;
12	(iii) cooperate fully in the prosecution
13	of a person responsible for such disclosure;
14	and
15	(iv) assume the responsibility for any
16	compensation, civil liability, or other reme-
17	diation measures, whether awarded by a
18	judgment of a court or agreed as a com-
19	promise of any potential claims by or on
20	behalf of an applicant, including by obtain-
21	ing credit monitoring and remediation
22	services, for an improper disclosure that
23	is—
24	(I) caused, directly or indirectly,
25	by the acts or omissions of officers,

1	employees, and contractors of the
2	agency; or
3	(II) from any electronic system
4	of records that is created or main-
5	tained by the agency pursuant to sec-
6	tion 552a(e) of title 5, United States
7	Code.
8	(3) Publication of agency agreement.—
9	The Administrator shall publish an agency agree-
10	ment entered into under this subsection on the same
11	website as the unified disaster application system es-
12	tablished under subsection (a).
13	(e) Rule of Construction.—The sharing and use
14	of disaster assistance information that is subject to the
15	requirements of section 552a of title 5, United States
16	Code, by disaster assistance agencies and block grant re-
17	cipients—
18	(1) shall not be—
19	(A) construed as a matching program for
20	purposes of section 552a(a)(8) of such title; or
21	(B) subject to the remaining computer
22	matching provisions of section 552a of such
23	title; and
24	(2) shall be in addition to any other law pro-
25	viding for the sharing or use of such information.

1	(f) Definitions.—In this section:
2	(1) APPLICANT.—The term "applicant"
3	means—
4	(A) a person who applies for disaster as-
5	sistance from a disaster assistance program;
6	and
7	(B) a person on whose behalf a person de-
8	scribed in subparagraph (A) has applied for dis-
9	aster assistance.
10	(2) Block grant recipient.—The term
11	"block grant recipient" means a State, local govern-
12	ment, or Tribal government that receives assistance
13	through the disaster assistance program described in
14	paragraph (5)(B)(i).
15	(3) DISASTER ASSISTANCE AGENCY.—The term
16	"disaster assistance agency" means—
17	(A) the Federal Emergency Management
18	Agency;
19	(B) the Department of Housing and
20	Urban Development;
21	(C) the Small Business Administration;
22	(D) the Department of Agriculture; and
23	(E) any other Federal agency that the Ad-
24	ministrator permits to use the unified disaster
25	application system under subsection (d).

1	(4) DISASTER ASSISTANCE INFORMATION.—The
2	term "disaster assistance information" includes any
3	personal, demographic, biographical, geographical,
4	financial information, or other information that a
5	disaster assistance agency or block grant recipient is
6	authorized to collect, maintain, share, or use to proc-
7	ess an application for disaster assistance or other-
8	wise carry out a disaster assistance program.
9	(5) DISASTER ASSISTANCE PROGRAM.—The
10	term "disaster assistance program" means—
11	(A) any program that provides assistance
12	to individuals and households under title IV or
13	title V of the Robert T. Stafford Disaster Relief
14	and Emergency Assistance Act (42 U.S.C. 5170
15	et seq.); or
16	(B) any other assistance program carried
17	out by a disaster assistance agency that pro-
18	vides assistance to an individual, household, or
19	organization related to a major disaster or
20	emergency declared under section 401 or 501 of
21	such Act, including—
22	(i) assistance for activities related to
23	disaster relief, long-term recovery, restora-
24	tion of infrastructure and housing, eco-
25	nomic revitalization, and mitigation that

1	are authorized under title I of the Housing
2	and Community Development Act of 1974
3	(42 U.S.C. 5301 et seq.);
4	(ii) any loan that is authorized under
5	section 7(b) of the Small Business Act (15
6	U.S.C. 636(b)); and
7	(iii) the distribution of food benefit al-
8	lotments as authorized under section 412
9	of the Robert T. Stafford Disaster Relief
10	and Emergency Assistance Act (42 U.S.C.
11	5179) and section 5(h) of the Food Stamp
12	Act of 1977 (7 U.S.C. 2014(h)).
	and and insumpate appropriation for insumpate as
13	SEC. 202. UNIVERSAL APPLICATION FOR INDIVIDUAL AS-
13 14	SEC. 202. UNIVERSAL APPLICATION FOR INDIVIDUAL ASSISTANCE.
14	
	SISTANCE.
14 15 16	SISTANCE.  (a) Universal Application.—The Administrator
14 15 16 17	SISTANCE.  (a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall de-
14 15 16 17	SISTANCE.  (a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal
14 15 16 17	SISTANCE.  (a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal disaster assistance for individuals in areas impacted
114 115 116 117 118	sistance.  (a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal disaster assistance for individuals in areas impacted by emergencies or disasters.
114 115 116 117 118 119 220	(a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal disaster assistance for individuals in areas impacted by emergencies or disasters.  (b) Consultation and Support.—
14 15 16 17 18 19 20 21	(a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal disaster assistance for individuals in areas impacted by emergencies or disasters.  (b) Consultation and Support.—  (1) Consultation.—In carrying out this sec-
14 15 16 17 18 19 20 21	(a) Universal Application.—The Administrator of the Federal Emergency Management Agency shall develop and establish a universal application for direct Federal disaster assistance for individuals in areas impacted by emergencies or disasters.  (b) Consultation and Support.—  (1) Consultation.—In carrying out this section, the Administrator shall consult with the fol-

1	(B) The Administrator of the Small Busi-
2	ness Administration.
3	(C) The Secretary of Housing and Urban
4	Development.
5	(D) The Secretary of Agriculture.
6	(2) Support.—The entities described in para-
7	graph (1) shall provide prompt support to the Ad-
8	ministrator of the Federal Emergency Management
9	Agency.
10	(c) Survey.—The application established under sub-
11	section (a) shall include a voluntary survey to collect the
12	demographic data of an applicant.
13	SEC. 203. CLARIFYING DUPLICATION OF BENEFITS.
14	(a) Authority.—Section 312(b) of the Robert T.
15	Stafford Disaster Relief and Emergency Assistance Act
16	(42 U.S.C. 5155(b)) is amended by adding at the end the
17	following:
18	"(4) Waiver of general prohibition.—
19	"(A) In General.—The President may
20	waive the general prohibition provided in sub-
21	section (a) upon request of a Governor on be-
22	half of the State or on behalf of a person, busi-
23	ness concern, or any other entity suffering
24	losses as a result of a major disaster or emer-
25	gency, if the President finds such waiver is in

1	the public interest and will not result in waste,
2	fraud, or abuse. In making this decision, the
3	President may consider the following:
4	"(i) The recommendations of the Ad-
5	ministrator of the Federal Emergency
6	Management Agency made in consultation
7	with the Federal agency or agencies ad-
8	ministering the duplicative program.
9	"(ii) If a waiver is granted, the assist-
10	ance to be funded is cost effective.
11	"(iii) Equity and good conscience.
12	"(iv) Other matters of public policy
13	considered appropriate by the President.
14	"(B) Grant or denial of waiver.—A
15	request under subparagraph (A) shall be grant-
16	ed or denied not later than 45 days after sub-
17	mission of such request.
18	"(C) Prohibition on Determination
19	THAT LOAN IS A DUPLICATION.—Notwith-
20	standing subsection (c), in carrying out sub-
21	paragraph (A) the President may not determine
22	that a loan is a duplication of assistance, pro-
23	vided that all Federal assistance is used toward
24	a loss suffered as a result of the major disaster
25	or emergency.

1	"(D) Prohibition on income thresh-
2	OLD.—In carrying out this paragraph, no in-
3	come threshold may be applied to limit the eli-
4	gibility of a recipient from qualifying for a
5	waiver under this paragraph.
6	"(E) Applicability.—This paragraph
7	shall apply to any major disaster or emergency
8	declared by the President under section 401 or
9	501, respectively, on or after January 1,
10	2016.".
11	(b) STATUTORY CONSTRUCTION.—This section, in-
12	cluding the amendment made by subsection (a), shall not
13	be construed to apply to section 406, 408, or 409 of the
14	Robert T. Stafford Disaster Relief and Emergency Assist-
15	ance Act (42 U.S.C. 5172, 5174).
16	(c) Further Amendment.—Section 312(a) of the
17	Robert T. Stafford Disaster Relief and Emergency Assist-
18	ance Act (42 U.S.C. 5155(a)) is amended by striking "or
19	any other source".
20	SEC. 204. CRISIS COUNSELING AND ADDICTION IN DISAS-
21	TERS.
22	(a) Crisis Counseling Assistance and Train-
23	ING.—Section 416 of the Robert T. Stafford Disaster Re-
24	lief and Emergency Assistance Act (42 U.S.C. 5183) is

1	(1) in subsection (a)—
2	(A) by inserting ", substance use, or alco-
3	hol use" after "private mental health"; and
4	(B) by inserting ", substance use, and al-
5	cohol use" after "relieve mental health"; and
6	(2) in subsection (b) by inserting ", substance
7	use, or alcohol use" before "organization providing".
8	(b) Report on Changes to Application.—Not
9	later than 180 days after the date of enactment of this
10	Act, the Administrator of the Federal Emergency Manage-
11	ment Agency, in consultation with the Assistant Secretary
12	for Mental Health and Substance Use, the Director for
13	the Center for Substance Abuse Treatment, and State al-
14	cohol and drug agencies, shall review, adjust, and report
15	to Congress any changes made to the application for as-
16	sistance under section 416 of the Robert T. Stafford Dis-
17	aster Relief and Emergency Assistance Act (42 U.S.C.
18	5183) and to any other relevant guidance documents to
19	reflect the amendments made by this section.
20	(c) GAO REPORT TO CONGRESS.—The Comptroller
21	General of the United States shall conduct a review of the
22	assistance provided under the crisis counseling assistance
23	and training program established pursuant to section 416
24	of the Robert T. Stafford Disaster Relief and Emergency

1	Assistance Act (42 U.S.C. 5183) and submit to Congress
2	a report describing—
3	(1) the duration of assistance provided to indi-
4	viduals under such program; and
5	(2) the compliance of the Administrator of the
6	Federal Emergency Management Agency with the
7	requirement that such assistance may only be used
8	for mental health, substance use, and alcohol use
9	problems caused or aggravated by a major disaster
10	or its aftermath.
11	(d) Management Costs.—Section 324(b)(2) of the
12	Robert T. Stafford Disaster Relief and Emergency Assist-
13	ance Act (42 U.S.C. 5165b(b)(2)) is further amended by
14	adding at the end the following:
15	"(C) Individual assistance.—A grantee
16	under section 408(f) may be reimbursed not
17	more than 12 percent of the total award
18	amount under each such section.
19	"(D) Crisis counseling assistance,
20	TRAINING, AND CASE MANAGEMENT SERV-
21	ICES.—A grantee and subgrantee, cumulatively,
22	may be reimbursed not more than 15 percent of
23	the total amount of the grant award under ei-
24	ther section 416 or 426.".

1	(e) Administrative Costs.—Section 408(f)(1) of
2	the Robert T. Stafford Disaster Relief and Emergency As-
3	sistance Act (42 U.S.C. 5174), is amended—
4	(1) by striking "(A) Grant to State.—" and
5	all that follows through "subsection (g)," and insert-
6	ing "Subject to subsection (g)"; and
7	(2) by striking subparagraph (B).
8	SEC. 205. REPAIR AND REBUILDING.
9	(a) In General.—Section 408(b)(1) of the Robert
10	T. Stafford Disaster Relief and Emergency Assistance Act
11	(42 U.S.C. 5174(b)(1)) is amended—
12	(1) by striking "rendered uninhabitable" and
13	inserting "damaged by a major disaster"; and
14	(2) by striking "uninhabitable, as a result of
15	damage caused by a major disaster" and inserting
16	"damaged by a major disaster".
17	(b) Hazard Mitigation.—Section 408 of the Rob-
18	ert T. Stafford Disaster Relief and Emergency Assistance
19	Act (42 U.S.C. 5174) is amended—
20	(1) in subsection (c) by adding at the end the
21	following:
22	"(5) Hazard mitigation.—
23	"(A) In General.—The President may
24	provide financial assistance to individuals and
25	households whose primary residence, utilities, or

I	residential infrastructure are damaged by a
2	major disaster, for cost-effective hazard mitiga-
3	tion measures that reduce threats to life and
4	property, or future damage to such residence,
5	utilities, or infrastructure in future disasters.
6	"(B) Relationship to other assist-
7	ANCE.—A recipient of assistance provided
8	under this paragraph shall not be required to
9	show that the assistance can be met through
10	other means, except insurance proceeds."; and
11	(2) in subsection (h)—
12	(A) in paragraph (1) by inserting ", finan-
13	cial assistance for hazard mitigation under sub-
14	section $(c)(5)(A)$ ," after "subsection
15	(c)(1)(A)(i)";
16	(B) in paragraph (3) by striking "para-
17	graphs (1) and (2)" and inserting "paragraphs
18	(1), (2), and (3)"; and
19	(C) by adding at the end the following:
20	"(5) HAZARD MITIGATION.—The maximum fi-
21	nancial assistance any individual or household may
22	receive under subsection (c)(5) shall be equivalent to
23	the amount set forth in paragraph (1) with respect
24	to a single major disaster.".

1	SEC. 206. FEMA EMERGENCY HOME REPAIR PROGRAM.
2	(a) In General.—Section 403(a) of the Robert T.
3	Stafford Disaster Relief and Emergency Assistance Act
4	(42 U.S.C. 5170b(a)) is amended—
5	(1) in paragraph (3)—
6	(A) in subparagraph (I) by striking "and"
7	at the end;
8	(B) in subparagraph (J) by striking the
9	period and inserting "; and; and
10	(C) by adding at the end the following:
11	"(K) minor repairs up to habitability of
12	owner-occupied homes damaged by the disaster
13	in order for survivors to safely shelter in place,
14	subject to the availability of appropriations.";
15	and
16	(2) by adding at the end the following:
17	"(5) Sheltering and housing options.—
18	Not later than 15 days after a declaration of a
19	major disaster, the Federal coordinating officer shall
20	identify all sheltering and housing options available
21	under this section or section 408 to a State Gov-
22	ernor, or the designated State coordinating officer.
23	"(6) Definition of minor repairs up to
24	HABITABILITY.—In this subsection, the term 'minor
25	repairs up to habitability' means the minimum
26	standards for permanent housing described in sec-

1	tion 576.403(c) of title 24, Code of Federal Regula-
2	tions (or successor regulations).".
3	(b) Rulemaking.—Not later than 2 years after the
4	date of enactment of this Act, the Administrator of the
5	Federal Emergency Management Agency shall issue final
6	regulations to implement the amendments made by this
7	section.
8	SEC. 207. DIRECT ASSISTANCE.
9	(a) In General.—Section 408(c) of the Robert T.
10	Stafford Disaster Relief and Emergency Assistance Act
11	(42 U.S.C. 5174(c)) is further amended by striking para-
12	graph (2) and inserting the following:
13	"(2) Repairs.—
14	"(A) FINANCIAL ASSISTANCE FOR RE-
15	PAIRS.—The President may provide financial
16	assistance for the repair of owner-occupied pri-
17	vate residences, utilities, and residential infra-
18	structure (such as a private access route) dam-
19	aged by a major disaster, or with respect to in-
20	dividuals with disabilities, rendered inaccessible
21	by a major disaster.
22	"(B) DIRECT ASSISTANCE FOR REPAIRS.—
23	"(i) In General.—The President
24	may provide direct assistance to individuals
25	and households who are unable to make

1	use of financial assistance under subpara-
2	graph (A) and when there is a lack of
3	available resources, for—
4	"(I) the repair of owner-occupied
5	private residences, utilities, and resi-
6	dential infrastructure (such as a pri-
7	vate access route) damaged by a
8	major disaster, or with respect to indi-
9	viduals with disabilities, rendered in-
10	accessible by a disaster; and
11	$(\Pi)$ eligible hazard mitigation
12	measures that reduce the likelihood
13	and future damage to such residences,
14	utilities, and infrastructure.
15	"(ii) Eligibility.—A recipient of as-
16	sistance under this subparagraph shall not
17	be eligible for assistance under paragraph
18	(1), unless otherwise determined by the
19	Administrator.
20	"(C) Relationship to other assist-
21	ANCE.—A recipient of assistance provided
22	under this paragraph shall not be required to
23	show that the assistance can be met through
24	other means, except insurance proceeds.".

1	(b) State Role.—Section 408(f) of the Robert T.
2	Stafford Disaster Relief and Emergency Assistance Act
3	(42 U.S.C. 5174(f)) is further amended—
4	(1) by striking "subsections (c)(1)(B), (c)(4),
5	and (e)" each place it appears and inserting "para-
6	graphs (1)(B), (2)(B), and (4) of subsection (c) and
7	subsection (e)"; and
8	(2) in paragraph (3)(A) by striking "subsection
9	(c)(1)(B), $(c)(4)$ , or $(e)$ " and inserting "paragraph
10	(1)(B), (2)(B), or (4) of subsection (c) or subsection
11	(e)".
12	SEC. 208. ACCURATE INFORMATION TO DISASTER VICTIMS.
13	The Administrator of the Federal Emergency Man-
14	agement Agency shall issue such regulations as are nec-
15	essary to ensure that an applicant for assistance under
16	section 408 of the Robert T. Stafford Disaster Relief and
17	Emergency Assistance Act (42 U.S.C. 5174) that has indi-
18	cated ownership of an insurance policy for a home or facil-
19	ity damaged by a major disaster declared under section
20	401 of such Act that is owned by such applicant does not
21	receive a notice that indicates a denial of assistance before
22	a final determination has been made regarding the ap-
23	proval or denial of a claim under such policy.

1	SEC. 209. IMPROVED NOTICES FOR FEMA ASSISTANCE.
2	(a) Period of Assistance.—Clauses (iii) and (iv)
3	of section $408(c)(1)(B)$ of the Robert T. Stafford Disaster
4	Relief and Emergency Assistance Act (42 U.S.C.
5	5174(c)(1)(B)) are amended by striking "18-month pe-
6	riod" and inserting "24-month period".
7	(b) Appeals.—The Administrator of the Federal
8	Emergency Management Agency shall revise section
9	206.115 of title 44, Code of Federal Regulations, to re-
10	quire the Federal Emergency Management Agency to pro-
11	vide to any applicant who appeals a determination of eligi-
12	bility of assistance—
13	(1) any documentation used to make such de-
14	termination, including any inspection documents
15	that exist;
16	(2) a description of—
17	(A) the reasons for such determination;
18	and
19	(B) recommended steps that could be
20	taken to remedy a determination of ineligibility,
21	including, as applicable, a list of additional doc-
22	umentation that the applicant may provide; and
23	(3) any inspection documents that exist not
24	later than 10 days after the completion of the in-
25	spection.

1	(c) Applicability.—This section and the amend-
2	ment made by this section shall apply to funds appro-
3	priated on or after the date of enactment of this Act.
4	SEC. 210. COMMON SENSE DISPLACEMENT ASSISTANCE
5	FOR DISASTER VICTIMS.
6	Section 408 of the Robert T. Stafford Disaster Relief
7	and Emergency Assistance Act (42 U.S.C. 5174) is
8	amended by adding at the end the following:
9	"(k) Duplication of Benefits.—
10	"(1) In general.—In determining eligibility
11	for displacement assistance under this section, the
12	President may not consider insurance a duplication
13	of benefits for the purpose of applying section 312
14	of this Act.
15	"(2) Displacement assistance defined.—
16	In this section, the term 'displacement assistance'
17	means assistance provided under this section to stay
18	in a hotel or motel, stay with family and friends, or
19	for any other available housing options.".
20	SEC. 211. STATE-MANAGED HOUSING AUTHORITY.
21	(a) In General.—Section 408 of the Robert T.
22	Stafford Disaster Relief and Emergency Assistance Act
23	(42 U.S.C. 5174) is amended—
24	(1) in subsection (f)(3)—
25	(A) in subparagraph (A)—

1	(i) by striking "A State" and insert-
2	ing the following:
3	"(i) In general.—A State"; and
4	(ii) by adding at the end the fol-
5	lowing:
6	"(ii) Transparency.—The President
7	shall make public the criteria used to
8	evaluate applications under clause (i) and
9	determine if a State or Indian tribal gov-
10	ernment meets the criteria described in
11	subparagraph (B) to administer grants de-
12	scribed in paragraph (1)(A).";
13	(B) in subparagraph (C)(ii)—
14	(i) in subclause (I) by striking ";
15	and" and inserting a semicolon;
16	(ii) in subclause (II) by striking the
17	period at the end and inserting a semi-
18	colon; and
19	(iii) by adding at the end the fol-
20	lowing:
21	"(III) outline the approach of the
22	State to help disaster survivors create
23	a permanent housing plan; and
24	"(IV) outline the approach of the
25	State to provide individual disaster

1	survivors some choice of communities
2	and properties, as practicable.";
3	(C) by striking subparagraph (F);
4	(D) by redesignating subparagraphs (G),
5	(H), (I), and (J) as subparagraphs (F), (G),
6	(H), and (I), respectively; and
7	(E) in subparagraph (I), as so redesig-
8	nated—
9	(i) in clause (ii) by striking "Not later
10	than 2 years after the date of enactment
11	of this paragraph, the" and inserting
12	"The"; and
13	(ii) in clause (iii) by striking "2
14	years" and inserting "10 years"; and
15	(2) in subsection (g)—
16	(A) in paragraph (1) by striking "para-
17	graph (2)" and inserting "paragraphs (2) and
18	(3)"; and
19	(B) by adding at the end the following:
20	"(3) DISASTER ASSISTANCE.—In the case of as-
21	sistance provided under subsections $(c)(1)(B)$ ,
22	(c)(2)(B), and (c)(4), the Federal share shall be not
23	less than 75 percent.".
24	(b) GAO ASSESSMENT.—Upon the expiration of the
25	authority to carry out section 408(f) of the Robert T.

- 1 Stafford Disaster Relief and Emergency Assistance Act
- 2 (42 U.S.C. 5174(f)) as a pilot program, the Comptroller
- 3 General of the United States shall issue a report on the
- 4 effectiveness, successes, and challenges of any pilot pro-
- 5 gram carried out pursuant to such section and make rec-
- 6 ommendations on how to improve the provision of assist-
- 7 ance under such section.
- 8 SEC. 212. IMPROVED RENTAL ASSISTANCE.
- 9 Section 408(c)(1)(A)(ii) of the Robert T. Stafford
- 10 Disaster Relief and Emergency Assistance Act (42 U.S.C.
- 11 5174(c)(1)(A)(ii)) is amended by inserting ", including
- 12 local postdisaster rent increases," after "accommodation
- 13 provided".
- 14 SEC. 213. ONLINE GUIDES FOR POSTDISASTER ASSIST-
- 15 ANCE.
- 16 (a) Use of Services of Other Agencies.—Sec-
- 17 tion 201(a) of the Robert T. Stafford Disaster Relief and
- 18 Emergency Assistance Act (42 U.S.C. 5131(a)) is amend-
- 19 ed—
- 20 (1) in paragraph (7) by striking the period at
- 21 the end and inserting "; and"; and
- 22 (2) by adding at the end the following:
- "(8) postdisaster assistance.".
- 24 (b) Grants for Online Guides for Assist-
- 25 ANCE.—Section 201 of the Robert T. Stafford Disaster

1	Relief and Emergency Assistance Act (42 U.S.C. 5131)
2	is amended by adding at the end the following:
3	"(e) Funding for Online Guides for Assist-
4	ANCE.—
5	"(1) In General.—The Administrator of the
6	Federal Emergency Management Agency may pro-
7	vide funding to a State agency established under
8	subsection (c) to establish, update, or operate a
9	website to provide information relating to post-dis-
10	aster recovery funding and resources to a community
11	or an individual impacted by a major disaster or
12	emergency.
13	"(2) Management.—A website created under
14	this subsection shall be—
15	"(A) managed by the State agency; and
16	"(B) suitable for the residents of the State
17	of the State agency.
18	"(3) Content.—The Administrator may pro-
19	vide funding to a State agency under this subsection
20	to establish a website that contains only 1 or more
21	of the following:
22	"(A) A list of Federal, State, and local
23	sources of postdisaster recovery funding or as-
24	sistance that may be available to a community
25	after a major disaster or emergency.

1	"(B) A list of Federal, State, and local
2	sources of postdisaster recovery funding or as-
3	sistance that may be available to an individua
4	impacted by a major disaster or emergency.
5	"(C) A technical guide that lists and ex-
6	plains the costs and benefits of alternatives
7	available to a community to mitigate the im-
8	pacts of a major disaster or emergency and pre-
9	pare for sequential hazards such as flooding
10	after a wildfire.
11	"(4) Cooperation.—A State agency that re-
12	ceives funding under this subsection shall cooperate
13	with the Secretary of the Interior, the Secretary of
14	Agriculture, the Secretary of Housing and Urban
15	Development, the Administrator of the Small Busi-
16	ness Administration, and the Administrator of the
17	Federal Emergency Management Agency in devel-
18	oping a website under this subsection.
19	"(5) UPDATES.—A State agency that receives
20	funding to establish a website under this subsection
21	shall update the website not less than once every 6
22	months.".

1	SEC. 214. CLARIFYING SHELTERING ASSISTANCE ELIGI-
2	BILITY.
3	(a) Section 403.—Section 403 of the Robert T.
4	Stafford Disaster Relief and Emergency Assistance Act
5	(42 U.S.C. 5170b) is amended by adding at the end the
6	following:
7	"(e) Clarification of Sheltering Assistance
8	ELIGIBILITY.—The Administrator shall not consider the
9	absence of a fixed, physical address as a disqualifying fac-
10	tor for individuals or households applying for non-con-
11	gregate sheltering assistance under this section, as long
12	as the individual or household applying for such assistance
13	can demonstrate, through alternative means as determined
14	by the Administrator, that such individual or household
15	was residing within the disaster-affected area at the time
16	of the disaster for which assistance is being applied for
17	through means, including shelter records or an affidavit.".
18	(b) Section 408.—Section 408(c)(1) of the Robert
19	T. Stafford Disaster Relief and Emergency Assistance Act
20	(42 U.S.C. 5174) is amended by adding at the end the
21	following:
22	"(C) CLARIFICATION OF SHELTERING AS-
23	SISTANCE ELIGIBILITY.—The Administrator
24	shall not consider the absence of a fixed, phys-
25	ical address as a disqualifying factor for indi-
26	viduals or households applying for assistance

1	under this section, as long as the individual or
2	household applying for such assistance can
3	demonstrate, through alternative means as de-
4	termined by the Administrator, that such indi-
5	vidual or household was residing within the dis-
6	aster-affected area at the time of the disaster
7	for which assistance is being applied for
8	through means, including shelter records or an
9	affidavit.".
10	SEC. 215. ACCESS TO LIFESAVING NON-CONGREGATE SHEL-
11	TERING.
12	The Administrator of the Federal Emergency Man-
13	agement Agency shall ensure individuals and households
14	that qualify for non-congregate sheltering assistance
15	under section 403 of the Robert T. Stafford Disaster Re-
16	lief and Emergency Assistance Act (42 U.S.C. 5170b) are
17	not required to provide a credit card or security deposit
18	to access such sheltering assistance.
19	SEC. 216. ASSISTANCE FOR TOTAL LOSS.
20	Section 408(c)(3) of the Robert T. Stafford Disaster
21	Relief and Emergency Assistance Act (42 U.S.C.
22	5174(c)(3)) is amended—
23	(1) by redesignating subparagraph (B) as sub-
24	paragraph (C); and

1	(2) by inserting after subparagraph (A) the fol-
2	lowing:
3	"(B) Total loss.—
4	"(i) In general.—In the case of a
5	total loss of an owner occupied residence,
6	subject to section 312, and notwith-
7	standing subsection (h) of such section, if
8	the cost of direct assistance under para-
9	graph (1)(B) exceeds the cost of replace-
10	ment of such residence, the President may
11	offer financial assistance for replacement
12	of such residence.
13	"(ii) Report to congress.—In any
14	case in which the President is authorized
15	under clause (i) to provide financial assist-
16	ance for replacement but does not offer
17	such assistance, the President shall provide
18	to Congress a report explaining the ration-
19	ale for the decision not to provide such as-
20	sistance.".

1	TITLE III—MITIGATION
2	REFORMS
3	SEC. 301. PREAPPROVED PROJECT MITIGATION PLANS.
4	Section 322 of the Robert T. Stafford Disaster Relief
5	and Emergency Assistance Act (42 U.S.C. 5165) is
6	amended by adding at the end the following:
7	"(f) Preapproved Project Mitigation Plans.—
8	"(1) In general.—To be eligible to carry out
9	projects pursuant to the requirements of this sub-
10	section, a State or Indian tribal government shall, in
11	consultation with appropriately licensed professionals
12	(as such term is defined in section $409(b)(5)$ ), de-
13	velop and submit to the President a preapproved
14	project mitigation plan.
15	"(2) Submission requirement.—If a State or
16	Indian tribal government does not submit a plan
17	under paragraph (1) not later than 3 years after the
18	date of enactment of the FEMA Act of 2025, the
19	State or Indian tribal government shall not be eligi-
20	ble for an increased Federal share under subsection
21	(c)(3) of section 409 for any assistance provided
22	under such section.
23	"(3) Contents.—A preapproved mitigation
24	plan described in paragraph (1) shall include—

1	"(A) a list of projects designed to mitigate
2	damage caused by natural disasters that may
3	occur in such State or the jurisdiction of the
4	Indian tribal government, as applicable;
5	"(B) with respect to a State—
6	"(i) not fewer than 1 project for each
7	county or county equivalent in the State;
8	or
9	"(ii) a written description explaining
10	why a county or county equivalent does not
11	have a proposed project under the plan;
12	"(C) a detailed description of each project
13	and the benefits of such project; and
14	"(D) an estimated cost for each project.
15	"(4) Eligible Projects.—A project is eligible
16	to be included in a preapproved project mitigation
17	plan described in paragraph (1) if such project is eli-
18	gible for assistance under section 203, 205, or 404.
19	"(5) Peer review of grant applications.—
20	"(A) ESTABLISHMENT.—The President
21	shall establish a peer review process for a panel
22	of at least 30 individuals with expertise related
23	to emergency management, natural hazard miti-
24	gation, or insurance underwriting to conduct
25	peer reviews of—

1	"(i) the projects contained in plans
2	submitted under this subsection; and
3	"(ii) previously denied projects resub-
4	mitted for approval and inclusion in a
5	preapproved project mitigation plan.
6	"(B) PEER REVIEW PANEL REQUIRE-
7	MENTS.—
8	"(i) TERM OF SERVICE.—The term of
9	service for a member of the panel shall be
10	1 year.
11	"(ii) Limitation on service.—An
12	individual may not serve consecutive terms
13	on the panel.
14	"(iii) Solicitation.—Qualified indi-
15	viduals shall elect to serve on the panel fol-
16	lowing a solicitation by the President for
17	prospective panel members.
18	"(C) Duties.—In establishing the peer re-
19	view process under subparagraph (A), the
20	President shall require that the peer review
21	panel—
22	"(i) determine whether each project
23	listed in a plan submitted by a State or In-
24	dian tribal government under paragraph
25	(1) is cost effective and designed to reduce

1	injuries, loss of life, and damage and de-
2	struction of property, including damage to
3	critical services and facilities under the ju-
4	risdiction of the State and or Indian tribal
5	government; and
6	"(ii) recommend to the President ap-
7	proval or denial of each such project not
8	later than 3 months after the submission
9	of such plan.
10	"(D) Applicability of Chapter 10 of
11	TITLE 5, UNITED STATES CODE.—Chapter 10 of
12	title 5, United States Code, shall not apply to
13	activities carried out under this paragraph.
14	"(6) Determination of Plan Approval.—
15	"(A) Initial determination.—Not later
16	than 1 month after receiving the recommenda-
17	tions under subparagraph (B)(ii), the President
18	shall—
19	"(i) approve or deny each project in
20	the plan submitted by a State or Indian
21	tribal government;
22	"(ii) for any plan that contains a
23	project that is approved, approve
24	preapproved project mitigation plan as

1	containing only the projects approved
2	under clause (i); and
3	"(iii) for any plan that contains a
4	project that is denied, notify the applicable
5	State or Indian tribal government, includ-
6	ing information on the reasons for such a
7	denial and any information necessary for
8	the State or Indian tribal government to
9	update such project for resubmission.
10	"(B) Considerations for approval.—
11	In approving a project under this subparagraph
12	(A)(i), the President shall consider the fol-
13	lowing:
14	"(i) The findings and recommenda-
15	tions of the peer reviews carried out under
16	paragraph (3).
17	"(ii) The degree to which the projects
18	contained in the plan reduce deaths, inju-
19	ries, and property damage by reducing the
20	risks associated with natural disasters.
21	"(iii) The extent of the need of the
22	entity to carry out the projects contained
23	in the plan and the potential of such
24	projects to mitigate hazards to the United
25	States.

1	"(C) Technical assistance.—The Presi-
2	dent may provide technical assistance to a State
3	or Indian tribal government with respect to
4	which a project was denied under subparagraph
5	(A)(i) to assist such State or Indian tribal gov-
6	ernment to resubmit the project for approval
7	under this subsection.
8	"(D) Default approval.—If the Presi-
9	dent does not make a determination or provide
10	notification under this paragraph, as applicable,
11	with respect to a plan submitted under para-
12	graph (1) not later than 1 month after the
13	peer-review panel submits recommendations
14	under paragraph (3)(B)(ii), such plan shall—
15	"(i) be deemed to be approved under
16	this subsection; and
17	"(ii) consist of only the projects rec-
18	ommended for approval by the peer review
19	panel under paragraph (3)(B)(ii).
20	"(E) RESUBMITTAL OF DENIED PLAN.—In
21	any case in which no project in a preapproved
22	project mitigation plan is approved, the State or
23	Indian tribal government may redevelop and re-
24	submit such plan for approval at any time.

1	"(7) Effect of Plan Approval.—A project
2	contained in a plan approved under this subsection
3	shall be considered approved under section 203, 205,
4	or 404, as applicable, and shall not be subject to any
5	additional approval requirements, procedures, or re-
6	views under any such section. The President shall
7	accept revised cost estimates for projects listed in
8	the preapproved project mitigation plan so long as
9	the revised cost is necessary to complete the project
10	as described in such plan, as determined by the
11	President.
12	"(8) Additions of projects to the plan.—
13	A State or Indian tribal government that has a plan
14	approved under this subsection may submit an up-
15	dated plan 5 years after the date on which such plan
16	is approved, and every 5 years thereafter, that con-
17	tains additional proposed projects. The President
18	shall ensure that each additional project contained
19	in such updated plan be subject to the approval
20	project, including the peer-review process, under this
21	subsection.".
22	SEC. 302. RESILIENT BUILDINGS AND COMMUNITIES.
23	(a) Predisaster Hazard Mitigation.—Section
24	203 of the Robert T. Stafford Disaster Relief and Emer-

1	gency Assistance Act (42 U.S.C. 5133) is amended by
2	adding at the end the following:
3	"(m) Latest Published Editions Defined.—
4	For purposes of subsections (e)(1)(B)(iv) and (g)(10), the
5	term 'latest published editions' means, with respect to rel-
6	evant consensus-based codes, specifications, and stand-
7	ards, the 2 most recently published editions.".
8	(b) Hazard Mitigation Revolving Loan Fund
9	Program.—Section 205(f)(5) of the Robert T. Stafford
10	Disaster Relief and Emergency Assistance Act (42 U.S.C.
11	5135(f)(5)) is amended—
12	(1) in the paragraph heading, by striking "Es-
13	TABLISHING" and insert "IMPLEMENTING";
14	(2) by striking "establish" and insert "imple-
15	ment";
16	(3) by inserting "2" after "latest"; and
17	(4) by inserting ", including any amendments
18	made by State, local, Tribal, or territorial govern-
19	ments to such codes, specifications, and standards,"
20	after "standards".
21	(c) RESIDENTIAL RETROFIT AND RESILIENCE PILOT
22	Program.—
23	(1) Establishment.—The Administrator of
24	the Federal Emergency Management Agency shall
25	carry out a residential resilience pilot program

1	through the program established under section 203
2	of the Robert T. Stafford Disaster Relief and Emer-
3	gency Assistance Act (42 U.S.C. 5133) to make
4	available assistance to States and local governments
5	for the purpose of providing grants to individuals for
6	residential resilience retrofits.
7	(2) Amount of funds.—The Administrator
8	may use not more than 10 percent of the assistance
9	made available to applicants on an annual basis
10	under section 203 of the Robert T. Stafford Disaster
11	Relief and Emergency Assistance Act (42 U.S.C.
12	5133) to provide assistance under this subsection.
13	(3) Timeline.—The Administrator shall estab-
14	lish the pilot program under this subsection not later
15	than 1 year after the date of enactment of this Act
16	and the program shall terminate on September 30,
17	2028.
18	(4) Priority.—In carrying out the pilot pro-
19	gram under this subsection, the Administrator shall
20	ensure that a State or local government receiving as-
21	sistance under the program provides grants to indi-
22	viduals that demonstrate financial need.
23	(5) Report.—Not later than 4 years after the
24	date of enactment of this Act, the Administrator
25	shall submit to the Committee on Transportation

1	and Infrastructure of the House of Representatives
2	and the Committee on Homeland Security and Gov-
3	ernmental Affairs of the Senate a report that in-
4	cludes—
5	(A) a summary of the grant awards and
6	projects carried out under this subsection;
7	(B) a detailed compilation of results
8	achieved by the grant awards and projects car-
9	ried out under this subsection, including the
10	number of homes receiving retrofits, the types
11	and average costs of retrofits, demographic in-
12	formation for participants in the program, and
13	estimate avoidance in disaster impacts and Fed-
14	eral disaster payments as a result of the grant
15	investments; and
16	(C) any identified implementation chal-
17	lenges and recommendations for improvements
18	to the pilot program.
19	(6) Applicability.—This subsection shall only
20	apply to amounts appropriated on or after the date
21	of enactment of this Act.
22	(7) Residential resilient retrofits de-
23	FINED.—

1 (A) IN GENERAL.—In this subsection, th
2 term "residential resilient retrofits" means
3 project that—
4 (i) is designed to increase the resi
5 ience of an existing home or residence
6 using mitigation measures which the Ad
7 ministrator determines reduce damage an
8 impacts from natural disaster hazards an
9 risks that are most likely to occur in the
area where the home is located; and
(ii) to the extent applicable, are con-
sistent with the 2 most recently publishe
editions of relevant consensus-based codes
specifications, and standards, including
any amendments made by State, local
tribal, or territorial governments to suc
codes, specifications, and standards that
incorporate the latest hazard-resistant de
signs and establish criteria for the design
construction, and maintenance of resider
tial structures and facilities that may b
eligible for assistance under the Robert T
Stafford Disaster Relief and Emergence
Assistance Act (42 U.S.C. 5121 et seq.
for the purpose of protecting the health

1	safety, and general welfare of the build-
2	ings' users against disasters.
3	(B) Inclusion.—In this subsection, the
4	term "residential resilient retrofits" includes—
5	(i) elevations of homes and elevations
6	of utilities within and around structures to
7	mitigate damages;
8	(ii) floodproofing measures;
9	(iii) the construction of tornado-safe
10	rooms;
11	(iv) seismic retrofits;
12	(v) wildfire retrofit and mitigation
13	measures;
14	(vi) wind retrofits, including roof re-
15	placements, hurricane straps, and tie-
16	downs; and
17	(vii) any other measures that meet the
18	requirements of paragraph (1), as deter-
19	mined by the Administrator.
20	SEC. 303. UTILITY RESILIENCY.
21	(a) In General.—Section 403 of the Robert T.
22	Stafford Disaster Relief and Emergency Assistance Act
23	(42 U.S.C. 5170b) is amended by adding at the end the
24	following:
25	"(e) Electric Utilities.—

1	"(1) HAZARD MITIGATION ACTIVITIES.—An
2	electric utility may carry out cost-effective hazard
3	mitigation activities jointly or otherwise in combina-
4	tion with activities for the restoration of power car-
5	ried out with assistance provided under this section.
6	"(2) Eligibility for additional assist-
7	ANCE.—In any case in which an electric utility facil-
8	ity receives assistance under this section for the
9	emergency restoration of power, the receipt of such
10	assistance shall not render such facility ineligible for
11	any hazard mitigation assistance under section 406
12	for which such facility is otherwise eligible.".
13	(b) APPLICABILITY.—The amendment made by sub-
14	section (a) shall only apply to amounts appropriated on
15	or after the date of enactment of this Act.
16	SEC. 304. SENSE OF CONGRESS ON PREDISASTER MITIGA-
17	TION.
17 18	TION.  It is the sense of Congress that the Administrator
18	It is the sense of Congress that the Administrator
18 19	It is the sense of Congress that the Administrator of the Federal Emergency Management Agency shall—
18 19 20	It is the sense of Congress that the Administrator of the Federal Emergency Management Agency shall—  (1) ensure the disbursement of funds for all
18 19 20 21	It is the sense of Congress that the Administrator of the Federal Emergency Management Agency shall—  (1) ensure the disbursement of funds for all previously selected awards under section 203 of the
18 19 20 21 22	It is the sense of Congress that the Administrator of the Federal Emergency Management Agency shall—  (1) ensure the disbursement of funds for all previously selected awards under section 203 of the Robert T. Stafford Disaster Relief and Emergency

1	projects designed to reduce post-disaster damage
2	and save taxpayer dollars.
3	TITLE IV—TRANSPARENCY AND
4	ACCOUNTABILITY
5	SEC. 401. GAO REVIEW OF FEMA TRANSITION.
6	(a) In General.—Not later than 6 months after the
7	date of enactment of this Act, and every 6 months there-
8	after, the Comptroller General of the United States
9	shall—
10	(1) conduct a review of the transition of the
11	Federal Emergency Management Agency under title
12	I; and
13	(2) provide a briefing on the results of the re-
14	view conducted under paragraph (1) to the Com-
15	mittee on Transportation and Infrastructure and the
16	Committee on Homeland Security of the House of
17	Representatives and the Committee on Homeland
18	Security and Governmental Affairs of the Senate.
19	(b) Scope.—In conducting the reviews required
20	under subsection (a), the Comptroller General shall assess
21	the following:
22	(1) The continued processing of grants for con-
23	structing, reconstructing, repairing, restoring, or re-
24	placing eligible facilities.

1	(2) The establishment of the Federal Emer-
2	gency Management Agency as a cabinet-level inde-
3	pendent establishment in the executive branch to
4	evaluate whether the transition complied with Fed-
5	eral laws relating to labor, procurement, information
6	management, and related statutes.
7	(3) The status of the contractual obligations of
8	the Agency.
9	(4) Interdepartmental coordination, establish-
10	ment of new memorandums of understanding, and
11	assistance from the Department of Homeland Secu-
12	rity to ensure that the Department fulfills all statu-
13	tory requirements to ensure optimal agency perform-
14	ance during the transition.
15	(5) Costs associated with the transition of per-
16	sonnel, equipment, furnishings, and related contents
17	over the course of the transition.
18	(6) Personnel retention related to the transi-
19	tion.
20	(7) Physical and technological infrastructure
21	needs and which of the needs have been met, to en-
22	sure that the Agency has been provided with the
23	necessary resources to carry out the mission of the
24	Agency, following the transition of the Agency.

1	(8) Programmatic operations during the transi-
2	tion of the Agency.
3	(9) Communication operations to monitor con-
4	tinued connectivity with stakeholders, including
5	State emergency managers, private nonprofit organi-
6	zations, and other related parties, during the transi-
7	tion.
8	(10) Engineer personnel levels at the Agency.
9	(11) Contracts entered into with licensed engi-
10	neering professionals in States that are in geo-
11	graphic areas in which a major disaster has recently
12	been declared under section 401 of the Robert T.
13	Stafford Disaster Relief and Emergency Assistance
14	Act (42 U.S.C. 5170).
15	(12) Best practices and lessons learned during
16	the transition, in coordination with the Adminis-
17	trator of the Federal Emergency Management Agen-
18	cy and any other key personnel of the Agency.
19	(c) Sunset.—This section shall cease to be effective
20	on the date that is 36 months after the date of enactment
21	of this Act, or an earlier date agreed upon by the Comp-
22	troller General and the committees of Congress specified
23	in subsection (a).

1	SEC. 402. TRANSPARENCY AND ONLINE ACCOUNTABILITY.
2	(a) Subpage for Transparency of Disaster As-
3	SISTANCE.—
4	(1) Establishment of repository for re-
5	PORTING REQUIREMENTS.—The Director of the Of-
6	fice of Management and Budget, in consultation
7	with the Secretary of the Treasury and the head of
8	each covered Federal agency, shall establish a
9	subpage within the website established under section
10	2 of the Federal Funding Accountability and Trans-
11	parency Act of 2006 (31 U.S.C. 6101 note) to pub-
12	lish the information required to be made available to
13	the public under this subsection.
14	(2) Submission of information by federal
15	AGENCIES.—Not later than 30 days after the end of
16	a calendar quarter, each covered Federal agency
17	that made disaster assistance available to an eligible
18	recipient during such quarter shall, in coordination
19	with the Director of the Office of Management and
20	Budget, make available to the public on the subpage
21	established under paragraph (1) the information de-
22	scribed in paragraph (3), and ensure that any data
23	assets of the agency are machine readable.
24	(3) Information required.—The information
25	described in this paragraph is, with respect to dis-

1	aster assistance provided by the covered Federal
2	agency—
3	(A) the total amount of disaster assistance
4	provided by the agency during such quarter;
5	(B) the amount of disaster assistance pro-
6	vided by the agency that was expended or obli-
7	gated to projects or activities; and
8	(C) a detailed list of all projects or activi-
9	ties for which disaster assistance dispersed by
10	the agency was expended, obligated, or used, in-
11	cluding—
12	(i) the name of the project or activity;
13	(ii) a description of the project or ac-
14	tivity;
15	(iii) an evaluation of the completion
16	status of the project or activity;
17	(iv) any award identification number
18	assigned to the project;
19	(v) the Catalog for Disaster Assist-
20	ance number assigned by the Federal
21	Emergency Management Agency;
22	(vi) the location of the project, includ-
23	ing ZIP Codes; and
24	(vii) any reporting requirement infor-
25	mation being collected by a covered Fed-

1	eral agency with respect to that agency's
2	disaster assistance.
3	(4) Guidance.—Each covered Federal agency,
4	in coordination with the Director of the Office of
5	Management and Budget and the Secretary of the
6	Treasury, shall issue such guidance as is necessary
7	to meet the requirements of this section.
8	(5) AGREEMENT WITH PRIVATE ENTITY.—The
9	Director, if necessary for purposes of transparency,
10	may enter into an agreement with a private entity,
11	including a nonprofit organization, to develop the
12	subpage required under this subsection.
13	(b) DEFINITIONS.—In this section:
14	(1) COVERED FEDERAL AGENCY.—The term
15	"covered Federal agency" means—
16	(A) any agency providing assistance under
17	the Robert T. Stafford Disaster Relief and
18	Emergency Assistance Act (42 U.S.C. 5121 et
19	seq.);
20	(B) the Small Business Administration;
21	and
22	(C) the Department of Housing and Urban
23	Development.
24	(2) DISASTER ASSISTANCE.—The term "dis-
25	aster assistance" means any funds that are made

1	available by the Federal Government in response to
2	a specified natural disaster, including—
3	(A) any assistance provided by the Admin-
4	istrator of the Small Business Administration
5	as a result of a disaster declared under section
6	7(b) of the Small Business Act (15 U.S.C.
7	636(b));
8	(B) any assistance provided by the Sec-
9	retary of Housing and Urban Development
10	for—
11	(i) activities authorized under title I
12	of the Housing and Community Develop-
13	ment Act of 1974 (42 U.S.C. 5301 et seq.)
14	related to disaster relief, long-term recov-
15	ery, restoration of infrastructure and hous-
16	ing, and economic revitalization in the
17	most impacted and distressed areas result-
18	ing from a major disaster declared pursu-
19	ant to the Robert T. Stafford Disaster Re-
20	lief and Emergency Assistance Act (42
21	U.S.C. 5121 et seq.); and
22	(ii) flood insurance coverage provided
23	under the National Flood Insurance Pro-
24	gram pursuant to the National Flood In-

1	surance Act of 1968 (42 U.S.C. 4001 et
2	seq.); and
3	(C) any assistance provided under the Rob-
4	ert T. Stafford Disaster Relief and Emergency
5	Assistance Act (42 U.S.C. 5121 et seq.).
6	(3) ELIGIBLE RECIPIENT.—The term "eligible
7	recipient''—
8	(A) means any entity that receives disaster
9	assistance directly from the Federal Govern-
10	ment (including disaster assistance received
11	through grant, loan, or contract) other than an
12	individual; and
13	(B) includes a State that receives disaster
14	assistance.
15	(4) Specified natural disaster.—The term
16	"specified natural disaster" means—
17	(A) a fire on public or private forest land
18	or grassland described in section 420 of the
19	Robert T. Stafford Disaster Relief and Emer-
20	gency Assistance Act (42 U.S.C. 5187);
21	(B) a major disaster declared by the Presi-
22	dent under section 401 of such Act (42 U.S.C.
23	5170);

1	(C) an emergency declared by the Presi-
2	dent under section 501 of such Act (42 U.S.C.
3	5191); and
4	(D) any other natural disaster for which a
5	disaster declaration is made by the Federal
6	Government.
7	SEC. 403. PROHIBITION ON POLITICAL DISCRIMINATION.
8	Section 308(a) of the Robert T. Stafford Disaster Re-
9	lief and Emergency Assistance Act (42 U.S.C. 5151(a))
10	is amended by striking "or economic status" and inserting
11	"economic status, or political affiliation".
12	SEC. 404. REVIEW OF BURDENSOME REGULATIONS AND
13	POLICIES.
13 14	POLICIES.  Not later than 2 years after the date of enactment
14	
	Not later than 2 years after the date of enactment
14 15	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States
14 15 16 17	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and
14 15 16 17	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee
14 15 16 17	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of
14 15 16 17 18	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report that—
14 15 16 17 18 19 20	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report that—  (1) identifies any regulations, policies, and pro-
14 15 16 17 18 19 20 21	Not later than 2 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report that—  (1) identifies any regulations, policies, and procedures promulgated pursuant to the Robert T.

1	(B) conflict with other regulations, policies,
2	and procedures;
3	(C) conflict with current law;
4	(D) set more stringent requirements than
5	required by law; and
6	(E) create unnecessary burdens and costs
7	on disaster assistance; and
8	(2) contains recommendations on which regula-
9	tions, policies, and procedures should be amended or
10	rescinded.
11	SEC. 405. REPORT ON ASSISTANCE TO INDIVIDUALS.
12	(a) In General.—Not later than 180 days after the
13	date of enactment of this Act, the Administrator of the
14	Federal Emergency Management Agency shall submit to
15	the Committee on Transportation and Infrastructure of
16	the House of Representatives and the Committee on
17	Homeland Security and Governmental Affairs of the Sen-
18	ate a report with respect to fiscal year 2016 through the
19	most recent fiscal year ending before the date of enact-
20	ment of this Act, and an annual report for any fiscal year
21	beginning on or after the date of enactment of this Act,
22	describing—
23	(1) the average amount of individual assistance
24	and individual and household assistance provided
25	under section 408 of the Robert T. Stafford Disaster

1	Relief and Emergency Assistance Act (42 U.S.C.
2	5121 et seq.) to, and the rate of denial of individual
3	assistance and individual and household assistance
4	provided under such section for—
5	(A) all individuals;
6	(B) households;
7	(C) individuals and households with a re-
8	ported annual income under 75 percent of the
9	national median household income;
10	(D) individuals with a reported annual in-
11	come over 125 percent of the national median
12	household income; and
13	(E) individuals with a reported annual in-
14	come between 75 percent and 125 percent of
15	the national median household income; and
16	(2) an explanation for any factors causing an
17	increase in the rate of denial of the assistance de-
18	scribed in paragraph (1), if applicable.
19	(b) Information Required.—In the report sub-
20	mitted under subsection (a), the Administrator shall de-
21	scribe the number of homeowners and the number of rent-
22	ers for each category of individuals and households de-
23	scribed in subparagraphs (C) through (E) of subsection
24	(a)(1).

	102
1	SEC. 406. INDIVIDUAL ASSISTANCE DASHBOARD.
2	Title IV of the Robert T. Stafford Disaster Relief and
3	Emergency Assistance Act (42 U.S.C. 5170 et seq.) is
4	amended by adding at the end the following:
5	"SEC. 431. INDIVIDUAL ASSISTANCE DASHBOARD.
6	"(a) In General.—Not later than 90 days after a
7	declaration by the President that a major disaster exists
8	under section 401, the Administrator of the Federal
9	Emergency Management Agency shall publish on a
10	website of the Agency an interactive web tool displaying
11	the following information with respect to such disaster:
12	"(1) The number of applications for assistance
13	under section 408, including a description of the
14	number of applications for assistance related to
15	housing under such section and the number of appli-
16	cations for assistance to address other needs under
17	section 408(e).
18	"(2) The number of applications for such as-
19	sistance that are approved.
20	"(3) The number of applications for such as-
21	sistance that are denied.
22	"(4) A ranked list of the reasons for the denial

of such applications, including the number of appli-

cations for each reason for denial.

23

1	"(5) If available, the dollar amount of assist-
2	ance provided pursuant to section 408 to applicants
3	who are—
4	"(A) property owners with a household an-
5	nual income—
6	"(i) above the national median house-
7	hold income; and
8	"(ii) below the national median house-
9	hold income; and
10	"(B) renters with a household annual in-
11	come—
12	"(i) above the national median house-
13	hold income; and
14	"(ii) below the national median house-
15	hold income.
16	"(6) The estimated percentage of residential
17	property that was destroyed as a result of the major
18	disaster, if available.
19	"(7) Any other information that the Adminis-
20	trator determines to be relevant.
21	"(b) Personally Identifiable Information.—
22	The Administrator shall ensure that none of the informa-
23	tion published under subsection (a) contains the personally
24	identifiable information of an applicant.".

1	SEC. 407. GAO REPORT ON PRELIMINARY DAMAGE ASSESS-
2	MENTS.
3	(a) IN GENERAL.—The Comptroller General of the
4	United States shall conduct a study on the practices, in-
5	cluding the accuracy of such practices, that the Federal
6	Emergency Management Agency uses when conducting
7	preliminary damage assessments for the purposes of pro-
8	viding assistance under section 408 of the Robert T. Staf-
9	ford Disaster Relief and Emergency Assistance Act (42 $$
10	U.S.C. 5174).
11	(b) CONTENTS.—The Comptroller General shall in-
12	clude in the study conducted under subsection (a) the fol-
13	lowing:
14	(1) A comparison of the process and procedures
15	used by the Federal Emergency Management Agen-
16	cy to complete preliminary damage assessments to
17	the process and procedures used by private insur-
18	ance companies following a major disaster.
19	(2) A review of training provided to individuals
20	conducting preliminary damage assessments.
21	(3) A comparison of damage estimates for
22	homes owned by individuals above the national me-
23	dian income to homes owned by individuals at or
24	below the national median income.

#### 1 SEC. 408. IMPROVED RENTAL ASSISTANCE.

- 2 (a) STUDY.—Not later than 1 year after the date of
- 3 enactment of this Act, the Administrator of the Federal
- 4 Emergency Management Agency shall conduct a study to
- 5 examine the unique challenges of renters when seeking
- 6 Federal disaster assistance and any disparities of assist-
- 7 ance provided to homeowners and renters pursuant to sec-
- 8 tion 408 of the Robert T. Stafford Disaster Relief and
- 9 Emergency Assistance Act (42 U.S.C. 5174) and develop
- 10 a plan that addresses any identified challenges and dis-
- 11 parities, including any recommendations for legislative ac-
- 12 tion.
- 13 (b) Report to Congress.—Upon completion of the
- 14 activities carried out under subsection (a), the Adminis-
- 15 trator shall submit to the Committee on Transportation
- 16 and Infrastructure of the House of Representatives and
- 17 the Committee on Homeland Security and Governmental
- 18 Affairs of the Senate a report containing the study and
- 19 recommendations required under subsection (a).
- 20 (c) Consultation.—In completing the study and re-
- 21 port required under subsections (a) and (b), the Adminis-
- 22 trator shall consult with appropriate Federal entities and
- 23 stakeholders involved in disaster housing.

1	SEC. 409. GAO ASSESSMENT ON IDENTITY THEFT AND DIS-
2	ASTER FRAUD IN DISASTER ASSISTANCE
3	PROGRAMS.
4	Not later than 1 year after the date of enactment
5	of this Act, the Comptroller General of the United States
6	shall—
7	(1) conduct an assessment of improper and po-
8	tentially fraudulent Federal disaster assistance for
9	individuals made to survivors of major disasters de-
10	clared in 2020 and 2021, including through identity
11	theft; and
12	(2) submit to the Committee on Transportation
13	and Infrastructure of the House of Representatives
14	and the Committee on Homeland Security and Gov-
15	ernmental Affairs of the Senate a report that de-
16	scribes—
17	(A) the prevalence of improper and poten-
18	tially fraudulent Federal disaster assistance for
19	individuals made to registrants who used invalid
20	information to apply for disaster assistance, in-
21	cluding through identity theft;
22	(B) the number of disaster survivors whose
23	claims for Federal disaster assistance for indi-
24	viduals were denied due to another individual
25	filing a fraudulent application using their per-
26	sonal identifying information:

1	(C) the adequacy of existing fraud preven-
2	tion protocols in place on the Federal Emer-
3	gency Management Agency's online application
4	for Federal disaster assistance for individuals;
5	and
6	(D) recommendations for improving the
7	identity verification protocols in place for Fed-
8	eral disaster assistance for individuals.
9	SEC. 410. GAO STUDY ON INSURANCE UTILIZATION FOR
10	PUBLIC ASSISTANCE-ELIGIBLE FACILITIES.
11	(a) In General.—Not later than 1 year after the
12	date of enactment of this Act, the Comptroller General
13	of the United States shall complete a study on the utiliza-
14	tion of insurance by facilities eligible for public assistance.
15	(b) Matters To Be Studied.—In conducting the
16	study under subsection (a), the Comptroller General shall
17	examine the following:
18	(1) The effect of insurance coverage of a State
19	on declarations by the President under section 401
20	of the Robert T. Stafford Disaster Relief and Emer-
21	gency Assistance Act (42 U.S.C. 5170) that a major
22	disaster exists in such State.
23	(2) Trends in insurance coverage for facilities
24	eligible for public assistance before and after such
25	facilities receive public assistance.

1	(3) The enforcement of insurance purchase re-
2	quirements under section 206.253 of title 44, Code
3	of Federal Regulations.
4	(4) Rates of noncompliance with, or lapses in,
5	required insurance coverage by recipients of public
6	assistance.
7	(5) Rates of insurance coverage among critical
8	facilities eligible for public assistance, including hos-
9	pitals, emergency operations centers, and public
10	safety buildings.
11	(6) Changes in facilities eligible for public as-
12	sistance obtaining insurance coverage after revisions
13	to flood hazard maps or other hazard designations.
14	(c) REPORT TO CONGRESS.—Upon completion of the
15	study required under subsection (a), the Comptroller Gen-
16	eral shall submit to Congress a report describing the re-
17	sults of such study, including findings and any rec-
18	ommendations for legislative or administrative action.
19	(d) Public Assistance Defined.—In this section,
20	the term "public assistance" means assistance provided
21	under section 403, 406, 409, or 428 of the Robert T. Staf-
22	ford Disaster Relief and Emergency Assistance Act.
23	SEC. 411. STUDY ON WILDFIRE MANAGEMENT PLANS.
24	(a) Report.—Not later than 1 year after the date
25	of enactment of this Act, the Comptroller General of the

1	United States shall conduct a study, and submit a report
2	thereon to the Committee on Homeland Security and Gov-
3	ernmental Affairs of the Senate and the Committee on
4	Transportation and Infrastructure of the House of Rep-
5	resentatives, on wildfire management plans.
6	(b) Contents.—In the report submitted under sub-
7	section (a), the Comptroller General shall include the fol-
8	lowing:
9	(1) A list and description of States that have a
10	completed forest management plan, wildland man-
11	agement plan, or any similar plan intended to guide
12	actions the State plans to take to mitigate the risk
13	of wildfires with respect to non-Federal lands.
14	(2) A description of States that have a high
15	risk of wildfires.
16	(3) For the States described in paragraph (2)—
17	(A) a list of the States that have completed
18	a plan described in paragraph (1); and
19	(B) a description of whether such plan is
20	effective at mitigating the risk of wildfires.
21	(4) An analysis of whether each State with a
22	plan described in paragraph (1) follows such plan
23	and makes available adequate resources to meet the
24	goals of such plan.

1	(5) An analysis of whether any Federal funding
2	for hazard mitigation provided to States with a high
3	risk of wildfires is used to carry out activities related
4	to mitigating the risk of wildfires.
5	(6) For wildfires that occurred during the 5-
6	year period ending on the date of enactment of this
7	Act, in States that did not have a plan described in
8	paragraph (1), an analysis as to whether damage
9	from such wildfires may have been reduced if such
10	States had such a plan in place.
11	(7) A comparison of the plans listed under
12	paragraph (1) and an identification of best practices
13	and areas for improvement.
14	(8) Recommendations on whether incentives are
15	needed in Federal funding for States to develop
16	plans described in paragraph (1) and follow such
17	plans.
18	SEC. 412. EFFECTIVENESS OF LOCAL, STATE, TERRITORY,
19	AND FEDERAL ALERTING SYSTEMS.
20	(a) In General.—The Comptroller General of the
21	United States shall conduct a study on the effectiveness
22	of local, State, territory, and Federal emergency alerting
23	systems in disseminating timely and relevant information
24	during weather-related emergencies to help communities
25	develop better policies and procedures for emergency re-

1	sponse and enhance public safety in the event of a weath-
2	er-related emergency.
3	(b) CONTENTS.—In conducting the study under sub-
4	section (a), the Comptroller General shall—
5	(1) evaluate the efficacy of various alert medi-
6	ums, including platforms such as social media, to
7	disseminate emergency alerts, including travel bans
8	and mass power outages, during extreme weather
9	events;
10	(2) assess the extent that guidance and training
11	exists for developing alert content, such as ensuring
12	alerts are clear, relevant, and provide the public with
13	actionable information; and
14	(3) determine whether improvements could be
15	made to public alerting, including outdoor siren sys-
16	tems, based on input from a selected sample of
17	emergency managers, local officials, and community
18	groups.
19	(e) Report.—Not later than 18 months after the
20	date of enactment of this Act, the Comptroller General
21	shall submit to the Committee on Transportation and In-
22	frastructure and the Committee on Homeland Security of
23	the House of Representatives and the Committee on
24	Homeland Security and Governmental Affairs of the Sen-
25	ate a report on the study conducted under subsection (a).

# 1 SEC. 413. GAO REVIEW OF MANAGEMENT COSTS.

2	Not later than 180 days after the date of enactment
3	of this Act, the Comptroller General of the United States
4	shall submit to the Committee on Homeland Security and
5	Governmental Affairs of the Senate and the Committee
6	on Transportation and Infrastructure of the House of
7	Representatives a report—
8	(1) on the actual management costs described
9	in section 324 of the Robert T. Stafford Disaster
10	Relief and Emergency Assistance Act (42 U.S.C.
11	5165b) during the period of a major disaster dec-
12	laration under section 401 of such Act (42 U.S.C.
13	5170) to determine whether the amount set aside for
14	those management costs after the date of enactment
15	of this Act is appropriate; and
16	(2) that includes the management costs de-
17	scribed in section 324 of the Robert T. Stafford Dis-
18	aster Relief and Emergency Assistance Act (42
19	U.S.C. 5165b) for each disaster declared under dur-
20	ing the period of a major disaster declaration under
21	section 401 of such Act (42 U.S.C. 5170) during the
22	5-year period preceding the date of the report, the
23	amount set aside for those management costs, the
24	use of those management costs, the length of each
25	disaster, and the reason for the length of each dis-
26	aster.

1	SEC. 414. REPORT ON COORDINATION OF DISASTER ASSIST-
2	ANCE TO INDIVIDUALS.
3	(a) IN GENERAL.—Not later than 1 year after the
4	date of enactment of this Act, the Administrator of the
5	Federal Emergency Management Agency, in coordination
6	with other relevant Federal agencies, shall submit to the
7	congressional committees of jurisdiction a report con-
8	ducted by all relevant Federal agencies to improve the
9	comprehensive delivery of disaster assistance to individ-
10	uals following a major disaster or emergency declaration
11	under the Robert T. Stafford Disaster Relief and Emer-
12	gency Assistance Act (42 U.S.C. 5121 et seq.).
13	(b) Contents.—The report required under para-
14	graph (1) shall include both administrative actions taken,
15	or planned to be taken, by the agencies as well as legisla-
16	tive proposals, where appropriate, of the following:
17	(1) Efforts to improve coordination between the
18	Agency and other relevant Federal agencies when
19	delivering disaster assistance to individuals.
20	(2) Clarify the sequence of delivery of disaster
21	assistance to individuals from the Agency, and other
22	relevant Federal agencies.
23	(3) Clarify the interpretation and implementa-
24	tion of section 312 of the Robert T. Stafford Dis-
25	aster Relief and Emergency Assistance Act (42
26	U.S.C. 5155) when providing disaster assistance to

1	individuals, including providing a common interpre-
2	tation across the Agency, and other relevant Federal
3	agencies, of the definitions and requirements under
4	such section 312.
5	(4) Increase the effectiveness of communication
6	to applicants for assistance programs for individuals
7	after a disaster declaration, including the breadth of
8	programs available and the potential impacts of uti-
9	lizing one program versus another.
10	(c) REPORT UPDATE.—Not later than 4 years after
11	the date of enactment of this Act, the Administrator, in
12	coordination with other relevant Federal agencies, shall
13	submit to the congressional committees of jurisdiction an
14	update to the report required under paragraph (1).
15	SEC. 415. GAO REVIEW OF COST SAVINGS ASSOCIATED
16	WITH REPAIR AND REBUILDING REFORMS.
17	(a) In General.—Not later than 3 years after the
18	date of enactment of this Act, the Comptroller General
19	of the United States shall complete a study on repair and
20	rebuilding reforms carried out by the Administrator of the
21	
21	Federal Emergency Management Agency.
21	Federal Emergency Management Agency.  (b) Contents.—The Comptroller General shall in-

1	(1) A comprehensive review of the costs associ-
2	ated with providing direct housing assistance options
3	in response to a major disaster or emergency, in-
4	cluding temporary housing units, transportable tem-
5	porary housing units, hoteling programs, and rental
6	assistance.
7	(2) An assessment of—
8	(A) the relative cost and timeliness of pro-
9	viding permanent repairs or reconstruction of
10	owner-occupied residences compared to the pro-
11	vision of direct housing assistance options, in-
12	cluding an evaluation of both short-term ex-
13	penditures and long-term Federal obligations;
14	(B) the effect of permanent repairs or re-
15	construction assistance on recovery outcomes
16	for survivors of major disasters, including time
17	to reestablishment, housing stability, health and
18	safety, and economic self-sufficiency, in com-
19	parison to the recovery outcomes for such sur-
20	vivors who received temporary sheltering;
21	(C) the effect of permanent repairs or re-
22	construction on the ability of survivors of major
23	disasters to remain in or return to pre-disaster
24	communities, including implications for commu-
25	nity cohesion and regional workforce stability;

1	(D) the benefits and potential challenges of
2	expanding the role of the Federal Emergency
3	Management Agency in direct repair or recon-
4	struction, including staffing, coordination with
5	States or Tribal governments, and interagency
6	collaboration;
7	(E) the effect of repair and rebuilding re-
8	forms on long-term Federal disaster recovery li-
9	abilities, including the potential for cost avoid-
10	ance in future disaster assistance, housing dis-
11	placement, and repeat assistance cases; and
12	(F) the adequacy of existing or proposed
13	safeguards to protect Federal funds.
14	(3) A review of the use of permanent repairs of
15	owner-occupied residences and permanent housing
16	construction by the Administrator, including best
17	practices and lessons learned.
18	(c) Report.—Upon completion of the study required
19	under subsection (a), the Comptroller General shall sub-
20	mit to Congress a report describing the results of such
21	study, including findings and any recommendations for
22	legislative or administrative action.
23	(d) Repair and Rebuilding Reforms Defined.—
24	In this section, the term "repair and rebuilding reforms"
25	means reforms to the provision of assistance under sec-

- 1 tions 403 and 408 of the Robert T. Stafford Disaster Re-
- 2 lief and Emergency Assistance Act as a result of the
- 3 amendments made by this Act.