

AMENDMENT IN THE NATURE OF A SUBSTITUTE
TO H.R. 5645
OFFERED BY MR. STANTON OF ARIZONA

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the “Pray Safe Act of
3 2025”.

4 SEC. 2. DEFINITIONS.

5 In this Act:

6 (1) **CLEARINGHOUSE.**—The term “Clearing-
7 house” means the Federal Clearinghouse on Safety
8 and Security Best Practices for Nonprofit Organiza-
9 tions, Faith-based Organizations, and Houses of
10 Worship established under section 3(a).

11 (2) **DEPARTMENT.**—The term “Department”
12 means the Department of Homeland Security.

13 (3) **FAITH-BASED ORGANIZATION.**—The term
14 “faith-based organization” means a group, center, or
15 nongovernmental organization with a religious, ideo-
16 logical, or spiritual motivation, character, affiliation,
17 or purpose that meets the definition of nonprofit or-
18 ganization.

1 (4) HOUSE OF WORSHIP.—The term “house of
2 worship” means a place or building, including a syn-
3 agogue, mosque, temple, and church, in which
4 congregants practice their religious or spiritual be-
5 liefs.

6 (5) NONPROFIT ORGANIZATION.—The term
7 “nonprofit organization” means an organization—

8 (A) of the type described in subsection
9 (c)(3) of section 501 of the Internal Revenue
10 Code of 1986 and exempt from taxation under
11 subsection (a) of such section; and

12 (B) determined to be at risk of a terrorist
13 attack or other threat by the Secretary.

14 (6) SAFETY AND SECURITY.—The term “safety
15 and security” means prevention of, protection
16 against, or recovery from threats and incidents, in-
17 cluding natural disasters, manmade disasters, or ter-
18 rorist attacks.

19 (7) SECRETARY.—The term “Secretary” means
20 the Secretary of Homeland Security.

21 **SEC. 3. FEDERAL CLEARINGHOUSE ON SAFETY AND SECU-**
22 **RITY BEST PRACTICES FOR NONPROFIT OR-**
23 **GANIZATIONS, FAITH-BASED ORGANIZA-**
24 **TIONS, AND HOUSES OF WORSHIP.**

25 (a) FEDERAL CLEARINGHOUSE.—

1 (1) ESTABLISHMENT.—

2 (A) IN GENERAL.—Not later than 270
3 days after the date of enactment of this Act,
4 the Secretary, in consultation with the Attorney
5 General, the White House Faith Office or any
6 successor office, and the head of any other
7 agency the Secretary determines appropriate,
8 shall establish within the Department a Federal
9 Clearinghouse on Safety and Security Best
10 Practices for Nonprofit Organizations, Faith-
11 based Organizations, and Houses of Worship.

12 (B) PURPOSE.—The Clearinghouse shall
13 be the primary resource of the Federal Govern-
14 ment to—

15 (i) educate and publish online best
16 practices and recommendations for safety
17 and security for nonprofit organizations,
18 including faith-based organizations, and
19 houses of worship; and

20 (ii) provide information relating to
21 Federal grant programs available to non-
22 profit organizations, including faith-based
23 organizations, and houses of worship.

24 (C) PERSONNEL.—

1 (i) ASSIGNMENTS.—The Clearing-
2 house shall be assigned such personnel and
3 resources as the Secretary considers appro-
4 priate to carry out this subsection.

5 (ii) DETAILEES.—The Secretary may
6 coordinate detailees on a reimbursable or a
7 nonreimbursable basis as required for the
8 Clearinghouse.

9 (iii) DESIGNATED POINT OF CON-
10 TACT.—

11 (I) IN GENERAL.—There shall be
12 not fewer than 1 employee assigned or
13 detailed to the Clearinghouse who
14 shall be the designated point of con-
15 tact to provide information and assist-
16 ance to nonprofit organizations, in-
17 cluding faith-based organizations, and
18 houses of worship, including assist-
19 ance relating to the grant program es-
20 tablished under subsection (c).

21 (II) CONTACT INFORMATION.—
22 The contact information of the des-
23 ignated point of contact under sub-
24 clause (I) shall be made available on
25 the website of the Clearinghouse.

1 (iv) QUALIFICATION.—To the max-
2 imum extent possible, any personnel as-
3 signed or detailed to the Clearinghouse
4 under this subparagraph should be familiar
5 with nonprofit organizations, including
6 faith-based organizations, and houses of
7 worship and with physical and online secu-
8 rity measures to identify and prevent safe-
9 ty and security risks.

10 (2) CLEARINGHOUSE CONTENTS.—

11 (A) EVIDENCE-BASED TIERS.—

12 (i) IN GENERAL.—The Secretary, in
13 consultation with the Attorney General, the
14 White House Faith Office or any successor
15 office, and the head of any other agency
16 the Secretary determines appropriate, shall
17 develop tiers for determining evidence-
18 based best practices and recommendations
19 that demonstrate a significant effect on
20 improving safety and security of nonprofit
21 organizations, including faith-based organi-
22 zations, and houses of worship.

23 (ii) REQUIREMENTS.—The tiers re-
24 quired to be developed under clause (i)
25 shall—

1 (I) prioritize—

2 (aa) strong evidence from
3 not fewer than 1 well-designed
4 and well-implemented experi-
5 mental study; and

6 (bb) moderate evidence from
7 not fewer than 1 well-designed
8 and well-implemented quasi-ex-
9 perimental study; and

10 (II) consider promising evidence
11 that demonstrates a rationale based
12 on high-quality research findings or
13 positive evaluations that the activity,
14 strategy, or intervention is likely to
15 improve and promote safety and secu-
16 rity of nonprofit organizations, includ-
17 ing faith-based organizations, and
18 houses of worship.

19 (B) CRITERIA FOR BEST PRACTICES AND
20 RECOMMENDATIONS.—The best practices and
21 recommendations referred to in paragraph
22 (1)(B)(i) of the Clearinghouse shall, at a min-
23 imum—

24 (i) identify areas of concern for non-
25 profit organizations, including faith-based

1 organizations, and houses of worship, in-
2 cluding event planning recommendations,
3 checklists, facility hardening, tabletop exer-
4 cise resources, and other resilience meas-
5 ures;

6 (ii) involve comprehensive safety and
7 security measures, including threat preven-
8 tion, preparedness, protection, mitigation,
9 incident response, and recovery to improve
10 the safety and security posture of non-
11 profit organizations, including faith-based
12 organizations, and houses of worship upon
13 implementation;

14 (iii) involve comprehensive safety and
15 security measures, including preparedness,
16 protection, mitigation, incident response,
17 and recovery to improve the resiliency of
18 nonprofit organizations, including faith-
19 based organizations, and houses of worship
20 from threats and incidents, including nat-
21 ural disasters, manmade disasters, or ter-
22 rorist attacks or other threats;

23 (iv) include any evidence or research
24 rationale supporting the determination of
25 the Clearinghouse that the comprehensive

1 safety and security measures under clauses
2 (ii) and (iii) have been shown to have a
3 significant effect on improving the safety
4 and security of individuals who, at the time
5 of any such threat or incident, are phys-
6 ically located in the place or building of a
7 nonprofit organization, including a faith-
8 based organization, or a house of worship,
9 including—

10 (I) findings and data from pre-
11 vious Federal, State, local, Tribal, ter-
12 ritorial, private sector, and nongovern-
13 mental organization research centers
14 relating to the safety and security of
15 nonprofit organizations, including
16 faith-based organizations, and houses
17 of worship, including from targeted vi-
18 olence; and

19 (II) other supportive evidence or
20 findings relied upon by the Clearing-
21 house in determining best practices
22 and recommendations to improve the
23 safety and security posture of non-
24 profit organizations, including faith-

1 based organizations, and houses of
2 worship upon implementation; and

3 (v) include an overview of the avail-
4 able resources the Clearinghouse can pro-
5 vide to nonprofit organizations and houses
6 of worship.

7 (C) ADDITIONAL INFORMATION.—The
8 Clearinghouse shall maintain and make avail-
9 able a comprehensive index of all Federal grant
10 programs for which nonprofit organizations, in-
11 cluding faith-based organizations, and houses of
12 worship are eligible, which shall include the per-
13 formance metrics the recipient will be required
14 to provide for each grant.

15 (D) PAST RECOMMENDATIONS.—To the
16 greatest extent practicable, the Clearinghouse
17 shall identify and present, as appropriate, best
18 practices and recommendations issued by Fed-
19 eral, State, local, Tribal, territorial, private sec-
20 tor, and nongovernmental organizations rel-
21 evant to the safety and security of nonprofit or-
22 ganizations, including faith-based organizations,
23 and houses of worship.

24 (E) EXISTING PLATFORM.—The Secretary
25 may establish and maintain the Clearinghouse

1 on an online platform or a website that is in ex-
2 istence as of the date of enactment of this Act.

3 (3) ASSISTANCE AND TRAINING.—The Sec-
4 retary may produce and publish materials on the
5 Clearinghouse to assist and train nonprofit organiza-
6 tions, including faith-based organizations, and
7 houses of worship regarding the implementation of
8 the best practices and recommendations under this
9 subsection.

10 (4) CONTINUOUS IMPROVEMENT.—

11 (A) IN GENERAL.—The Secretary shall—

12 (i) collect for the purpose of contin-
13 uous improvement of the Clearinghouse—

14 (I) Clearinghouse data analytics;

15 (II) user feedback on the imple-
16 mentation of resources, best practices,
17 and recommendations identified by
18 the Clearinghouse; and

19 (III) any evaluations conducted
20 regarding implementation of such best
21 practices and recommendations;

22 (ii) in coordination with the Faith-
23 Based Security Advisory Council of the
24 Department, the Department of Justice,
25 the White House Faith Office or any suc-

1 cessor office, and any other agency the
2 Secretary determines appropriate—

3 (I) assess and identify Clearing-
4 house best practices and recommenda-
5 tions for which there are no resources
6 available through Federal Government
7 programs for implementation;

8 (II) provide feedback on the im-
9 plementation of such best practices
10 and recommendations; and

11 (III) propose additional best
12 practices and recommendations for in-
13 clusion in the Clearinghouse; and

14 (iii) not less frequently than annually,
15 examine and update the Clearinghouse in
16 accordance with—

17 (I) the information collected
18 under clause (i); and

19 (II) the best practices and rec-
20 ommendations proposed under clause
21 (ii)(III).

22 (B) REPORT TO CONGRESS.—Not later
23 than 3 years after the date of enactment of this
24 Act, and every 3 years thereafter during the pe-
25 riod in which the Clearinghouse is in existence,

1 the Secretary shall submit to Congress a report
2 on the updates under subparagraph (A)(iii)
3 made to the Clearinghouse during the preceding
4 3-year period, which shall include a description
5 of any changes made pursuant thereto to the
6 Clearinghouse.

7 (b) NOTIFICATION OF THE CLEARINGHOUSE.—

8 (1) IN GENERAL.—The Secretary shall provide
9 to the individuals, Federal agencies, and committees
10 specified in paragraph (2) written notification of the
11 establishment of the Clearinghouse, including up-
12 dates pertaining to grant programs identified under
13 subsection (a)(2)(C).

14 (2) INDIVIDUALS, FEDERAL AGENCIES, AND
15 COMMITTEES SPECIFIED.—The individuals, Federal
16 entities, and committees specified in this paragraph
17 are the following:

18 (A) Every State homeland security advisor.

19 (B) Every State department of homeland
20 security.

21 (C) Other Federal agencies with grant pro-
22 grams or initiatives that aid in the safety and
23 security of nonprofit organizations, including
24 faith-based organizations, and houses of wor-

1 ship, as determined appropriate by the Sec-
2 retary.

3 (D) Every Cyber Security Advisor.

4 (E) Every Protective Security Advisor.

5 (F) Every Federal Bureau of Investigation
6 Joint Terrorism Task Force.

7 (G) Every Homeland Security Fusion Cen-
8 ter.

9 (H) Every State or territorial Governor or
10 other chief executive.

11 (I) The Committee on Homeland Security
12 and Governmental Affairs and the Committee
13 on the Judiciary of the Senate.

14 (J) The Committee on Transportation and
15 Infrastructure, the Committee on Homeland Se-
16 curity, and the Committee on the Judiciary of
17 the House of Representatives.

18 (c) FEDERAL GRANTS AND RESOURCES OVER-
19 VIEW.—

20 (1) IN GENERAL.—To the extent practicable,
21 the Secretary, when carrying out subsection
22 (a)(2)(C), shall include a grants program overview
23 on the website of the Clearinghouse that shall—

24 (A) be a location for all information re-
25 garding Federal grant programs that are open

1 to nonprofit organizations, including faith-based
2 organizations, and houses of worship for the
3 purposes of safety and security;

4 (B) directly link to each grant application
5 and any applicable user guides;

6 (C) identify all safety and security home-
7 land security assistance programs managed by
8 the Department that may be used to implement
9 best practices and recommendations of the
10 Clearinghouse;

11 (D) concurrent with the application period
12 for any grant identified under subsection
13 (a)(2)(C), provide information related to the re-
14 quired elements of grant applications to aid
15 nonprofit organizations, including faith-based
16 organizations, and houses of worship in meeting
17 the eligibility criteria for Federal grants; and

18 (E) provide answers to frequently asked
19 questions regarding the implementation of best
20 practices and recommendations of the Clearing-
21 house and best practices for applying for a
22 grant identified under subsection (a)(2)(C).

23 (2) PROVISION OF INFORMATION RELATING TO
24 FEDERAL GRANTS AND RESOURCES.—Each Federal
25 agency notified under subsection (b) shall provide to

1 the Secretary or other appropriate point of contact
2 for the Clearinghouse for inclusion in the Clearing-
3 house necessary information regarding any Federal
4 grant programs or resources of the Federal agency
5 that are available for nonprofit organizations, includ-
6 ing faith-based organizations, and houses of worship.

7 (3) STATE GRANTS AND RESOURCES.—

8 (A) IN GENERAL.—Any State notified
9 under subsection (b) may provide to the Sec-
10 retary or other appropriate point of contact for
11 the Clearinghouse for inclusion in the Clearing-
12 house necessary information regarding any
13 grant programs or resources of the State avail-
14 able for nonprofit organizations, including faith-
15 based organizations, and houses of worship for
16 the purposes of safety and security.

17 (B) IDENTIFICATION OF RESOURCES.—
18 The Clearinghouse shall, to the extent prac-
19 ticable, identify for each State the following:

20 (i) Each State agency responsible for
21 safety and security of nonprofit organiza-
22 tions, including faith-based organizations,
23 and houses of worship in the State, or any
24 State that does not have such an agency
25 designated.

1 (ii) Any grant program that may be
2 used for the purposes of implementing best
3 practices and recommendations of the
4 Clearinghouse.

5 (iii) Any resources or programs, in-
6 cluding community prevention or interven-
7 tion efforts, that may be used to assist in
8 targeted violence and terrorism prevention.

9 (d) OTHER RESOURCES.—The Secretary shall, on the
10 website of the Clearinghouse, include a separate section
11 for other resources that shall provide a centralized list of
12 all available points of contact from which a nonprofit orga-
13 nization, including a faith-based organization, or a house
14 of worship may seek assistance in grant applications and
15 in carrying out the best practices and recommendations
16 of the Clearinghouse, including the following:

17 (1) A list of contact information to reach De-
18 partment personnel to assist with grant-related ques-
19 tions.

20 (2) The applicable Agency contact information
21 to connect houses of worship with Protective Secu-
22 rity Advisors.

23 (3) Contact information for all Department Fu-
24 sion Centers, listed by State.

1 (4) Information on the “If you See Something
2 Say Something Campaign” of the Department.

3 (5) Any other appropriate contacts.

4 (e) RULE OF CONSTRUCTION.—Nothing in this sec-
5 tion may be construed to create, satisfy, or waive any re-
6 quirement under Federal civil rights laws, including—

7 (1) title II of the Americans with Disabilities
8 Act of 1990 (42 U.S.C. 12131 et seq.); or

9 (2) title VI of the Civil Rights Act of 1964 (42
10 U.S.C. 2000d et seq.).

11 (f) SUNSET.—This Act shall cease to be effective on
12 the date that is 4 years after the date of enactment of
13 this Act.

14 **SEC. 4. GAO REPORT.**

15 The Comptroller General of the United States shall
16 submit to Congress a report on the state of Federal grants
17 devoted to safety and security for nonprofit organizations,
18 including faith-based organizations, and houses of wor-
19 ship, and an evaluation of the relevant programs and re-
20 sources devoted to the safety and security of nonprofit or-
21 ganizations, including faith-based organizations, and
22 houses of worship as of the date of the report.

